

Transport

Budget summary

R million	2025/26				2026/27	2027/28
	Current payments	Transfers and subsidies	Payments for capital assets	Total	Total	Total
MTEF allocation						
Administration	562.6	16.0	13.5	592.0	610.5	634.6
Integrated Transport Planning	95.8	–	0.3	96.1	101.2	105.8
Rail Transport	207.1	23 162.7	0.2	23 369.9	23 094.9	22 257.9
Road Transport	169.6	45 067.9	1.0	53 919.1	53 456.6	54 338.7
Civil Aviation	230.7	117.7	0.6	567.6	364.8	381.3
Maritime Transport	145.8	369.2	0.5	515.5	1 318.7	542.1
Public Transport	347.1	16 230.4	0.3	16 577.8	17 393.6	16 871.0
State-owned Companies Governance	52.9	–	1.1	54.0	56.9	63.0
Assurance and Performance						
Subtotal	1 811.5	84 963.8	17.5	95 692.1	96 397.4	95 194.6
Direct charge against the National Revenue Fund						
International Oil Pollution Compensation Funds	–	13.7	–	13.7	14.3	15.0
Total expenditure estimates	1 811.5	84 977.6	17.5	95 705.8	96 411.7	95 209.6
Executive authority	Minister of Transport					
Accounting officer	Director-General of Transport					
Website	www.transport.gov.za					

The Estimates of National Expenditure is available at www.treasury.gov.za. Additional tables in Excel format can be found at www.treasury.gov.za and www.vulekamali.gov.za.

Vote purpose

Lead the provision of an integrated, sustainable, reliable and safe transport system through planning, developing, coordinating, promoting and implementing transport policies, regulations and strategies.

Mandate

The Constitution identifies the legislative responsibilities of the national, provincial and local levels of government for all modes of transport, with associated infrastructure and operational requirements. The Department of Transport is responsible for the legislation and policies for rail, pipelines, roads, airports, harbours and the intermodal operations of public transport and freight. Accordingly, it conducts sector research, formulates legislation and policy to set the strategic directions of subsectors, assigns responsibilities to public entities, regulates by setting norms and standards, and monitors implementation.

Selected performance indicators

Table 40.1 Performance indicators by programme and related outcome

Indicator	Programme	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Total number of municipalities with integrated public transport networks facilitated at the construction phase	Public Transport	Outcome 16: Improved service delivery at local government	10	10	10	10	10	10	10
Number of average weekday bus rapid transit passenger trips per year: Rea Vaya (Johannesburg)	Public Transport		29 805	38 133	27 566	51 219	51 566	70 846	76 362

Table 40.1 Performance indicators by programme and related outcome (continued)

Indicator	Programme	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Number of average weekday bus rapid transit passenger trips per year: MyCiti (Cape Town)	Public Transport	Outcome 16: Improved service delivery at local government	35 000	67 011	60 838	73 180	87 847	91 276	112 317
Number of average weekday bus rapid transit passenger trips per year: GO George (George)	Public Transport		14 006	21 607	18 500	26 018	30 000	30 938	30 280
Number of average weekday bus rapid transit passenger trips per year: A Re Yeng (Tshwane)	Public Transport		3 500	8 179	6 915	42 221	32 460	33 270	34 101
Number of average weekday bus rapid transit passenger trips per year: Libhongoletu (Nelson Mandela Bay)	Public Transport		2 275	4 327	3 900	5 925	6 464	7 016	11 500
Number of average weekday bus rapid transit passenger trips per year: Harambee (Ekurhuleni)	Public Transport		3 700	8 821	8 962	20 162	21 746	34 817	45 816
Number of average weekday bus rapid transit passenger trips per year: Leeto la Polokwane (Polokwane)	Public Transport		131	3 105	4 534	10 000	3 951	4 346	4 781
Number of average weekday bus rapid transit passenger trips per year: Yarona (Rustenburg)	Public Transport		0	3 098	10 200	16 416	20 836	21 357	21 891
Number of cities rolling out the single integrated ticketing system per year	Public Transport		2	2	2	3	3	4	5
Lane kilometres of surfaced roads rehabilitated per year	Road Transport	Outcome 4: Increased infrastructure investment and job creation	2 053	1 313	1 500	3 177	3 977	4 200	4 450
Lane kilometres of roads resealed per year	Road Transport		5 429	1 633	1 622	4 305	5 105	5 300	5 700
Kilometres of roads re-gravelled per year	Road Transport		6 695	5 265	5 694	6 105	7 750	8 000	8 500
Square metres of blacktop patching on roads (including pothole repairs) per year	Road Transport		1 239 500	1 820 389	2 196 952	2 141 856	2 527 390	2 700 000	2 975 400
Kilometres of gravel roads bladed per year	Road Transport		604 250	338 334	29 9257	840 814	933 214	950 000	500 000

Expenditure overview

Over the medium term, the department will continue to focus on investing in infrastructure to revitalise passenger rail services and freight and logistics infrastructure, maintaining South Africa's road network and facilitating integrated road-based public transport networks. In doing so, it aims to create a conducive environment for growth and job creation through inclusive economic activities and access to services.

The department's total budget over the next 3 years is projected to be R287.3 billion, with transfers and subsidies to public entities and departmental agencies (R161.8 billion) and provinces and municipalities (R101.3 billion), made through various grants, accounting for an estimated 91.5 per cent of this amount. Expenditure is expected to increase at an average annual rate of 3.3 per cent, from R86.4 billion in 2024/25 to R95.2 billion in 2027/28.

The 2024 national macro organisation of government resulted in the abolishment of the Department of Public Enterprises. As a result, the department's mandate now includes oversight of South African Airways and Transnet.

Investing in rail corridors infrastructure to revitalise passenger and freight rail services

The department and the Passenger Rail Agency of South Africa continue to make concerted efforts to recover essential rail corridors. The agency's core interventions over the MTEF period will involve restoring rail services in all corridors to enable economic activity. To achieve this, funds allocated to the agency through the *Rail Transport* programme over the period ahead are intended for maintaining, recovering and renewing its fleet of

rolling stock, modernising rail infrastructure, rebuilding the signalling system, rolling out new train sets to priority corridors and increasing rail passenger trips. Total transfers to the agency amount to an estimated R66.1 billion over medium term, of which R40.8 billion is earmarked for capital expenditure. R2.8 billion over the MTEF period is reprioritised from the South African National Roads Agency to the Passenger Rail Agency of South Africa to address funding shortfalls in the rolling stock fleet renewal programme.

R3.3 billion over the MTEF period is provisioned through the budget facility for infrastructure and transferred to Transnet through the *Rail Transport* programme and *Maritime Transport* programme for necessary operational enhancements and infrastructure upgrades to the entity's Gauteng to Eastern Cape high-capacity rail corridor and Cape Town's container terminal expansion.

Maintaining South Africa's road network

The *Road Transport* programme facilitates initiatives for building and improving road infrastructure, maintaining road networks and providing adequate access to safer roads. The programme is set to receive R161.7 billion over the MTEF period, of which 66 per cent (R106.8 billion) is allocated to the South African National Roads Agency, the primary implementing agent for these objectives. Of the allocation to the agency, R54.9 billion is earmarked for the non-toll network, R19.3 billion for the Gauteng Freeway Improvement Project, R4.3 billion for the N2 Wild Coast project, R3.2 billion for the R573 (Moloto Road) development corridor and R94.2 million for piloting and implementing a single-ticketing system for public transport in Gauteng that will allow commuters to access all public transport facilities with a single pass.

The *provincial roads maintenance grant* has 2 components, maintenance and refurbishment, to fund the priorities of various strategies geared towards preserving and upgrading the provincial road network and related assets. Disbursements from the grant, amounting to R53.1 billion over the MTEF period, are intended for provinces to rehabilitate 12 627 lane kilometres, reseal 16 105 lane kilometres, re-gravel 24 250 kilometres and blacktop-patch 8 202 790 square metres of the provincial road network, while R1.4 billion in 2025/26 will be used to finalise the construction of 96 bridges as part of the Welisizwe rural bridges programme. R94 million over the medium term is reprioritised from the grant towards goods and services in the *Road Transport* programme for the provision of the technical interventionist support to provincial roads authorities to improve the standard of maintenance of the road network.

Facilitating integrated road-based public transport networks

The department disburses the *public transport network grant* to municipalities to carry out infrastructure projects and cover the indirect costs of bus rapid transit services in Cape Town, Ekurhuleni, George, Johannesburg, Nelson Mandela Bay, Polokwane, Rustenburg and Tshwane. The grant's allocation amounts to R22.4 billion over the medium term. Activities carried out with these funds are expected to result in an increase in the number of weekday passenger trips on bus rapid transit services from a combined 245 141 in 2024/25 to 337 048 in 2027/28. The *public transport operations grant* subsidises road-based public transport services provided through provincial departments of transport. Allocations to this grant are expected to increase at an average annual rate of 4.5 per cent from R7.7 billion in 2024/25 to R8.8 billion in 2027/28.

Expenditure trends and estimates

Table 40.2 Vote expenditure trends by programme and economic classification¹

Programmes

1. Administration
2. Integrated Transport Planning
3. Rail Transport
4. Road Transport
5. Civil Aviation
6. Maritime Transport
7. Public Transport
8. State-owned Companies Governance Assurance and Performance

Programme	Audited outcome			Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Programme 1	449.4	472.6	538.9	567.6	8.1%	0.6%	592.0	610.5	634.6	3.8%	0.6%
Programme 2	64.7	78.5	98.3	95.1	13.7%	0.1%	96.1	101.2	105.8	3.6%	0.1%
Programme 3	16 768.2	19 971.6	20 582.7	19 490.0	5.1%	22.8%	23 369.9	23 094.9	22 257.9	4.5%	23.6%
Programme 4	34 123.7	59 735.8	41 964.1	49 395.9	13.1%	55.0%	53 919.1	53 456.6	54 338.7	3.2%	56.5%
Programme 5	546.0	414.0	305.4	547.8	0.1%	0.5%	567.6	364.8	381.3	-11.4%	0.5%
Programme 6	115.6	147.3	184.6	196.8	19.4%	0.2%	515.5	1 318.7	542.1	40.2%	0.7%
Programme 7	12 845.9	13 723.4	14 286.6	16 003.3	7.6%	16.9%	16 577.8	17 393.6	16 871.0	1.8%	17.9%
Programme 8	4 152.5	8 466.5	54.1	58.9	-75.8%	3.8%	54.0	56.9	63.0	2.3%	0.1%
Subtotal	69 066.0	103 009.6	78 014.8	86 355.4	7.7%	100.0%	95 692.1	96 397.4	95 194.6	3.3%	100.0%
Direct charge against the National Revenue Fund	3.4	1.5	7.6	13.1	57.3%	0.0%	13.7	14.3	15.0	4.5%	0.0%
International Oil Pollution Compensation Funds	3.4	1.5	7.6	13.1	57.3%	0.0%	13.7	14.3	15.0	4.5%	0.0%
Total	69 069.4	103 011.2	78 022.3	86 368.6	7.7%	100.0%	95 705.8	96 411.7	95 209.6	3.3%	100.0%
Change to 2024				–			8 837.6	7 820.2	4 136.9		
Budget estimate											
Economic classification											
Current payments	1 145.9	1 226.0	1 418.3	1 624.9	12.3%	1.6%	1 811.5	2 046.2	2 064.2	8.3%	2.0%
Compensation of employees	509.6	535.8	566.4	618.8	6.7%	0.7%	635.4	664.6	694.6	3.9%	0.7%
Goods and services ¹	574.9	690.2	851.9	1 006.1	20.5%	0.9%	1 176.1	1 381.7	1 369.6	10.8%	1.3%
of which:					0.0%	0.0%				0.0%	0.0%
Communication	65.8	88.0	97.5	110.0	18.7%	0.1%	115.3	122.8	128.4	5.3%	0.1%
Computer services	16.9	21.1	34.3	23.7	11.8%	0.0%	25.9	24.5	25.6	2.6%	0.0%
Consultants: Business and advisory services	198.5	244.3	269.5	440.5	30.4%	0.3%	628.4	807.2	768.9	20.4%	0.7%
Infrastructure and planning services	43.1	57.2	95.6	92.6	29.0%	0.1%	97.7	101.3	105.9	4.6%	0.1%
Operating leases	113.6	114.1	99.0	79.8	-11.1%	0.1%	90.4	87.6	91.5	4.7%	0.1%
Travel and subsistence	37.0	64.0	118.7	103.9	41.0%	0.1%	81.5	86.9	90.8	-4.4%	0.1%
Interest and rent on land	61.4	–	–	–	-100.0%	0.0%	–	–	–	0.0%	0.0%
Transfers and subsidies¹	63 763.6	69 617.3	76 582.1	79 510.1	7.6%	86.0%	84 977.6	89 718.4	89 823.3	4.1%	92.1%
Provinces and municipalities	24 341.8	25 883.8	29 029.5	32 273.0	9.9%	33.1%	33 300.5	33 875.7	34 099.8	1.9%	35.7%
Departmental agencies and accounts	22 387.6	23 433.5	26 631.0	27 086.0	6.6%	29.6%	27 311.7	31 493.4	32 917.5	6.7%	31.8%
Foreign governments and international organisations	14.9	17.9	25.2	37.2	35.6%	0.0%	38.8	40.6	42.5	4.5%	0.0%
Public corporations and private enterprises	16 669.5	19 858.5	20 451.8	19 734.2	5.8%	22.8%	23 917.6	23 879.6	22 313.3	4.2%	24.0%
Non-profit institutions	29.8	32.1	33.5	35.0	5.5%	0.0%	36.5	38.2	39.9	4.5%	0.0%
Households	320.0	391.5	411.1	344.7	2.5%	0.4%	372.4	390.9	410.4	6.0%	0.4%
Payments for capital assets	43.9	11.8	21.0	8.5	-42.0%	0.0%	17.5	7.8	8.2	-1.4%	0.0%
Buildings and other fixed structures	38.4	0.1	–	–	-100.0%	0.0%	–	–	–	0.0%	0.0%
Machinery and equipment	5.5	11.7	21.0	8.5	16.1%	0.0%	17.5	7.8	8.2	-1.4%	0.0%
Payments for financial assets	4 116.0	32 156.1	0.9	5 225.1	8.3%	12.3%	8 899.2	4 639.3	3 313.8	-14.1%	5.9%
Total	69 069.4	103 011.2	78 022.3	86 368.6	7.7%	100.0%	95 705.8	96 411.7	95 209.6	3.3%	100.0%

1. Tables with expenditure trends, annual budget, adjusted appropriation and audited outcome are available at www.treasury.gov.za and www.vulekamali.gov.za.

Transfers and subsidies expenditure trends and estimates

Table 40.3 Vote transfers and subsidies trends and estimates

	Audited outcome			Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
R thousand											
Households											
Social benefits											
Current	2 067	2 205	2 607	267	-49.4%	–	279	292	305	4.5%	–
Employee social benefits	2 067	2 205	2 607	267	-49.4%	–	279	292	305	4.5%	–
Other transfers to households											
Current	317 927	389 283	408 481	344 447	2.7%	0.5%	372 083	390 629	410 091	6.0%	0.4%
Other transfers to households	–	–	11 200	–	–	–	–	–	–	–	–
Bursaries for non-employees	9 542	11 135	–	13 391	12.0%	–	13 991	14 632	15 294	4.5%	–
Taxi recapitalisation	308 385	378 148	397 281	331 056	2.4%	0.5%	358 092	375 997	394 797	6.0%	0.4%
Departmental agencies and accounts											
Departmental agencies (non-business entities)											
Current	11 615 795	12 129 106	9 342 775	9 209 004	-7.4%	14.6%	9 371 901	9 802 441	10 245 713	3.6%	11.2%
Transport Education and Training Authority	1 443	1 515	1 582	1 653	4.6%	–	1 727	1 806	1 888	4.5%	–
Railway Safety Regulator	69 657	72 874	76 086	79 503	4.5%	0.1%	83 065	86 871	90 799	4.5%	0.1%
Road Traffic Management Corporation	217 322	224 179	220 104	196 991	-3.2%	0.3%	204 264	215 172	224 902	4.5%	0.2%
South African National Roads Agency: Gauteng freeway improvement project	3 564 332	4 404 436	1 330 915	724 033	-41.2%	3.5%	756 470	791 127	826 902	4.5%	0.9%
South African National Roads Agency	7 285 029	7 186 139	7 494 490	7 689 510	1.8%	10.2%	7 992 801	8 358 905	8 736 900	4.3%	9.5%
Road Traffic Infringement Agency: Operations	8 648	9 068	9 468	159 868	164.4%	0.1%	10 293	10 765	11 252	-58.7%	0.1%
Road Traffic Infringement Agency: Aarto roll out	150 798	–	71 765	71 764	-21.9%	0.1%	156 737	163 917	171 329	33.7%	0.2%
South African National Roads Agency: Single ticketing for public transport	–	–	10 000	20 000	–	–	30 000	31 374	32 793	17.9%	–
Driving Licence Card Account: New driving licence card machine	–	–	–	133 800	–	–	–	–	–	-100.0%	–
South African Civil Aviation Authority: Operations	277 600	187 900	85 801	87 406	-32.0%	0.2%	90 075	93 906	98 152	3.9%	0.1%
Ports Regulator of South Africa	40 966	42 995	42 564	44 476	2.8%	0.1%	46 469	48 598	50 796	4.5%	0.1%
Capital	10 771 851	11 304 400	17 288 225	17 877 009	18.4%	19.8%	17 939 807	21 690 931	22 671 809	8.2%	23.3%
South African National Roads Agency: Non-toll network	8 793 798	8 863 142	15 122 974	15 614 518	21.1%	16.7%	15 575 956	19 218 782	20 087 867	8.8%	20.5%
South African National Roads Agency: Moloto Road upgrade	843 928	885 826	923 794	965 281	4.6%	1.3%	1 008 526	1 054 731	1 102 427	4.5%	1.2%
South African National Roads Agency: N2 Wild Coast project	1 134 125	1 190 432	1 241 457	1 297 210	4.6%	1.7%	1 355 325	1 417 418	1 481 515	4.5%	1.6%
South African National Roads Agency: KwaZulu-Natal flood damage to toll roads	–	365 000	–	–	–	0.1%	–	–	–	–	–
Public corporations and private enterprises											
Other transfers to private enterprises											
Current	–	–	–	380 200	–	0.1%	517 950	113 519	116 855	-32.5%	0.3%
Taxi Recapitalisation South Africa: Taxi empowerment projects	–	–	–	80 200	–	–	109 950	113 519	116 855	13.4%	0.1%
Taxi Recapitalisation South Africa: Once-off taxi gratuity	–	–	–	300 000	–	0.1%	408 000	–	–	-100.0%	0.2%
Other transfers to public corporations											
Capital	–	–	–	–	–	–	529 000	2 688 000	92 000	–	1.0%
Transnet: Gauteng-Eastern Cape high-capacity rail corridor	–	–	–	–	–	–	209 000	1 800 000	–	–	0.6%
Transnet: Cape Town container terminal (phase 2B)	–	–	–	–	–	–	320 000	888 000	92 000	–	0.4%
Subsidies on products and production											
Current	6 923 253	7 240 066	7 515 518	7 776 477	3.9%	10.2%	7 965 904	8 418 563	8 872 421	4.5%	9.6%
Passenger Rail Agency of South Africa: Metrorail (operations)	4 787 506	5 020 328	5 293 468	5 454 636	4.4%	7.1%	5 690 044	5 951 565	6 220 698	4.5%	6.8%
Passenger Rail Agency of South Africa: Mainline passenger services (operations)	1 210 332	1 257 646	1 263 858	1 320 617	2.9%	1.7%	1 229 781	1 372 994	1 508 247	4.5%	1.6%
Passenger Rail Agency of South Africa: Rail maintenance operations and inventories	925 415	962 092	958 192	1 001 224	2.7%	1.3%	1 046 079	1 094 004	1 143 476	4.5%	1.2%

Table 40.3 Vote transfers and subsidies trends and estimates (continued)

	Audited outcome			Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
R thousand	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Capital	9 746 209	12 618 475	12 936 309	11 577 544	5.9%	16.2%	14 904 752	12 659 521	13 231 992	4.6%	15.2%
Passenger Rail Agency of South Africa: Other capital programmes	1 439 864	3 401 272	5 887 882	1 848 907	8.7%	4.3%	1 931 738	2 020 239	2 111 595	4.5%	2.3%
Passenger Rail Agency of South Africa: Rolling stock fleet renewal programme	4 830 522	6 801 794	6 908 676	5 279 213	3.0%	8.2%	6 364 256	5 777 546	6 038 810	4.6%	6.8%
Passenger Rail Agency of South Africa: Signalling	1 965 689	935 846	89 704	2 516 292	8.6%	1.9%	4 589 022	2 749 468	2 873 801	4.5%	3.7%
Passenger Rail Agency of South Africa: Metrorail (refurbishment of coaches)	1 262 180	1 400 589	49 427	1 733 951	11.2%	1.5%	1 811 632	1 894 630	1 980 306	4.5%	2.2%
Passenger Rail Agency of South Africa: Mainline passenger services (refurbishment of coaches)	247 954	78 974	620	199 181	-7.0%	0.2%	208 104	217 638	227 480	4.5%	0.2%
Non-profit institutions											
Current	29 784	32 053	33 467	34 968	5.5%	—	36 533	38 208	39 936	4.5%	—
National Sea Rescue Institute	2 884	4 147	4 331	4 525	16.2%	—	4 728	4 945	5 169	4.5%	—
South African Radio League: National emergency communications division	108	112	117	122	4.1%	—	127	133	139	4.4%	—
Mountain Club of South Africa	108	112	117	122	4.1%	—	127	133	139	4.4%	—
Off Road Rescue Unit	108	112	117	—	-100.0%	—	127	133	139	—	—
K9 Search and Rescue Association of South Africa	103	112	117	122	5.8%	—	127	133	139	4.4%	—
Search and Rescue ZA	—	—	—	122	—	—	—	—	—	-100.0%	—
South African National Taxi Council	26 473	27 458	28 668	29 955	4.2%	—	31 297	32 731	34 211	4.5%	—
Foreign governments and international organisations											
Current	14 923	17 943	25 236	37 175	35.6%	—	38 840	40 619	42 455	4.5%	—
African Civil Aviation Commission	3 097	3 661	3 896	7 008	31.3%	—	7 322	7 657	8 003	4.5%	—
International Civil Aviation Organisation	3 361	4 048	3 321	6 055	21.7%	—	6 326	6 616	6 915	4.5%	—
Cospas-Sarsat Programme	798	844	937	713	-3.7%	—	745	779	814	4.5%	—
Southern African Development Community: International Civil Aviation Organisation mission	158	87	—	82	-19.6%	—	86	90	94	4.7%	—
Southern African Development Community Aviation Safety Organisation	3 026	6 935	8 511	7 557	35.7%	—	7 896	8 258	8 631	4.5%	—
International Maritime Organisation	739	418	520	2 156	42.9%	—	2 252	2 355	2 461	4.5%	—
Indian Ocean memorandum of understanding	372	408	475	476	8.6%	—	497	520	544	4.6%	—
International Oil Pollution Compensation fund	3 372	1 542	7 576	13 128	57.3%	—	13 716	14 344	14 993	4.5%	—
Provinces and municipalities											
Municipal bank accounts											
Current	109 885	115 022	115 461	120 646	3.2%	0.2%	126 051	131 826	137 787	4.5%	0.2%
Municipal agencies and funds	15	2	—	—	-100.0%	—	—	—	—	—	—
Rural roads asset management systems grant	109 870	115 020	115 461	120 646	3.2%	0.2%	126 051	131 826	137 787	4.5%	0.2%
Capital	5 174 533	6 012 892	6 194 045	7 173 434	11.5%	8.5%	7 241 074	8 044 281	7 098 853	-0.3%	8.6%
Public transport network grant	5 174 533	6 012 892	6 194 045	7 173 434	11.5%	8.5%	7 241 074	8 044 281	7 098 853	-0.3%	8.6%
Provincial revenue funds											
Current	7 120 808	7 090 432	7 402 934	7 735 396	2.8%	10.1%	8 081 942	8 452 209	8 834 423	4.5%	9.6%
Public transport operations grant	7 120 808	7 090 432	7 402 934	7 735 396	2.8%	10.1%	8 081 942	8 452 209	8 834 423	4.5%	9.6%
Capital	11 936 559	12 665 441	15 317 086	17 243 490	13.0%	19.7%	17 851 443	17 247 354	18 028 707	1.5%	20.5%
Provincial roads maintenance grant: Roads maintenance component	11 936 559	10 766 106	10 748 944	12 001 645	0.2%	15.7%	11 282 743	11 818 845	12 354 717	1.0%	13.8%
Provincial roads maintenance grant: Disaster relief component	—	1 510 425	600 531	—	—	0.7%	—	—	—	—	—
Provincial roads maintenance grant: Welisizwe rural bridges programme	—	388 910	1 020 000	1 254 000	—	0.9%	1 378 000	—	—	-100.0%	0.8%
Provincial roads maintenance grant: Refurbishment component	—	—	2 947 611	3 987 845	—	2.4%	5 190 700	5 428 509	5 673 990	12.5%	5.9%
Total	63 763 594	69 617 318	76 582 144	79 510 057	7.6%	100.0%	84 977 559	89 718 393	89 823 347	4.1%	100.0%

Personnel information

Table 40.4 Vote personnel numbers and cost by salary level and programme¹

Programmes																			
1. Administration																			
2. Integrated Transport Planning																			
3. Rail Transport																			
4. Road Transport																			
5. Civil Aviation																			
6. Maritime Transport																			
7. Public Transport																			
8. State-owned Companies Governance Assurance and Performance																			
Number of posts estimated for 31 March 2025			Number and cost ² of personnel posts filled/planned for on funded establishment														Average growth rate (%)	Average: Salary level/ Total (%)	
Number of funded posts	Number of posts additional to the establishment		Actual			Revised estimate			Medium-term expenditure estimate										
			2023/24			2024/25			2025/26		2026/27		2027/28		2024/25 - 2027/28				
			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost		
Transport																			
Salary level	777	69	785	566.4	0.7	822	618.8	0.8	801	635.4	0.8	793	664.6	0.8	746	694.6	0.9	-3.2%	100.0%
1 – 6	221	64	146	49.7	0.3	161	56.6	0.4	150	54.9	0.4	148	57.0	0.4	145	58.9	0.4	-3.4%	19.1%
7 – 10	308	2	309	168.5	0.5	335	189.0	0.6	318	192.6	0.6	314	200.8	0.6	338	226.1	0.7	0.3%	41.3%
11 – 12	134	2	145	150.0	1.0	144	154.7	1.1	140	158.9	1.1	138	165.1	1.2	139	176.1	1.3	-1.1%	17.8%
13 – 16	114	1	120	182.5	1.5	127	204.2	1.6	123	209.7	1.7	123	221.2	1.8	123	233.4	1.9	-1.0%	15.7%
Other	–	–	64	15.7	0.2	55	14.3	0.3	70	19.4	0.3	70	20.4	0.3	–	–	–	-100.0%	6.2%
Programme	777	69	785	566.4	0.7	822	618.8	0.8	801	635.4	0.8	793	664.6	0.8	746	694.6	0.9	-3.2%	100.0%
Programme 1	401	50	389	233.7	0.6	411	256.4	0.6	406	267.7	0.7	404	279.9	0.7	375	292.6	0.8	-3.0%	50.5%
Programme 2	71	–	69	58.9	0.9	70	60.4	0.9	68	62.6	0.9	67	65.5	1.0	66	68.4	1.0	-2.0%	8.5%
Programme 3	29	–	26	22.0	0.8	36	29.9	0.8	35	31.5	0.9	34	32.9	1.0	33	34.4	1.0	-2.6%	4.4%
Programme 4	93	–	92	72.7	0.8	93	78.4	0.8	89	78.5	0.9	87	82.1	0.9	86	85.8	1.0	-2.6%	11.2%
Programme 5	56	–	51	46.3	0.9	50	48.9	1.0	49	51.5	1.1	48	53.9	1.1	47	56.3	1.2	-1.7%	6.1%
Programme 6	31	–	31	28.4	0.9	32	31.7	1.0	29	28.7	1.0	28	30.0	1.1	28	31.4	1.1	-4.5%	3.7%
Programme 7	96	19	94	63.9	0.7	95	69.6	0.7	95	72.1	0.8	94	75.4	0.8	82	78.9	1.0	-5.0%	11.6%
Programme 8	–	–	33	40.6	1.2	35	43.5	1.2	31	42.8	1.4	30	44.7	1.5	29	46.8	1.6	-5.9%	4.0%

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. Rand million.

Departmental receipts

Table 40.5 Departmental receipts by economic classification

R thousand	Audited outcome			Adjusted estimate	Revised estimate	Average growth rate (%)	Average: Receipt item/ Total (%)	Medium-term receipts estimate			Average growth rate (%)	Average: Receipt item/ Total (%)
	2021/22	2022/23	2023/24					2025/26	2026/27	2027/28		
	2024/25	2024/25	2024/25					2025/26	2026/27	2027/28		
Departmental receipts	51 160	204 263	3 222	830 054	830 441	153.2%	100.0%	3 135	3 315	3 635	-83.6%	100.0%
Sales of goods and services produced by department	727	988	1 123	1 193	1 482	26.8%	0.4%	1 333	1 253	1 323	-3.7%	0.6%
Sales by market establishments	80	89	109	110	100	7.7%	–	120	130	140	11.9%	0.1%
of which:							–					–
Rental parking:	80	89	109	110	100	7.7%	–	120	130	140	11.9%	0.1%
Covered and open												
Administrative fees	469	712	817	890	1 180	36.0%	0.3%	870	930	990	-5.7%	0.5%
of which:							–					–
Foreign operating permits	469	712	179	260	180	-27.3%	0.1%	270	280	290	17.2%	0.1%
Public driver permits	–	–	638	630	1 000	–	0.2%	600	650	700	-11.2%	0.4%
Other sales	178	187	197	193	202	4.3%	0.1%	343	193	193	-1.5%	0.1%
of which:							–					–
Commission on insurance	178	187	192	190	200	4.0%	0.1%	190	190	190	-1.7%	0.1%
Replacement of security cards and tender documents (Item can be removed)	–	–	4	2	2	–	–	2	2	2	–	–
Departmental publications	–	–	1	1	–	–	–	1	1	1	–	–
Services rendered:	–	–	–	–	–	–	–	150	–	–	–	–
Approval of plans												
Sales of scrap, waste, arms and other used current goods	–	–	42	32	–	–	–	32	32	32	–	–
of which:							–					–
Wastepaper	–	–	–	2	–	–	–	2	2	2	–	–
Scrap	–	–	42	30	–	–	–	30	30	30	–	–

Table 40.5 Departmental receipts by economic classification (continued)

	Audited outcome			Adjusted estimate	Revised estimate	Average growth rate (%)	Average: Receipt item/ Total (%)	Medium-term receipts estimate			Average growth rate (%)	Average: Receipt item/ Total (%)
	2021/22	2022/23	2023/24					2025/26	2026/27	2027/28		
R thousand				2024/25		2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Interest, dividends and rent on land	215	515	329	803 859	804 359	1452.4%	74.0%	120	130	130	-94.6%	95.7%
Interest	215	515	329	600	1 100	72.3%	0.2%	120	130	130	-50.9%	0.2%
Dividends	—	—	—	803 259	803 259	—	73.8%	—	—	—	-100.0%	95.6%
of which:							—					—
Shareholder's dividends from Airports Company South Africa	—	—	—	803 259	803 259	—	73.8%	—	—	—	-100.0%	95.6%
Transactions in financial assets and liabilities	50 218	202 760	1 728	24 970	24 600	-21.2%	25.6%	1 650	1 900	2 150	-55.6%	3.6%
Total	51 160	204 263	3 222	830 054	830 441	153.2%	100.0%	3 135	3 315	3 635	-83.6%	100.0%

Programme 1: Administration

Programme purpose

Provide strategic leadership, management and support services to the department.

Expenditure trends and estimates

Table 40.6 Administration expenditure trends and estimates by subprogramme and economic classification

Subprogramme	Audited outcome			Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
R million				2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Ministry	34.6	37.7	46.9	47.4	11.1%	8.2%	44.5	46.5	48.6	0.9%	7.8%
Management	49.9	58.9	64.2	84.6	19.2%	12.7%	90.6	95.0	99.3	5.5%	15.4%
Corporate Services	215.1	222.5	279.3	290.6	10.5%	49.7%	301.6	306.1	318.6	3.1%	50.6%
Communications	37.0	39.7	49.8	54.0	13.4%	8.9%	60.3	63.5	64.1	5.9%	10.1%
Office Accommodation	112.7	113.7	98.7	91.0	-6.9%	20.5%	95.1	99.5	104.0	4.5%	16.2%
Total	449.4	472.6	538.9	567.6	8.1%	100.0%	592.0	610.5	634.6	3.8%	100.0%
Change to 2024				—			15.6	7.5	4.4		
Budget estimate											
Economic classification											
Current payments	434.4	452.4	508.0	547.9	8.0%	95.8%	562.6	590.2	613.4	3.8%	96.2%
Compensation of employees	216.3	221.3	233.7	256.4	5.8%	45.7%	267.7	279.9	292.6	4.5%	45.6%
Goods and services	218.1	231.1	274.3	291.5	10.1%	50.0%	294.9	310.2	320.8	3.2%	50.6%
of which:						—					—
Communication	5.3	5.2	19.3	13.9	38.1%	2.2%	29.4	31.4	32.8	33.0%	4.5%
Computer services	15.5	18.7	33.5	23.2	14.3%	4.5%	25.4	24.0	25.0	2.6%	4.1%
Consultants: Business and advisory services	1.4	6.0	3.9	23.6	155.1%	1.7%	26.2	28.1	29.4	7.6%	4.5%
Operating leases	110.7	111.1	95.6	78.8	-10.7%	19.5%	89.3	86.4	90.3	4.7%	14.3%
Property payments	9.9	13.5	15.6	18.4	22.7%	2.8%	14.4	21.6	22.6	7.1%	3.2%
Travel and subsistence	17.0	24.1	55.8	59.8	52.1%	7.7%	37.9	41.0	42.8	-10.5%	7.5%
Transfers and subsidies	11.8	14.1	14.3	15.3	9.2%	2.7%	16.0	16.7	17.5	4.5%	2.7%
Provinces and municipalities	0.0	0.0	—	—	-100.0%	0.0%	—	—	—	—	—
Departmental agencies and accounts	1.4	1.5	1.6	1.7	4.6%	0.3%	1.7	1.8	1.9	4.5%	0.3%
Households	10.3	12.6	12.7	13.7	9.8%	2.4%	14.3	14.9	15.6	4.5%	2.4%
Payments for capital assets	3.1	6.0	15.9	4.4	11.8%	1.5%	13.5	3.6	3.8	-4.7%	1.1%
Buildings and other fixed structures	—	0.1	—	—	—	0.0%	—	—	—	—	—
Machinery and equipment	3.1	5.9	15.9	4.4	11.8%	1.4%	13.5	3.6	3.8	-4.7%	1.1%
Payments for financial assets	0.1	0.1	0.7	—	-100.0%	0.0%	—	—	—	—	—
Total	449.4	472.6	538.9	567.6	8.1%	100.0%	592.0	610.5	634.6	3.8%	100.0%
Proportion of total programme expenditure to vote expenditure	0.7%	0.5%	0.7%	0.7%	—	—	0.6%	0.6%	0.7%	—	—

Table 40.6 Administration expenditure trends and estimates by subprogramme and economic classification (continued)

Details of transfers and subsidies				Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
Audited outcome							2025/26	2026/27	2027/28		
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25				2024/25 - 2027/28		
Households											
Social benefits											
Current	0.8	1.4	1.5	0.3	-29.6%	0.2%	0.3	0.3	0.3	4.5%	–
Employee social benefits	0.8	1.4	1.5	0.3	-29.6%	0.2%	0.3	0.3	0.3	4.5%	–
Other transfers to households											
Current	9.5	11.1	11.2	13.4	12.0%	2.2%	14.0	14.6	15.3	4.5%	2.4%
Other transfers to households	–	–	11.2	–	–	0.6%	–	–	–	–	–
Bursaries for non-employees	9.5	11.1	–	13.4	12.0%	1.7%	14.0	14.6	15.3	4.5%	2.4%
Departmental agencies and accounts											
Departmental agencies (non-business entities)											
Current	1.4	1.5	1.6	1.7	4.6%	0.3%	1.7	1.8	1.9	4.5%	0.3%
Transport Education and Training Authority	1.4	1.5	1.6	1.7	4.6%	0.3%	1.7	1.8	1.9	4.5%	0.3%
Provinces and municipalities											
Municipal bank accounts											
Current	0.0	0.0	–	–	-100.0%	–	–	–	–	–	–
Municipal agencies and funds	0.0	0.0	–	–	-100.0%	–	–	–	–	–	–

Personnel information

Table 40.7 Administration personnel numbers and cost by salary level¹

Number of posts estimated for 31 March 2025			Number and cost ² of personnel posts filled/planned for on funded establishment												Average growth rate (%)	Average: Salary level/ Total (%)
Number of funded posts	Number of posts additional to the establishment		Actual			Revised estimate			Medium-term expenditure estimate							
			2023/24			2024/25			2025/26		2026/27		2027/28			
			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost		
Administration																
Salary level	401	50	389	233.7	0.6	411	256.4	0.6	406	267.7	0.7	404	279.9	0.7		
1 – 6	146	46	89	29.0	0.3	100	33.1	0.3	98	34.6	0.4	98	36.5	0.4	-0.2%	
7 – 10	149	1	147	72.1	0.5	161	80.0	0.5	148	79.0	0.5	148	83.4	0.6	1.3%	
11 – 12	57	2	59	56.3	1.0	57	56.0	1.0	57	59.1	1.0	55	59.8	1.1	-0.9%	
13 – 16	49	1	48	65.2	1.4	53	77.1	1.5	53	81.4	1.5	53	85.9	1.6	–	
Other	–	–	46	11.1	0.2	40	10.2	0.3	50	13.6	0.3	50	14.3	0.3	8.8%	
															-100.0%	

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. Rand million.

Programme 2: Integrated Transport Planning

Programme purpose

Integrate and harmonise macro transport-sector policies, strategies and legislation. Coordinate and develop sector-related policies, research activities, and regional and intersphere relations. Facilitate sector transformation and provide sector economic modelling and analysis.

Objectives

- Reduce greenhouse gas emissions from transport by:
 - implementing and monitoring the transport sector just transition plan by March 2027
 - ensuring that the reviewed green transport strategy is approved by March 2026.
- Improve competition and access in the transport sector by establishing a transport economic regulator in accordance with the proclamations of the Economic Regulation of Transport Act (2024) by March 2026.

Subprogrammes

- *Macro Sector Planning* examines land use and transport planning in all spheres of government from a multimodal perspective and manages and facilitates the implementation of the planning provisions contained in the National Land Transport Act (2009).
- *Freight Logistics* develops and coordinates the implementation of freight logistics strategies aimed at unblocking bottlenecks in the freight logistics system and related supply chains, with emphasis on integrating elements of the system across all modes of transport.
- *Modelling and Economic Analysis* undertakes economic studies, provides innovative and enabling funding options for transport infrastructure that respond to the socioeconomic needs of the national agenda, and applies economic analysis tools for policy development in the transport sector.
- *Regional Integration* manages, coordinates and facilitates the development of strategies for engagements in the Southern African Development Community region and the rest of Africa.
- *Research and Innovation* ensures research, innovation and monitoring in the transport sector to enhance sustainability.
- *Integrated Transport Planning Administration Support* provides strategic leadership and administrative support to the programme.

Expenditure trends and estimates

Table 40.8 Integrated Transport Planning expenditure trends and estimates by subprogramme and economic classification

Subprogramme	Audited outcome			Adjusted appropriation	Average growth rate (%)		Medium-term expenditure estimate			Average growth rate (%)	
	2021/22	2022/23	2023/24		2021/22 - 2024/25	Average: Expenditure/ Total (%)	2025/26	2026/27	2027/28	2024/25 - 2027/28	Average: Expenditure/ Total (%)
R million											
Macro Sector Planning	9.7	12.1	13.7	14.5	14.4%	14.8%	16.8	17.5	18.3	8.2%	16.9%
Freight Logistics	11.4	14.3	16.7	19.1	18.7%	18.3%	19.8	21.3	22.3	5.2%	20.7%
Modelling and Economic Analysis	16.5	17.1	33.3	24.0	13.3%	27.0%	22.1	23.2	24.2	0.3%	23.5%
Regional Integration	8.0	10.0	6.6	13.6	19.6%	11.4%	11.3	11.9	12.4	-3.1%	12.4%
Research and Innovation	13.1	16.1	17.8	13.8	1.7%	18.1%	15.0	15.7	16.4	5.9%	15.3%
Integrated Transport Planning Administration Support	6.1	8.9	10.3	10.1	18.6%	10.5%	11.2	11.6	12.1	6.2%	11.3%
Total	64.7	78.5	98.3	95.1	13.7%	100.0%	96.1	101.2	105.8	3.6%	100.0%
Change to 2024 Budget estimate				–			0.5	0.6	0.6		
Economic classification											
Current payments	64.2	78.1	97.7	94.9	13.9%	99.5%	95.8	100.9	105.5	3.6%	99.7%
Compensation of employees	52.1	54.6	58.9	60.4	5.0%	67.1%	62.6	65.5	68.4	4.3%	64.5%
Goods and services	12.2	23.5	38.9	34.5	41.6%	32.4%	33.2	35.5	37.1	2.4%	35.2%
of which:											
Advertising	1.3	2.1	3.5	1.4	3.2%	2.5%	1.6	1.7	1.7	7.6%	1.6%
Catering: Departmental activities	0.1	0.6	0.6	2.7	247.0%	1.2%	1.1	1.3	1.3	-21.0%	1.6%
Communication	0.8	1.4	2.1	2.7	50.9%	2.1%	1.3	1.5	1.6	-16.8%	1.8%
Consultants: Business and advisory services	5.7	9.1	6.1	15.0	37.9%	10.7%	19.6	20.7	21.7	12.9%	19.3%
Travel and subsistence	2.7	7.3	19.0	6.7	35.0%	10.6%	6.8	7.3	7.7	4.8%	7.1%
Venues and facilities	0.4	1.6	4.7	4.1	116.7%	3.2%	2.0	2.2	2.3	-17.6%	2.7%
Transfers and subsidies	–	0.1	0.0	–	–	0.0%	–	–	–	–	–
Households	–	0.1	0.0	–	–	0.0%	–	–	–	–	–
Payments for capital assets	0.5	0.3	0.6	0.3	-18.1%	0.5%	0.3	0.3	0.3	4.6%	0.3%
Machinery and equipment	0.5	0.3	0.6	0.3	-18.1%	0.5%	0.3	0.3	0.3	4.6%	0.3%
Payments for financial assets	0.0	0.0	0.0	–	-100.0%	0.0%	–	–	–	–	–
Total	64.7	78.5	98.3	95.1	13.7%	100.0%	96.1	101.2	105.8	3.6%	100.0%
Proportion of total programme expenditure to vote expenditure	0.1%	0.1%	0.1%	0.1%	–	–	0.1%	0.1%	0.1%	–	–
Details of transfers and subsidies											
Households											
Social benefits											
Current	–	0.1	0.0	–	–	–	–	–	–	–	–
Employee social benefits	–	0.1	0.0	–	–	–	–	–	–	–	–

Personnel information

Table 40.9 Integrated Transport Planning personnel numbers and cost by salary level¹

Number of posts estimated for 31 March 2025			Number and cost ² of personnel posts filled/planned for on funded establishment												Average growth rate (%)	Average: Salary level/ Total (%)			
Number of funded posts	Number of posts additional to the establishment																		
		Actual			Revised estimate			Medium-term expenditure estimate											
		2023/24			2024/25			2025/26		2026/27		2027/28		2024/25 - 2027/28					
Integrated Transport Planning		Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost						
Salary level	71	–	69	58.9	0.9	70	60.4	0.9	68	62.6	0.9	67	65.5	1.0	66	68.4	1.0	–2.0%	100.0%
1 – 6	12	–	11	3.7	0.3	11	4.0	0.4	11	4.3	0.4	11	4.5	0.4	10	4.1	0.4	–4.7%	15.8%
7 – 10	28	–	28	15.6	0.5	31	18.0	0.6	29	18.5	0.6	29	18.9	0.7	29	20.0	0.7	–2.4%	43.3%
11 – 12	12	–	11	13.8	1.2	12	14.9	1.2	13	17.2	1.3	13	18.1	1.4	13	19.1	1.5	2.7%	18.9%
13 – 16	19	–	18	25.8	1.4	16	23.4	1.5	14	22.7	1.6	14	24.0	1.7	14	25.3	1.7	–3.2%	22.0%

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. Rand million.

Programme 3: Rail Transport

Programme purpose

Facilitate and coordinate the development of sustainable rail transport policies, rail economic and safety regulation, and infrastructure development strategies that reduce system costs and improve customer service. Oversee rail public entities and the implementation of integrated rail services.

Objectives

- Improve the legislative and policy environment guiding rail developments by submitting the National Rail Bill to Parliament by March 2026.
- Improve access to commuter rail services by monitoring and reviewing the performance of the Passenger Rail Agency of South Africa on an ongoing basis.
- Increase access to affordable and reliable transport systems in the rail sector by:
 - finalising the private sector participation framework implementation plan by March 2026
 - developing the national rail master plan by March 2026
 - developing a national rail security strategy by March 2026.

Subprogrammes

- *Rail Regulation* is responsible for the development of rail policies and safety and economic regulations.
- *Rail Infrastructure and Industry Development* coordinates the development and maintenance of investment in rail infrastructure.
- *Rail Operations* coordinates the implementation of integrated rail services, and monitors and analyses service delivery challenges in the rail industry.
- *Rail Oversight* manages and tracks the performance of the Passenger Rail Agency of South Africa and the Railway Safety Regulator and manages transfer payments to these entities.
- *Rail Administration Support* provides strategic leadership and administrative support to the programme.

Expenditure trends and estimates

Table 40.10 Rail Transport expenditure trends and estimates by subprogramme and economic classification

Subprogramme	Audited outcome			Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
R million				2024/25	2021/22 - 2024/25					2024/25 - 2027/28	
Rail Regulation	8.9	8.5	9.2	18.2	27.0%	0.1%	17.2	18.2	19.0	1.4%	0.1%
Rail Infrastructure and Industry Development	6.2	19.1	29.5	19.5	46.6%	0.1%	170.4	91.4	22.4	4.7%	0.3%
Rail Operations	10.4	6.8	9.9	12.2	5.4%	0.1%	12.9	13.5	14.1	5.0%	0.1%
Rail Oversight	16 739.1	19 931.4	20 527.9	19 433.5	5.1%	99.8%	23 162.7	22 965.0	22 195.2	4.5%	99.5%
Rail Administration Support	3.6	5.8	6.1	6.5	22.1%	0.0%	6.6	6.9	7.2	3.4%	0.0%
Total	16 768.2	19 971.6	20 582.7	19 490.0	5.1%	100.0%	23 369.9	23 094.9	22 257.9	4.5%	100.0%
Change to 2024 Budget estimate				–			3 009.3	1 800.3	0.3		
Economic classification											
Current payments	28.9	39.6	54.1	56.1	24.7%	0.2%	207.1	129.8	62.5	3.7%	0.5%
Compensation of employees	27.6	22.2	22.0	29.9	2.6%	0.1%	31.5	32.9	34.4	4.8%	0.1%
Goods and services	1.2	17.3	32.1	26.2	177.5%	0.1%	175.6	96.9	28.1	2.4%	0.4%
of which:											
Communication	0.3	0.3	0.3	0.6	25.9%	0.0%	0.6	0.7	0.7	4.6%	0.0%
Consultants: Business and advisory services	0.6	14.3	29.9	23.8	246.5%	0.1%	172.9	94.1	25.2	1.8%	0.4%
Consumables: Stationery, printing and office supplies	0.0	0.6	0.2	0.1	73.0%	0.0%	0.2	0.2	0.2	4.6%	0.0%
Travel and subsistence	0.2	1.2	1.4	1.2	69.9%	0.0%	1.4	1.6	1.7	11.8%	0.0%
Operating payments	0.1	0.2	0.1	0.1	0.6%	0.0%	0.1	0.1	0.1	17.0%	0.0%
Venues and facilities	–	0.2	–	0.1	–	0.0%	0.2	0.1	0.1	4.6%	0.0%
Transfers and subsidies	16 739.1	19 931.4	20 528.0	19 433.5	5.1%	99.8%	23 162.7	22 965.0	22 195.2	4.5%	99.5%
Departmental agencies and accounts	69.7	72.9	76.1	79.5	4.5%	0.4%	83.1	86.9	90.8	4.5%	0.4%
Public corporations and private enterprises	16 669.5	19 858.5	20 451.8	19 354.0	5.1%	99.4%	23 079.7	22 878.1	22 104.4	4.5%	99.1%
Households	0.0	–	0.1	–	-100.0%	0.0%	–	–	–	–	–
Payments for capital assets	0.1	0.6	0.5	0.4	38.9%	0.0%	0.2	0.2	0.2	-24.9%	0.0%
Machinery and equipment	0.1	0.6	0.5	0.4	38.9%	0.0%	0.2	0.2	0.2	-24.9%	0.0%
Payments for financial assets	0.0	0.0	–	–	-100.0%	0.0%	–	–	–	–	–
Total	16 768.2	19 971.6	20 582.7	19 490.0	5.1%	100.0%	23 369.9	23 094.9	22 257.9	4.5%	100.0%
Proportion of total programme expenditure to vote expenditure	24.3%	19.4%	26.4%	22.6%	–	–	24.4%	24.0%	23.4%	–	–
Details of transfers and subsidies											
Households											
Social benefits											
Current	0.0	–	0.1	–	-100.0%	–	–	–	–	–	–
Employee social benefits	0.0	–	0.1	–	-100.0%	–	–	–	–	–	–
Departmental agencies and accounts											
Departmental agencies (non-business entities)											
Current	69.7	72.9	76.1	79.5	4.5%	0.4%	83.1	86.9	90.8	4.5%	0.4%
Railway Safety Regulator	69.7	72.9	76.1	79.5	4.5%	0.4%	83.1	86.9	90.8	4.5%	0.4%
Public corporations and private enterprises											
Other transfers to public corporations											
Capital	–	–	–	–	–	–	209.0	1 800.0	–	–	2.3%
Transnet: Gauteng-Eastern Cape high-capacity rail corridor	–	–	–	–	–	–	209.0	1 800.0	–	–	2.3%
Subsidies on products and production											
Current	6 923.3	7 240.1	7 515.5	7 776.5	3.9%	38.3%	7 965.9	8 418.6	8 872.4	4.5%	37.4%
Passenger Rail Agency of South Africa: Metrorail (operations)	4 787.5	5 020.3	5 293.5	5 454.6	4.4%	26.8%	5 690.0	5 951.6	6 220.7	4.5%	26.4%
Passenger Rail Agency of South Africa: Mainline passenger services (operations)	1 210.3	1 257.6	1 263.9	1 320.6	2.9%	6.6%	1 229.8	1 373.0	1 508.2	4.5%	6.2%
Passenger Rail Agency of South Africa: Rail maintenance operations and inventories	925.4	962.1	958.2	1 001.2	2.7%	5.0%	1 046.1	1 094.0	1 143.5	4.5%	4.9%

Details of transfers and subsidies			Average:			Average:
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	Audited outcome			Adjusted appropriation	Average growth rate (%)	Expenditure/Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Expenditure/Total (%)
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25	2024/25	2025/26	2026/27	2027/28	2024/25 - 2027/28	2027/28
Capital	9 746.2	12 618.5	12 936.3	11 577.5	5.9%	61.0%	14 904.8	12 659.5	13 232.0	4.6%	59.4%
Passenger Rail Agency of South Africa: Other capital programmes	1 439.9	3 401.3	5 887.9	1 848.9	8.7%	16.4%	1 931.7	2 020.2	2 111.6	4.5%	9.0%
Passenger Rail Agency of South Africa: Rolling stock fleet renewal programme	4 830.5	6 801.8	6 908.7	5 279.2	3.0%	31.0%	6 364.3	5 777.5	6 038.8	4.6%	26.6%
Passenger Rail Agency of South Africa: Signalling	1 965.7	935.8	89.7	2 516.3	8.6%	7.2%	4 589.0	2 749.5	2 873.8	4.5%	14.4%
Passenger Rail Agency of South Africa: Metrorail (refurbishment of coaches)	1 262.2	1 400.6	49.4	1 734.0	11.2%	5.8%	1 811.6	1 894.6	1 980.3	4.5%	8.4%
Passenger Rail Agency of South Africa: Mainline passenger services (refurbishment of coaches)	248.0	79.0	0.6	199.2	-7.0%	0.7%	208.1	217.6	227.5	4.5%	1.0%

[illegible]

estimated for 31 March 2025			Number and cost ² of personnel posts filled/planned for on funded establishment												Average growth rate (%)	Average: Salary level/ Total (%)			
Number of funded posts	Number of posts additional to the establish- ment																		
		Actual			Revised estimate			Medium-term expenditure estimate											
		2023/24			2024/25			2025/26		2026/27		2027/28		2024/25 - 2027/28					
Rail Transport			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost					
Salary level	29	—	26	22.0	0.8	36	29.9	0.8	35	31.5	0.9	34	32.9	1.0	33	34.4	1.0	-2.6%	100.0%
1 – 6	6	—	5	1.2	0.2	9	2.4	0.3	6	1.8	0.3	6	1.9	0.3	6	2.0	0.3	-10.3%	20.6%
7 – 10	10	—	8	4.1	0.5	12	6.8	0.6	13	7.8	0.6	13	8.0	0.6	12	8.1	0.7	-0.8%	36.0%
11 – 12	8	—	8	8.1	1.1	8	8.9	1.1	8	9.4	1.2	8	9.9	1.2	8	10.5	1.3	—	23.2%
13 – 16	5	—	5	8.6	1.6	7	11.8	1.7	7	12.4	1.8	7	13.1	1.9	7	13.9	2.0	—	20.2%

- Improve transport safety and security by March 2026 by:
 - monitoring the implementation of the National Road Traffic Amendment Act (2024)
 - reviewing the national road safety strategy for submission to Cabinet for approval
 - finalising general laws amendment bills for submission to Cabinet for approval.
- Improve competition and increase access to a reliable transport system by:
 - obtaining approval for the road infrastructure funding policy from Cabinet by March 2026
 - monitoring and reviewing the performance of the *provincial roads maintenance grant* in terms of the annual Division of Revenue Act on an ongoing basis.

- *Road Regulation* synchronises road safety and traffic management legislation and oversees the inspectorate for driving licences and vehicle testing stations.

- *Road Infrastructure and Industry Development* facilitates and coordinates the planning, development and implementation of a sustainable and reliable integrated road infrastructure network and the enhancement of capacity in the industry.
- *Road Oversight* reviews and analyses the performance of road transport public entities and monitors their compliance with regulations and legislation. This subprogramme also transfers funds to the South African National Roads Agency, the Road Traffic Management Corporation and the Road Traffic Infringement Agency and transfers the *provincial roads maintenance grant* to provinces.
- *Road Administration Support* provides strategic leadership and administrative support to the programme.
- *Road Engineering Standards* develops and implements road engineering standards and coordinates the development of an asset management system for safe and resilient road infrastructure.

Expenditure trends and estimates

Table 40.12 Road Transport expenditure trends and estimates by subprogramme and economic classification

Subprogramme	Audited outcome			Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Road Regulation	39.9	46.0	53.1	52.7	9.7%	0.1%	51.2	52.4	54.8	1.3%	0.1%
Road Infrastructure and Industry Development	18.3	20.0	26.3	52.7	42.3%	0.1%	70.9	72.8	74.6	12.3%	0.1%
Road Oversight	34 044.3	59 645.1	41 857.5	49 258.2	13.1%	99.8%	53 748.5	53 280.6	54 156.2	3.2%	99.7%
Road Administration Support	8.3	9.0	10.1	9.8	5.6%	0.0%	10.3	10.8	11.3	5.0%	0.0%
Road Engineering Standards	12.9	15.7	17.1	22.6	20.6%	0.0%	38.2	40.0	41.8	22.8%	0.1%
Total	34 123.7	59 735.8	41 964.1	49 395.9	13.1%	100.0%	53 919.1	53 456.6	54 338.7	3.2%	100.0%
Change to 2024 Budget estimate				–			5 881.3	4 640.0	3 314.6		
Economic classification											
Current payments	78.2	89.6	106.0	136.8	20.5%	0.2%	169.6	174.9	181.4	9.9%	0.3%
Compensation of employees	64.6	68.7	72.7	78.4	6.7%	0.2%	78.5	82.1	85.8	3.1%	0.2%
Goods and services	13.6	21.0	33.3	58.4	62.5%	0.1%	91.1	92.8	95.6	17.9%	0.2%
of which:											
Advertising	–	0.2	0.9	0.9	–	0.0%	0.9	0.9	1.0	3.2%	0.0%
Catering: Departmental activities	0.2	0.2	0.8	1.2	91.7%	0.0%	0.7	1.3	1.3	4.0%	0.0%
Communication	0.9	1.0	4.9	1.3	12.5%	0.0%	1.3	1.4	1.4	3.9%	0.0%
Consultants: Business and advisory services	–	1.0	5.1	37.2	–	0.0%	70.0	70.9	72.7	25.0%	0.1%
Travel and subsistence	9.5	13.7	18.1	14.9	16.1%	0.0%	15.2	15.3	15.9	2.2%	0.0%
Venues and facilities	0.3	0.1	0.4	0.9	53.6%	0.0%	0.9	1.0	1.1	4.7%	0.0%
Transfers and subsidies	34 045.0	35 908.8	41 857.6	44 237.1	9.1%	84.3%	45 067.9	48 641.4	50 842.4	4.7%	89.4%
Provinces and municipalities	12 046.4	12 780.5	15 432.5	17 364.1	13.0%	31.1%	17 977.5	17 379.2	18 166.5	1.5%	33.6%
Departmental agencies and accounts	21 998.0	23 128.2	26 425.0	26 873.0	6.9%	53.1%	27 090.4	31 262.2	32 675.9	6.7%	55.8%
Households	0.6	0.1	0.1	–	-100.0%	0.0%	–	–	–	–	–
Payments for capital assets	0.5	0.9	0.5	1.0	24.9%	0.0%	1.0	1.1	1.1	4.5%	0.0%
Machinery and equipment	0.5	0.9	0.5	1.0	24.9%	0.0%	1.0	1.1	1.1	4.5%	0.0%
Payments for financial assets	0.0	23 736.5	0.0	5 021.1	5680.2%	15.5%	8 680.6	4 639.3	3 313.8	-12.9%	10.3%
Total	34 123.7	59 735.8	41 964.1	49 395.9	13.1%	100.0%	53 919.1	53 456.6	54 338.7	3.2%	100.0%
Proportion of total programme expenditure to vote expenditure	49.4%	58.0%	53.8%	57.2%	–	–	56.3%	55.5%	57.1%	–	–
Details of transfers and subsidies											
Households											
Social benefits											
Current	0.6	0.1	0.1	–	-100.0%	–	–	–	–	–	–
Employee social benefits	0.6	0.1	0.1	–	-100.0%	–	–	–	–	–	–
Other transfers to households											
Current	–	–	0.0	–	–	–	–	–	–	–	–
Other transfers to households	–	–	0.0	–	–	–	–	–	–	–	–

Table 40.12 Road Transport expenditure trends and estimates by subprogramme and economic classification (continued)

Details of transfers and subsidies				Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
Audited outcome											
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Departmental agencies and accounts											
Departmental agencies (non-business entities)											
Current	11 226.1	11 823.8	9 136.7	8 996.0	-7.1%	22.2%	9 150.6	9 571.3	10 004.1	3.6%	17.9%
Road Traffic Management Corporation	217.3	224.2	220.1	197.0	-3.2%	0.5%	204.3	215.2	224.9	4.5%	0.4%
South African National Roads Agency: Gauteng freeway improvement project	3 564.3	4 404.4	1 330.9	724.0	-41.2%	5.4%	756.5	791.1	826.9	4.5%	1.5%
South African National Roads Agency	7 285.0	7 186.1	7 494.5	7 689.5	1.8%	16.0%	7 992.8	8 358.9	8 736.9	4.3%	15.5%
Road Traffic Infringement Agency: Operations	8.6	9.1	9.5	159.9	164.4%	0.1%	10.3	10.8	11.3	-58.7%	0.1%
Road Traffic Infringement Agency: Aarto roll out	150.8	–	71.8	71.8	-21.9%	0.2%	156.7	163.9	171.3	33.7%	0.3%
South African National Roads Agency: Single ticketing for public transport	–	–	10.0	20.0	–	–	30.0	31.4	32.8	17.9%	0.1%
Driving Licence Card Account: New driving licence card machine	–	–	–	133.8	–	0.1%	–	–	–	-100.0%	0.1%
Capital	10 771.9	11 304.4	17 288.2	17 877.0	18.4%	30.9%	17 939.8	21 690.9	22 671.8	8.2%	38.0%
South African National Roads Agency: Non-toll network	8 793.8	8 863.1	15 123.0	15 614.5	21.1%	26.1%	15 576.0	19 218.8	20 087.9	8.8%	33.4%
South African National Roads Agency: Moloto Road upgrade	843.9	885.8	923.8	965.3	4.6%	2.0%	1 008.5	1 054.7	1 102.4	4.5%	2.0%
South African National Roads Agency: N2 Wild Coast project	1 134.1	1 190.4	1 241.5	1 297.2	4.6%	2.6%	1 355.3	1 417.4	1 481.5	4.5%	2.6%
South African National Roads Agency: KwaZulu-Natal flood damage to toll roads	–	365.0	–	–	–	0.2%	–	–	–	–	–
Provinces and municipalities											
Municipal bank accounts											
Current	109.9	115.0	115.5	120.6	3.2%	0.2%	126.1	131.8	137.8	4.5%	0.2%
Rural roads asset management systems grant	109.9	115.0	115.5	120.6	3.2%	0.2%	126.1	131.8	137.8	4.5%	0.2%
Provincial revenue funds											
Capital	11 936.6	12 665.4	15 317.1	17 243.5	13.0%	30.9%	17 851.4	17 247.4	18 028.7	1.5%	33.3%
Provincial roads maintenance grant: Roads maintenance component	11 936.6	10 766.1	10 748.9	12 001.6	0.2%	24.5%	11 282.7	11 818.8	12 354.7	1.0%	22.5%
Provincial roads maintenance grant: Disaster relief component	–	1 510.4	600.5	–	–	1.1%	–	–	–	–	–
Provincial roads maintenance grant: Welisizwe rural bridges programme	–	388.9	1 020.0	1 254.0	–	1.4%	1 378.0	–	–	-100.0%	1.2%
Provincial roads maintenance grant: Refurbishment component	–	–	2 947.6	3 987.8	–	3.7%	5 190.7	5 428.5	5 674.0	12.5%	9.6%

Personnel information

Table 40.13 Road Transport personnel numbers and cost by salary level¹

Number of posts estimated for 31 March 2025			Number and cost ² of personnel posts filled/planned for on funded establishment												Average growth rate (%)	Average: Salary level/ Total (%)					
Number of funded posts	Number of posts additional to the establishment		Actual			Revised estimate			Medium-term expenditure estimate												
			2023/24			2024/25			2025/26		2026/27		2027/28		2024/25 - 2027/28						
			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost			Number	Cost	Unit cost		
Road Transport			93	–	92	72.7	0.8	93	78.4	0.8	89	78.5	0.9	87	82.1	0.9	86	85.8	1.0	-2.6%	100.0%
Salary level		–	12	–	12	4.1	0.3	9	3.4	0.4	11	4.3	0.4	10	4.0	0.4	9	3.9	0.4	0.9%	11.1%
1 – 6	12	–	44	–	44	27.1	0.6	47	30.8	0.7	42	29.7	0.7	42	31.1	0.7	41	32.3	0.8	-4.0%	48.8%
7 – 10	45	–	26	–	26	26.6	1.0	27	29.1	1.1	25	28.6	1.1	25	30.2	1.2	25	31.9	1.3	-2.3%	28.9%
11 – 12	26	–	10	–	10	14.9	1.4	10	15.1	1.5	10	16.0	1.6	10	16.8	1.7	10	17.8	1.8	–	11.3%
13 – 16	10	–																			

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. Rand million.

Programme 5: Civil Aviation

Programme purpose

Facilitate the development of an economically viable air transport industry that is safe, secure, efficient, environmentally friendly and compliant with international standards through regulation and investigations, and oversee aviation entities.

Objectives

- Ensure competitive and accessible markets by drafting a comprehensive civil aviation policy for submission to Cabinet by March 2026.
- Improve air transport safety and security by:
 - submitting the draft South African Maritime and Aeronautical Search and Rescue Amendment Bill to Cabinet by March 2026
 - establishing and operationalising an independent body to investigate aircraft incidents by March 2026.
- Improve transport safety and security by reviewing the effectiveness and monitoring the implementation of the general aviation safety strategy.

Subprogrammes

- *Aviation Policy and Regulations* develops and maintains the civil aviation regulatory regime to respond to national imperatives and international norms, standards and protocols.
- *Aviation Economic Analysis and Industry Development* provides aviation economic analysis and develops relevant frameworks for industry development and airfreight logistics activities.
- *Aviation Safety, Security, Environment, and Search and Rescue* develops and monitors South Africa's aviation safety, security, environment, and search and rescue regime; and manages investigations into aviation accidents and serious incidents to identify deficiencies and make safety recommendations on mechanisms to address them.
- *Aviation Oversight* monitors the performance of Airports Company South Africa, the Air Traffic and Navigation Services Company and the South African Civil Aviation Authority, in line with the legislative framework.
- *Aviation Administration Support* provides strategic leadership and administrative support to the programme.

Expenditure trends and estimates

Table 40.14 Civil Aviation expenditure trends and estimates by subprogramme and economic classification

Subprogramme	Audited outcome			Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Aviation Policy and Regulations	121.9	34.0	38.6	40.9	-30.5%	13.0%	37.9	39.9	41.7	0.6%	8.6%
Aviation Economic Analysis and Industry Development	9.1	12.4	21.3	22.1	34.4%	3.6%	23.1	24.0	25.1	4.3%	5.1%
Aviation Safety, Security, Environment, and Search and Rescue	64.2	93.9	75.3	95.3	14.1%	18.1%	99.9	104.5	109.3	4.7%	22.0%
Aviation Oversight	345.0	263.9	160.8	382.7	3.5%	63.6%	399.6	189.0	197.5	-19.8%	62.8%
Aviation Administration Support	5.8	9.8	9.4	6.9	5.6%	1.8%	7.2	7.5	7.8	4.4%	1.6%
Total	546.0	414.0	305.4	547.8	0.1%	100.0%	567.6	364.8	381.3	-11.4%	100.0%
Change to 2024				–			0.4	0.5	0.5		
Budget estimate											

Table 40.14 Civil Aviation expenditure trends and estimates by subprogramme and economic classification (continued)

Economic classification				Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
Audited outcome											
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Current payments	215.6	204.7	196.8	229.4	2.1%	46.7%	230.7	241.4	252.3	3.2%	51.2%
Compensation of employees	37.2	40.6	46.3	48.9	9.6%	9.5%	51.5	53.9	56.3	4.8%	11.3%
Goods and services	117.0	164.1	150.5	180.5	15.5%	33.8%	179.2	187.5	196.0	2.8%	39.9%
of which:						—					—
Advertising	0.2	1.1	3.2	1.4	100.1%	0.3%	0.8	0.8	0.9	-14.0%	0.2%
Communication	57.2	78.8	62.2	73.9	8.9%	15.0%	79.9	84.7	88.6	6.2%	17.6%
Consultants: Business and advisory services	56.1	68.3	69.4	87.8	16.1%	15.5%	84.3	87.0	90.9	1.2%	18.8%
Consumables: Stationery, printing and office supplies	0.3	0.5	0.5	1.1	50.9%	0.1%	1.1	1.2	1.2	4.7%	0.2%
Travel and subsistence	0.5	4.2	8.1	8.7	164.8%	1.2%	8.6	9.1	9.5	3.0%	1.9%
Venues and facilities	—	0.6	2.2	4.9	—	0.4%	1.6	1.7	1.8	-28.9%	0.5%
Interest and rent on land	61.4	—	—	—	-100.0%	3.4%	—	—	—	—	—
Transfers and subsidies	291.5	208.1	107.6	113.8	-26.9%	39.8%	117.7	122.8	128.3	4.1%	25.9%
Departmental agencies and accounts	277.6	187.9	85.8	87.4	-32.0%	35.2%	90.1	93.9	98.2	3.9%	19.9%
Foreign governments and international organisations	10.4	15.6	16.7	21.4	27.1%	3.5%	22.4	23.4	24.5	4.5%	4.9%
Non-profit institutions	3.3	4.6	4.8	5.0	14.8%	1.0%	5.2	5.5	5.7	4.5%	1.2%
Households	0.1	0.0	0.3	—	-100.0%	0.0%	—	—	—	—	—
Payments for capital assets	38.9	1.2	1.0	0.6	-75.2%	2.3%	0.6	0.6	0.7	4.4%	0.1%
Buildings and other fixed structures	38.4	—	—	—	-100.0%	2.1%	—	—	—	—	—
Machinery and equipment	0.5	1.2	1.0	0.6	6.2%	0.2%	0.6	0.6	0.7	4.4%	0.1%
Payments for financial assets	0.0	0.0	0.1	204.0	1970.0%	11.3%	218.6	—	—	-100.0%	22.7%
Total	546.0	414.0	305.4	547.8	0.1%	100.0%	567.6	364.8	381.3	-11.4%	100.0%
Proportion of total programme expenditure to vote expenditure	0.8%	0.4%	0.4%	0.6%	—	—	0.6%	0.4%	0.4%	—	—
Details of transfers and subsidies											
Households											
Social benefits											
Current	0.1	0.0	0.3	—	-100.0%	—	—	—	—	—	—
Employee social benefits	0.1	0.0	0.3	—	-100.0%	—	—	—	—	—	—
Departmental agencies and accounts											
Departmental agencies (non-business entities)											
Current	277.6	187.9	85.8	87.4	-32.0%	35.2%	90.1	93.9	98.2	3.9%	19.9%
South African Civil Aviation Authority: Operations	277.6	187.9	85.8	87.4	-32.0%	35.2%	90.1	93.9	98.2	3.9%	19.9%
Non-profit institutions											
Current	3.3	4.6	4.8	5.0	14.8%	1.0%	5.2	5.5	5.7	4.5%	1.2%
National Sea Rescue Institute	2.9	4.1	4.3	4.5	16.2%	0.9%	4.7	4.9	5.2	4.5%	1.0%
South African Radio League: National emergency communications division	0.1	0.1	0.1	0.1	4.1%	—	0.1	0.1	0.1	4.4%	—
Mountain Club of South Africa	0.1	0.1	0.1	0.1	4.1%	—	0.1	0.1	0.1	4.4%	—
Off Road Rescue Unit	0.1	0.1	0.1	—	-100.0%	—	0.1	0.1	0.1	—	—
K9 Search and Rescue	0.1	0.1	0.1	0.1	5.8%	—	0.1	0.1	0.1	4.4%	—
Association of South Africa Search and Rescue ZA	—	—	—	0.1	—	—	—	—	—	-100.0%	—
Foreign governments and international organisations											
Current	10.4	15.6	16.7	21.4	27.1%	3.5%	22.4	23.4	24.5	4.5%	4.9%
African Civil Aviation Commission	3.1	3.7	3.9	7.0	31.3%	1.0%	7.3	7.7	8.0	4.5%	1.6%
International Civil Aviation Organisation	3.4	4.0	3.3	6.1	21.7%	0.9%	6.3	6.6	6.9	4.5%	1.4%
Cospas-Sarsat Programme	0.8	0.8	0.9	0.7	-3.7%	0.2%	0.7	0.8	0.8	4.5%	0.2%
Southern African Development Community: International Civil Aviation Organisation mission	0.2	0.1	—	0.1	-19.6%	—	0.1	0.1	0.1	4.7%	—
Southern African Development Community Aviation Safety Organisation	3.0	6.9	8.5	7.6	35.7%	1.4%	7.9	8.3	8.6	4.5%	1.7%

Personnel information

Table 40.15 Civil Aviation personnel numbers and cost by salary level¹

Number of posts estimated for 31 March 2025			Number and cost ² of personnel posts filled/planned for on funded establishment												Average growth rate (%)	Average: Salary level/ Total (%)			
Number of funded posts	Number of posts additional to the establishment		Actual			Revised estimate			Medium-term expenditure estimate										
			2023/24			2024/25			2025/26		2026/27		2027/28				2024/25 - 2027/28		
Civil Aviation			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost					
Salary level	56	–	51	46.3	0.9	50	48.9	1.0	49	51.5	1.1	48	53.9	1.1	47	56.3	1.2	-1.7%	100.0%
1 – 6	10	–	8	2.9	0.4	7	3.0	0.4	4	1.6	0.4	4	1.7	0.5	4	1.7	0.5	-19.5%	9.2%
7 – 10	26	–	23	16.7	0.7	24	17.3	0.7	27	21.1	0.8	26	21.8	0.8	26	22.5	0.9	2.5%	53.2%
11 – 12	12	–	12	14.1	1.2	9	11.2	1.3	8	10.6	1.3	8	11.2	1.4	8	11.8	1.5	-3.9%	16.9%
13 – 16	8	–	8	12.6	1.7	10	17.3	1.7	10	18.3	1.8	10	19.3	1.9	10	20.3	2.0	–	20.6%

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. Rand million.

Programme 6: Maritime Transport

Programme purpose

Promote a safe, reliable and economically viable maritime transport sector through the development and implementation of policies and strategies, and oversee maritime public entities.

Objectives

- Increase access to affordable and reliable maritime transport by monitoring the implementation of the Operation Phakisa oceans economy 3-foot plan to encourage growth in the sector on an ongoing basis.
- Improve transport safety and security by developing the draft maritime decarbonisation roadmap by March 2026.

Subprogrammes

- *Maritime Policy Development* develops and maintains a maritime regulatory regime that is responsive to national imperatives and international norms, standards and protocols. This subprogramme is also responsible for the development and maintenance of maritime policies and strategies.
- *Maritime Infrastructure and Industry Development* facilitates the development of integrated maritime infrastructure and an integrated maritime industry.
- *Implementation, Monitoring and Evaluation* ensures that legislation, policies and strategies pertaining to maritime safety, security and environmental protection are implemented.
- *Maritime Oversight* makes transfers to public entities in the maritime field, the South African Maritime Safety Authority and the Ports Regulator of South Africa and oversees these entities' compliance with relevant regulations and legislation.
- *Maritime Administration Support* provides strategic leadership and administrative support to the programme.

Expenditure trends and estimates

Table 40.16 Maritime Transport expenditure trends and estimates by subprogramme and economic classification

Subprogramme				Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
Audited outcome											
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Maritime Policy Development	12.2	12.7	14.3	15.3	7.8%	8.5%	12.6	13.2	13.8	-3.4%	2.1%
Maritime Infrastructure and Industry Development	5.4	14.9	9.3	13.7	36.6%	6.7%	13.8	14.4	15.1	3.3%	2.2%
Implementation, Monitoring and Evaluation	52.1	68.4	109.8	114.1	29.9%	53.5%	113.5	344.8	360.4	46.7%	36.3%
Maritime Oversight	41.9	43.8	43.6	47.1	4.0%	27.4%	369.2	939.5	145.8	45.7%	58.4%
Maritime Administration Support	4.0	7.5	7.7	6.5	17.8%	4.0%	6.4	6.7	7.0	2.7%	1.0%
Total	115.6	147.3	184.6	196.8	19.4%	100.0%	515.5	1 318.7	542.1	40.2%	100.0%
Change to 2024 Budget estimate				–			320.2	888.3	92.3		
Economic classification											
Current payments	73.2	102.6	140.5	149.2	26.8%	72.2%	145.8	378.7	395.8	38.4%	41.6%
Compensation of employees	24.2	26.7	28.4	31.7	9.4%	17.2%	28.7	30.0	31.4	-0.3%	4.7%
Goods and services	48.9	75.9	112.1	117.5	33.9%	55.0%	117.1	348.7	364.4	45.8%	36.8%
of which:						–					–
Advertising	0.4	1.6	3.2	1.6	67.4%	1.1%	1.7	0.2	0.2	-53.1%	0.1%
Catering: Departmental activities	0.3	0.1	0.5	0.5	16.8%	0.2%	0.5	0.6	0.6	4.9%	0.1%
Communication	0.3	0.3	0.4	1.0	46.5%	0.3%	1.0	1.1	1.2	4.7%	0.2%
Consultants: Business and advisory services	0.0	0.5	–	16.0	1486.8%	2.6%	10.0	239.2	250.0	150.1%	20.0%
Infrastructure and planning services	43.1	57.2	95.6	92.6	29.0%	44.8%	97.7	101.3	105.9	4.6%	15.4%
Travel and subsistence	1.5	7.1	8.0	4.3	43.8%	3.2%	4.6	4.8	5.0	4.8%	0.7%
Transfers and subsidies	42.1	43.8	43.6	47.1	3.8%	27.4%	369.2	939.5	145.8	45.7%	58.4%
Departmental agencies and accounts	41.0	43.0	42.6	44.5	2.8%	26.5%	46.5	48.6	50.8	4.5%	7.4%
Foreign governments and international organisations	1.1	0.8	1.0	2.6	33.3%	0.9%	2.7	2.9	3.0	4.5%	0.4%
Public corporations and private enterprises	–	–	–	–	–	–	320.0	888.0	92.0	–	50.5%
Payments for capital assets	0.3	0.9	0.6	0.5	9.7%	0.3%	0.5	0.5	0.5	4.6%	0.1%
Machinery and equipment	0.3	0.9	0.6	0.5	9.7%	0.3%	0.5	0.5	0.5	4.6%	0.1%
Payments for financial assets	0.0	0.0	0.1	–	-100.0%	0.0%	–	–	–	–	–
Total	115.6	147.3	184.6	196.8	19.4%	100.0%	515.5	1 318.7	542.1	40.2%	100.0%
Proportion of total programme expenditure to vote expenditure	0.2%	0.1%	0.2%	0.2%	–	–	0.5%	1.4%	0.6%	–	–
Details of transfers and subsidies											
Departmental agencies and accounts											
Departmental agencies (non-business entities)											
Current	41.0	43.0	42.6	44.5	2.8%	26.5%	46.5	48.6	50.8	4.5%	7.4%
Ports Regulator of South Africa	41.0	43.0	42.6	44.5	2.8%	26.5%	46.5	48.6	50.8	4.5%	7.4%
Public corporations and private enterprises											
Other transfers to public corporations											
Capital	–	–	–	–	–	–	320.0	888.0	92.0	–	50.5%
Transnet: Cape Town container terminal (phase 2B)	–	–	–	–	–	–	320.0	888.0	92.0	–	50.5%
Foreign governments and international organisations											
Current	1.1	0.8	1.0	2.6	33.3%	0.9%	2.7	2.9	3.0	4.5%	0.4%
International Maritime Organisation	0.7	0.4	0.5	2.2	42.9%	0.6%	2.3	2.4	2.5	4.5%	0.4%
Indian Ocean memorandum of understanding	0.4	0.4	0.5	0.5	8.6%	0.3%	0.5	0.5	0.5	4.6%	0.1%

Personnel information

Table 40.17 Maritime Transport personnel numbers and cost by salary level¹

Number of posts estimated for 31 March 2025			Number and cost ² of personnel posts filled/planned for on funded establishment												Average growth rate (%)	Average: Salary level/ Total (%)	
Number of funded posts	Number of posts additional to the establishment		Actual			Revised estimate			Medium-term expenditure estimate								
			2023/24			2024/2			2025/26		2026/27		2027/28				2024/25 - 2027/28
			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost			
Maritime Transport			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost			
Salary level	31	—	31	28.4	0.9	32	31.7	1.0	29	28.7	1.0	28	30.0	1.1	—	—	
1 – 6	5	—	6	2.3	0.4	5	2.2	0.4	5	2.3	0.5	5	2.3	0.5	-3.1%	16.7%	
7 – 10	15	—	14	10.1	0.7	15	11.7	0.8	14	11.4	0.8	13	11.8	0.9	-3.5%	47.6%	
11 – 12	5	—	6	7.0	1.1	5	5.9	1.2	5	6.3	1.2	5	6.6	1.3	—	17.5%	
13 – 16	6	—	5	8.9	1.7	7	11.9	1.7	5	8.7	1.8	5	9.2	1.9	-11.7%	18.3%	

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. Rand million.

Programme 7: Public Transport

Provide and regulate safe, secure, reliable, cost effective and sustainable public transport services in South Africa through legislation, policies and strategies.

Objectives

- Promote sustainable public transport and improve access and reliability by implementing identified taxi industry economic empowerment projects on an ongoing basis.
- Improve the accessibility, quality and reliability of public transport by:
 - finalising the promulgation of the 2020 Transport Appeal Tribunal Amendment Bill by March 2025 and ensuring the implementation of the act by March 2026
 - implementing and monitoring the redesigned national land transport information system on an ongoing basis
 - submitting the public transport subsidy policy to Cabinet by the end of 2025/26.
- Improve transport safety and security by implementing the national strategic plan to end gender-based violence in the taxi industry on an ongoing basis.

Subprogrammes

- Public Transport Regulation* manages the development and maintenance of policy, legislation and regulation, and coordinates and facilitates implementation. This subprogramme is responsible for managing information on public transport systems developed in terms of the National Land Transport Act (2009).
- Rural and Scholar Transport* develops and reviews rural, scholar and non-motorised transport strategies, and coordinates and evaluates their implementation.
- Public Transport Industry Development* oversees and facilitates the implementation of public transport policy, legislation and strategy, develops public transport empowerment schemes, manages the taxi recapitalisation programme, and facilitates stakeholder relations and conflict resolution in the industry.
- Public Transport Oversight* oversees the use of public transport subsidies and grants, and monitors compliance with the annual Division of Revenue Act in terms of transferring funds, reporting, allocations and adjustments.
- Public Transport Administration Support* provides strategic leadership and administrative support to the programme.
- Public Transport Network Development* develops norms and standards for integrated public transport systems to help provide accessible, reliable, affordable and integrated public transport network services in municipalities.

Expenditure trends and estimates

Table 40.18 Public Transport expenditure trends and estimates by subprogramme and economic classification

Subprogramme	Audited outcome			Adjusted appropriation	Average growth rate (%)	Average Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average Expenditure/ Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25	2025/26	2026/27	2027/28	2024/25 - 2027/28		
Public Transport Regulation	24.7	29.5	31.4	40.9	18.3%	0.2%	42.5	54.7	57.2	11.8%	0.3%
Rural and Scholar Transport	30.0	10.0	39.0	43.2	12.9%	0.2%	44.3	45.4	47.5	3.2%	0.3%
Public Transport Industry Development	142.3	155.3	162.5	193.3	10.7%	1.1%	204.6	216.2	225.9	5.3%	1.3%
Public Transport Oversight	12 630.2	13 508.9	14 022.9	15 650.0	7.4%	98.2%	16 230.4	17 018.7	16 479.1	1.7%	97.8%
Public Transport Administration Support	10.2	10.5	18.5	34.8	50.6%	0.1%	15.6	16.3	17.1	-21.1%	0.1%
Public Transport Network Development	8.5	9.3	12.2	41.1	69.1%	0.1%	40.4	42.2	44.1	2.4%	0.3%
Total	12 845.9	13 723.4	14 286.6	16 003.3	7.6%	100.0%	16 577.8	17 393.6	16 871.0	1.8%	100.0%
Change to 2024 Budget estimate				–			(443.9)	426.2	661.3		
Economic classification											
Current payments	215.0	213.0	262.4	353.0	18.0%	1.8%	347.1	374.5	391.5	3.5%	2.2%
Compensation of employees	58.9	62.9	63.9	69.6	5.7%	0.4%	72.1	75.4	78.9	4.3%	0.4%
Goods and services	156.1	150.0	198.5	283.4	22.0%	1.4%	275.0	299.1	312.6	3.3%	1.8%
of which:							–				–
Minor assets	0.0	0.0	0.6	1.1	212.4%	0.0%	1.2	1.3	1.3	8.0%	0.0%
Communication	0.6	0.7	8.0	15.8	192.3%	0.0%	1.3	1.5	1.6	-53.7%	0.0%
Consultants: Business and advisory services	132.8	142.8	152.4	231.7	20.4%	1.2%	242.5	264.2	276.2	6.0%	1.5%
Inventory: Other supplies	17.0	0.6	27.7	22.1	9.0%	0.1%	22.1	22.9	23.9	2.7%	0.1%
Travel and subsistence	4.7	4.7	5.5	4.9	1.9%	0.0%	5.1	5.7	6.0	6.7%	0.0%
Training and development	0.0	–	–	1.6	364.4%	0.0%	1.7	2.2	2.3	13.3%	0.0%
Transfers and subsidies	12 630.8	13 509.4	14 023.4	15 650.0	7.4%	98.2%	16 230.4	17 018.7	16 479.1	1.7%	97.8%
Provinces and municipalities	12 295.3	13 103.3	13 597.0	14 908.8	6.6%	94.8%	15 323.0	16 496.5	15 933.3	2.2%	93.7%
Public corporations and private enterprises	–	–	–	380.2	–	0.7%	518.0	113.5	116.9	-32.5%	1.7%
Non-profit institutions	26.5	27.5	28.7	30.0	4.2%	0.2%	31.3	32.7	34.2	4.5%	0.2%
Households	309.0	378.7	397.8	331.1	2.3%	2.5%	358.1	376.0	394.8	6.0%	2.2%
Payments for capital assets	0.1	1.0	0.8	0.3	39.2%	0.0%	0.3	0.4	0.4	4.5%	0.0%
Machinery and equipment	0.1	1.0	0.8	0.3	39.2%	0.0%	0.3	0.4	0.4	4.5%	0.0%
Payments for financial assets	0.0	0.0	0.0	–	-100.0%	0.0%	–	–	–	–	–
Total	12 845.9	13 723.4	14 286.6	16 003.3	7.6%	100.0%	16 577.8	17 393.6	16 871.0	1.8%	100.0%
Proportion of total programme expenditure to vote expenditure	18.6%	13.3%	18.3%	18.5%	–	–	17.3%	18.0%	17.7%	–	–
Details of transfers and subsidies											
Households											
Social benefits											
Current	0.6	0.5	0.5	–	-100.0%	–	–	–	–	–	–
Employee social benefits	0.6	0.5	0.5	–	-100.0%	–	–	–	–	–	–
Other transfers to households											
Current	308.4	378.1	397.3	331.1	2.4%	2.5%	358.1	376.0	394.8	6.0%	2.2%
Taxi recapitalisation	308.4	378.1	397.3	331.1	2.4%	2.5%	358.1	376.0	394.8	6.0%	2.2%
Public corporations and private enterprises											
Other transfers to private enterprises											
Current	–	–	–	380.2	–	0.7%	518.0	113.5	116.9	-32.5%	1.7%
Taxi Recapitalisation South Africa: Taxi empowerment projects	–	–	–	80.2	–	0.1%	110.0	113.5	116.9	13.4%	0.6%
Taxi Recapitalisation South Africa: Once-off taxi gratuity	–	–	–	300.0	–	0.5%	408.0	–	–	-100.0%	1.1%
Non-profit institutions											
Current	26.5	27.5	28.7	30.0	4.2%	0.2%	31.3	32.7	34.2	4.5%	0.2%
South African National Taxi Council	26.5	27.5	28.7	30.0	4.2%	0.2%	31.3	32.7	34.2	4.5%	0.2%
Provinces and municipalities											
Municipal bank accounts											
Capital	5 174.5	6 012.9	6 194.0	7 173.4	11.5%	43.2%	7 241.1	8 044.3	7 098.9	-0.3%	44.2%
Public transport network grant	5 174.5	6 012.9	6 194.0	7 173.4	11.5%	43.2%	7 241.1	8 044.3	7 098.9	-0.3%	44.2%
Provincial revenue funds											
Current	7 120.8	7 090.4	7 402.9	7 735.4	2.8%	51.6%	8 081.9	8 452.2	8 834.4	4.5%	49.5%
Public transport operations grant	7 120.8	7 090.4	7 402.9	7 735.4	2.8%	51.6%	8 081.9	8 452.2	8 834.4	4.5%	49.5%

Personnel information

Table 40.19 Public Transport personnel numbers and cost by salary level¹

Number of posts estimated for 31 March 2025			Number and cost ² of personnel posts filled/planned for on funded establishment												Average growth rate (%)	Average: Salary level/ Total (%)			
Number of funded posts	Number of posts additional to the establishment	Actual			Revised estimate			Medium-term expenditure estimate											
		2023/24			2024/2			2025/26		2026/27		2027/28		2024/25 - 2027/28					
Public Transport			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost					
Salary level	96	19	94	63.9	0.7	95	69.6	0.7	95	72.1	0.8	94	75.4	0.8	82	78.9	1.0	-5.0%	100.0%
1 – 6	30	18	11	5.0	0.5	13	6.3	0.5	8	3.7	0.5	8	4.0	0.5	8	4.2	0.5	-16.2%	9.8%
7 – 10	35	1	35	17.5	0.5	35	18.8	0.5	35	20.0	0.6	34	20.5	0.6	41	26.0	0.6	5.1%	39.9%
11 – 12	14	–	12	12.7	1.0	15	16.3	1.1	15	17.2	1.1	15	18.2	1.2	16	20.5	1.3	2.2%	16.7%
13 – 16	17	–	18	24.2	1.3	17	24.0	1.4	17	25.3	1.5	17	26.7	1.6	17	28.2	1.7	–	18.5%
Other	–	–	18	4.6	0.3	15	4.1	0.3	20	5.8	0.3	20	6.1	0.3	–	–	–	-100.0%	15.0%

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. Rand million.

Programme 8: State-owned Companies Governance Assurance and Performance

Programme purpose

Oversee the governance and performance of the department's state-owned entities.

Objectives

- Ensure effective shareholder oversight of state-owned companies on an ongoing basis by:
 - providing governance systems and legal support
 - developing and maintaining shareholder risk profiles and mitigating strategies
 - monitoring, evaluating and reporting on financial and non-financial performance, and proposing interventions when required.

Subprogrammes

- *Technical Services* provides technical advisory services through feasibility studies, approvals, budgets, strategic/corporate plans and annual reports.
- *Public Entity Oversight* provides financial assessments of state-owned companies, and coordinates and ensures compliance with performance and financial requirements.
- *Governance Services* facilitates, monitors and evaluates the implementation of good governance frameworks.
- *State-owned Companies Risk and Ethics* provides for the risk profiling of state-owned companies and the development of mitigation strategies to support the department as shareholder.
- *Business Enhancement Services* provides sector business enhancement to enable the shareholder to enhance the strategic operations of its state-owned companies.
- *State-owned Companies Governance Assurance and Performance Administrative Support* provides strategic leadership and administrative support to the programme.

Entities

Air Traffic Navigation Services Company

Selected performance indicators

Table 40.22 Air Traffic and Navigation Services Company performance indicators by programme/objective/activity and related outcome

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Number of air traffic safety incidents per year (per 100 000 flights)	Communication	Outcome 4: Increased infrastructure investment and job creation	7	7	2	2	2	2	2
Number of serious air traffic safety incidents per year (per 100 000 flight hours)	Surveillance		3	3	4	4	4	4	4
Average delay (in seconds) per delayed flight per year			360	360	360	360	360	360	360
Average communication system availability percentage per year	Communication		99.7%	99.7%	99.7%	99.7%	99.7%	99.7%	99.7%
Average navigation system availability percentage per year	Investigations		94.6%	98.7%	98.7%	98.7%	98.7%	98.7%	98.7%
Average surveillance system availability percentage per year	Surveillance		99.8%	99.8%	99.8%	99.8%	99.8%	99.8%	99.8%

Entity overview

In terms of the Air Traffic and Navigation Services Company Act (1993), the Air Traffic and Navigation Services Company is mandated to provide safe, orderly and efficient air traffic navigational and associated services to the air traffic management community. The company's services are in accordance with the standards of the International Civil Aviation Organisation and civil aviation regulations issued in terms of the Civil Aviation Act (2009). The company is responsible for providing air traffic management services across South Africa's airspace (roughly 6.1 per cent of the world's airspace). Over the medium term, the company will continue to focus on providing safe, efficient and cost-effective air traffic management solutions and related services.

To ensure that the company continues to fulfil its mandate, in the 2024 MTEF period, R422 million (R204 million in 2024/25 and R218 million in 2025/26) was allocated for the company to upgrade its navigational systems. Total expenditure is expected to increase at an average annual rate of 7.4 per cent, from R2 billion in 2024/25 to R2.5 billion in 2027/28. Compensation of employees comprises an estimated 62.3 per cent (R4.4 billion) of total expenditure over the period ahead, while spending on goods and services accounts for an estimate 26.9 per cent (R1.9 billion).

As a self-funding entity, the company expects to generate 96.6 per cent (R7 billion) of its revenue over the medium term by providing calibration and aeronautical services to the aviation industry, mainly through en-route and approach fees. Total revenue is expected to increase at an average annual rate of 8.9 per cent, from R2 billion in 2024/25 to R2.6 billion in 2027/28.

Programmes/Objectives/Activities

Table 40.23 Air Traffic and Navigation Services Company expenditure trends and estimates by programme/objective/activity

R million	Audited outcome			Revised estimate	Average growth rate (%)	Average: Expenditure/Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
Administration	241.2	240.6	283.4	318.0	9.7%	16.0%	351.0	370.1	394.3	7.4%	16.0%
Communication	742.7	751.9	885.8	993.9	10.2%	49.9%	1 096.8	1 156.5	1 232.1	7.4%	50.0%
Investigations	75.4	75.2	88.6	99.4	9.7%	5.0%	109.7	115.7	123.2	7.4%	5.0%
Surveillance	120.6	120.3	141.7	159.0	9.7%	8.0%	175.5	185.0	197.1	7.4%	8.0%
Display systems	15.1	15.0	17.7	19.9	9.7%	1.0%	21.9	23.1	24.6	7.4%	1.0%
Simulator	301.5	300.7	354.3	397.6	9.7%	20.0%	438.7	462.6	492.9	7.4%	20.0%
Total	1 496.6	1 503.7	1 771.5	1 987.8	9.9%	100.0%	2 193.5	2 313.1	2 464.3	7.4%	100.0%

Statements of financial performance, cash flow and financial position

Table 40.24 Air Traffic and Navigation Services Company statements of financial performance, cash flow and financial position

Statement of financial performance					Average growth rate (%)	Average: Expenditure/ Total (%)				Average growth rate (%)	Average: Expenditure/ Total (%)
	Audited outcome			Revised estimate			Medium-term expenditure estimate				
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Revenue											
Non-tax revenue	1 023.6	1 456.6	1 795.2	1 994.7	24.9%	97.8%	2 207.7	2 423.0	2 574.2	8.9%	100.0%
Sale of goods and services other than capital assets	1 003.4	1 395.7	1 728.3	1 934.4	24.5%	94.6%	2 130.1	2 336.0	2 487.3	8.7%	96.6%
Other non-tax revenue	20.2	60.9	66.8	60.3	44.1%	3.2%	77.7	87.0	86.9	13.0%	3.4%
Transfers received	94.8	5.3	–	–	-100.0%	2.2%	–	–	–	–	–
Total revenue	1 118.3	1 461.9	1 795.2	1 994.7	21.3%	100.0%	2 207.7	2 423.0	2 574.2	8.9%	100.0%
Expenses											
Current expenses	1 496.6	1 503.7	1 734.1	1 985.2	9.9%	99.4%	2 184.3	2 268.2	2 419.1	6.8%	98.9%
Compensation of employees	912.5	850.4	1 031.7	1 183.3	9.0%	58.8%	1 364.4	1 463.9	1 581.0	10.1%	62.3%
Goods and services	415.3	477.6	519.0	547.3	9.6%	29.1%	625.5	604.2	631.7	4.9%	26.9%
Depreciation	159.3	162.5	157.5	190.0	6.1%	10.0%	157.6	166.2	175.4	-2.6%	7.8%
Interest, dividends and rent on land	9.4	13.3	25.9	64.6	90.0%	1.6%	36.8	33.9	31.0	-21.7%	1.9%
Transfers and subsidies	–	–	37.4	2.6	–	0.6%	9.3	44.9	45.1	159.7%	1.1%
Total expenses	1 496.6	1 503.7	1 771.5	1 987.8	9.9%	100.0%	2 193.5	2 313.1	2 464.3	7.4%	100.0%
Surplus/(Deficit)	(378.2)	(41.8)	23.6	7.0	-126.5%		14.2	110.0	109.9	150.4%	
Cash flow statement											
Cash flow from operating activities	(218.2)	156.6	240.7	197.0	-196.6%	100.0%	171.8	276.2	285.3	13.1%	100.0%
Receipts											
Non-tax receipts	1 025.2	1 413.6	1 793.0	1 994.7	24.8%	100.0%	2 207.7	2 423.0	2 574.2	8.9%	100.0%
Sales of goods and services other than capital assets	1 017.3	1 395.7	1 728.3	1 934.4	23.9%	97.8%	2 130.1	2 336.0	2 487.3	8.7%	96.6%
Other tax receipts	7.8	17.9	64.6	60.3	97.4%	2.2%	77.7	87.0	86.9	13.0%	3.4%
Financial transactions in assets and liabilities	–	–	2.2	–	–	–	–	–	–	–	–
Total receipts	1 025.2	1 413.6	1 795.2	1 994.7	24.8%	100.0%	2 207.7	2 423.0	2 574.2	8.9%	100.0%
Payment											
Current payments	1 235.5	1 259.2	1 517.1	1 795.2	13.3%	99.2%	2 026.7	2 102.0	2 243.8	7.7%	98.8%
Compensation of employees	912.5	850.4	1 031.7	1 183.3	9.0%	68.3%	1 355.5	1 463.9	1 581.0	10.1%	67.4%
Goods and services	313.6	395.7	459.5	547.3	20.4%	29.2%	634.4	604.2	631.7	4.9%	29.3%
Interest and rent on land	9.4	13.2	25.9	64.6	90.0%	1.8%	36.8	33.9	31.0	-21.7%	2.1%
Transfers and subsidies	–	(2.3)	37.4	2.6	–	0.6%	9.3	44.9	45.1	159.7%	1.2%
Payments for financial assets	7.9	–	–	–	-100.0%	0.2%	–	–	–	–	–
Total payments	1 243.4	1 257.0	1 554.5	1 797.7	13.1%	100.0%	2 036.0	2 146.8	2 288.9	8.4%	100.0%
Net cash flow from investing activities	(186.0)	(160.9)	(223.0)	(198.2)	2.1%	100.0%	(184.7)	(246.6)	(258.4)	9.2%	100.0%
Acquisition of property, plant, equipment and intangible assets	(187.1)	(161.0)	(223.3)	(198.2)	1.9%	100.2%	(184.7)	(246.6)	(258.4)	9.2%	100.0%
Proceeds from the sale of property, plant, equipment and intangible assets	1.1	0.1	0.3	–	-100.0%	-0.2%	–	–	–	–	–
Net cash flow from financing activities	(9.8)	170.6	150.0	39.8	-259.6%	100.0%	(86.5)	(84.1)	(83.3)	-227.8%	100.0%
Borrowing activities	–	186.6	160.8	53.9	–	88.0%	(69.0)	(69.0)	(69.0)	-208.6%	94.9%
Repayment of finance leases	(9.8)	(16.0)	(10.8)	(14.0)	12.7%	12.0%	(17.6)	(15.1)	(14.3)	0.6%	5.1%
Net increase/(decrease) in cash and cash equivalents	(414.0)	166.4	167.7	38.6	-145.3%	-1.3%	(99.5)	(54.5)	(56.4)	-213.5%	100.0%
Statement of financial position											
Carrying value of assets of which:	1 446.5	1 383.7	1 363.5	1 403.9	-1.0%	54.5%	1 383.6	1 464.0	1 547.0	3.3%	45.7%
Acquisition of assets	(187.1)	(161.0)	(223.3)	(198.2)	1.9%	100.0%	(184.7)	(246.6)	(258.4)	9.2%	100.0%
Loans	16.3	19.4	20.4	20.7	8.4%	0.7%	19.5	19.5	19.5	-2.0%	0.6%
Receivables and prepayments	156.7	162.6	206.4	206.4	9.6%	7.0%	245.2	230.6	243.2	5.6%	7.3%
Cash and cash equivalents	408.4	617.8	887.4	1 116.2	39.8%	28.4%	1 339.0	1 337.2	1 308.9	5.5%	40.1%
Taxation	242.8	249.9	222.1	232.8	-1.4%	9.2%	230.7	190.1	149.4	-13.7%	6.4%
Total assets	2 270.6	2 433.4	2 699.8	2 980.1	9.5%	100.0%	3 218.0	3 241.3	3 267.9	3.1%	100.0%
Accumulated surplus/(deficit)	1 752.1	1 711.6	1 735.3	1 777.4	0.5%	67.9%	1 741.8	1 851.7	1 961.7	3.3%	57.7%
Capital and reserves	190.6	190.6	190.6	190.6	–	7.4%	190.6	190.6	190.6	–	6.0%
Borrowings	–	183.1	344.7	410.1	–	8.5%	393.9	325.0	256.0	-14.5%	11.0%
Finance lease	89.9	126.3	104.2	83.9	-2.3%	4.0%	85.9	70.8	56.5	-12.4%	2.4%
Deferred income	–	–	–	204.0	–	1.7%	422.6	422.6	422.6	27.5%	11.5%
Trade and other payables	215.4	197.2	230.4	253.7	5.6%	8.7%	291.9	289.3	289.3	4.5%	8.8%
Taxation	–	–	0.2	–	–	–	–	–	–	–	–
Provisions	16.4	22.8	86.3	52.6	47.6%	1.7%	80.6	80.6	80.6	15.3%	2.3%
Derivatives financial instruments	6.1	1.7	8.1	7.7	8.0%	0.2%	10.6	10.6	10.6	11.2%	0.3%
Total equity and liabilities	2 270.6	2 433.4	2 699.8	2 980.1	9.5%	100.0%	3 218.0	3 241.3	3 267.9	3.1%	100.0%

Personnel information

Table 40.25 Air Traffic and Navigation Services Company personnel numbers and cost by salary level

Number of posts estimated for 31 March 2025		Number and cost ¹ of personnel posts filled/planned for on funded establishment												Average growth rate of personnel posts (%)	Average: salary level/ Total (%)					
Number of funded posts	Number of posts on approved establishment	Actual			Revised estimate			Medium-term expenditure estimate												
		2023/24			2024/25			2025/26		2026/27		2027/28		2024/25 - 2027/28						
		Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost				
Air Traffic and Navigation Services Company		1 214	1 214	1 095	1 031.7	0.9	1 214	1 183.3	1.0	1 260	1 364.4	1.1	1 260	1 463.9	1.2	1 260	1 581.0	1.3	1.2%	100.0%
Salary level																				
1 – 6	52	52	55	95.4	1.7	52	113.7	2.2	52	125.9	2.4	52	135.1	2.6	52	145.9	2.8	–	4.1%	
7 – 10	1 097	1 097	970	800.9	0.8	1 097	911.4	0.8	1 143	1 060.0	0.9	1 143	1 137.3	1.0	1 143	1 228.3	1.1	1.4%	90.6%	
13 – 16	50	50	53	76.3	1.4	50	92.3	1.8	50	100.6	2.0	50	107.9	2.2	50	116.6	2.3	–	4.0%	
17 – 22	16	16	17	59.1	3.5	16	66.0	4.2	16	77.9	5.0	16	83.6	5.4	16	90.3	5.8	–	1.3%	

1. Rand million.

Airports Company South Africa

Selected performance indicators

Table 40.26 Airports Company South Africa performance indicators by programme/objective/activity and related outcome

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets			
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28	
Number of departing passengers accommodated at national airports per year	Airport management	Outcome 4: Increased infrastructure investment and job creation	10.5 million	13.6 million	18.3 million	18.9 million	20.7 million	21.1 million	21.6 million	
Number of arriving aircraft accommodated at all airports per year	Airport management		176 813	193 247	201 832	235 353	246 095	246 365	232 535	
Aeronautical revenue per departing passenger per year	Airport management		R170.50	R178.36	R227	R218.29	R227.11	R241.70	R254.04	
Non-aeronautical revenue per departing passenger per year	Airport management		R91.23	R82.51	R213.91	R188.87	R189.92	R199.98	R208.26	

Entity overview

Airports Company South Africa was established in terms of the Airports Company Act (1993). The company owns and operates the 9 principal airports in South Africa, including the 3 main international gateways: OR Tambo International Airport, Cape Town International Airport and King Shaka International Airport. The company is committed to creating and delivering value to all its stakeholders within an evolving global aviation industry. To this end, over the medium term, it will implement its adapted strategy to reinforce innovation, improve infrastructure and foster recovery and growth.

Total expenditure is expected to increase at an average annual rate of 4.9 per cent, from R6.9 billion in 2024/25 to R8 billion in 2027/28, with goods and services accounting for an estimated 45.5 per cent (R10.5 billion) of the company's total budget over the next 3 years. Revenue is projected to increase at an average annual rate of 9 per cent, from R7.7 billion in 2024/25 to R10 billion in 2027/28, driven by the tariff increase in 2024/25 and an expected above-inflation increase in non-aeronautical revenue.

Programmes/Objectives/Activities

Table 40.27 Airports Company South Africa expenditure trends and estimates by programme/objective/activity

	Audited outcome			Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Administration	3 354.4	4 070.7	4 128.2	3 220.5	-1.3%	55.6%	3 352.0	3 288.9	3 567.1	3.5%	45.0%
Information and technology	985.5	421.1	446.6	483.9	-21.1%	9.2%	514.4	536.5	560.7	5.0%	7.0%
Airport security and safety	15.5	744.5	762.3	929.5	291.2%	8.8%	1 008.3	1 064.4	1 112.5	6.2%	13.8%
Operations management	1 269.9	1 661.1	1 880.8	2 295.7	21.8%	26.5%	2 506.1	2 640.4	2 761.9	6.4%	34.2%
Total	5 625.3	6 897.4	7 217.9	6 929.7	7.2%	100.0%	7 380.8	7 530.3	8 002.3	4.9%	100.0%

Statements of financial performance, cash flow and financial position

Table 40.28 Airports Company South Africa statements of financial performance, cash flow and financial position

Statement of financial performance

	Audited outcome			Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Revenue											
Non-tax revenue	4 089.0	6 431.4	7 689.8	7 687.6	23.4%	97.1%	8 621.6	9 325.1	9 967.2	9.0%	100.0%
Sale of goods and services other than capital assets	3 898.0	6 065.2	7 028.4	7 687.6	25.4%	92.5%	8 621.6	9 325.1	9 967.2	9.0%	100.0%
Other non-tax revenue	191.0	366.2	661.4	—	-100.0%	4.6%	—	—	—	—	—
Transfers received	533.9	—	—	—	-100.0%	2.9%	—	—	—	—	—
Total revenue	4 623.0	6 431.4	7 689.8	7 687.6	18.5%	100.0%	8 621.6	9 325.1	9 967.2	9.0%	100.0%
Expenses											
Current expenses	5 625.3	6 677.0	6 235.4	6 929.7	7.2%	95.8%	7 380.8	7 530.3	8 002.3	4.9%	100.0%
Compensation of employees	1 318.7	1 241.8	1 575.9	1 880.3	12.6%	22.6%	2 094.4	2 230.5	2 374.5	8.1%	28.7%
Goods and services	2 328.4	3 142.8	2 595.9	3 138.8	10.5%	42.1%	3 341.5	3 477.2	3 635.7	5.0%	45.5%
Depreciation	1 200.7	1 385.9	1 291.6	1 314.8	3.1%	19.6%	1 365.0	1 440.2	1 592.5	6.6%	19.1%
Interest, dividends and rent on land	777.6	906.5	772.0	595.8	-8.5%	11.6%	579.9	382.3	399.6	-12.5%	6.6%
Transfers and subsidies	—	220.4	982.5	—	—	4.2%	—	—	—	—	—
Total expenses	5 625.3	6 897.4	7 217.9	6 929.7	7.2%	100.0%	7 380.8	7 530.3	8 002.3	4.9%	100.0%
Surplus/(Deficit)	(1 002.4)	(466.1)	472.0	758.0	-191.1%		1 240.8	1 794.8	1 964.9	37.4%	

Cash flow statement

Cash flow from operating activities	360.2	2 457.0	3 493.9	2 154.3	81.5%	100.0%	2 604.2	3 641.4	3 957.3	22.5%	100.0%
Receipts											
Non-tax receipts	4 051.5	6 596.3	7 979.1	7 687.6	23.8%	97.1%	8 621.6	9 325.1	9 967.2	9.0%	100.0%
Sales of goods and services other than capital assets	3 898.0	6 331.9	7 707.6	7 687.6	25.4%	94.4%	8 621.6	9 325.1	9 967.2	9.0%	100.0%
Other sales	—	266.6	684.2	—	—	3.2%	—	—	—	—	—
Other tax receipts	153.5	264.4	271.5	—	-100.0%	2.7%	—	—	—	—	—
Transfers received	533.9	—	—	—	-100.0%	2.9%	—	—	—	—	—
Total receipts	4 585.5	6 596.3	7 979.1	7 687.6	18.8%	100.0%	8 621.6	9 325.1	9 967.2	9.0%	100.0%
Payment											
Current payments	4 382.2	4 164.2	4 087.6	5 019.0	4.6%	96.5%	5 435.9	5 683.7	6 009.8	6.2%	95.3%
Compensation of employees	1 318.7	1 241.1	1 515.3	1 880.3	12.6%	32.2%	2 094.4	2 230.5	2 374.5	8.1%	36.9%
Goods and services	3 063.5	2 074.6	2 572.4	3 138.8	0.8%	59.2%	3 341.5	3 453.1	3 635.3	5.0%	58.4%
Interest and rent on land	—	848.5	—	—	—	5.1%	—	—	—	—	—
Transfers and subsidies	(156.9)	(24.9)	397.5	514.3	-248.6%	3.5%	581.6	—	—	-100.0%	4.7%
Total payments	4 225.3	4 139.3	4 485.2	5 533.4	9.4%	100.0%	6 017.5	5 683.7	6 009.8	2.8%	100.0%
Net cash flow from investing activities	(799.5)	(2 072.9)	(76.0)	(874.0)	3.0%	100.0%	(1 044.8)	(1 091.8)	(1 142.0)	9.3%	100.0%
Acquisition of property, plant, equipment and intangible assets	(519.0)	(382.3)	(400.5)	(874.0)	19.0%	177.6%	(1 044.8)	(1 091.8)	(1 142.0)	9.3%	100.0%
Investment property	(22.5)	(8.8)	(0.5)	—	-100.0%	1.0%	—	—	—	—	—
Acquisition of software and other intangible assets	(6.1)	(83.6)	(67.6)	—	-100.0%	23.4%	—	—	—	—	—
Proceeds from the sale of property, plant, equipment and intangible assets	0.1	11.8	0.2	—	-100.0%	-0.2%	—	—	—	—	—
Other flows from investing activities	(252.1)	(1 609.9)	392.3	—	-100.0%	-101.8%	—	—	—	—	—
Net cash flow from financing activities	(844.9)	751.2	(2 751.3)	(1 087.7)	8.8%	100.0%	(1 136.5)	(1 187.6)	(1 242.2)	4.5%	100.0%
Borrowing activities	(296.4)	751.2	(2 139.1)	(213.2)	-10.4%	58.1%	(222.7)	(232.7)	(243.4)	4.5%	19.6%
Other flows from financing activities	(548.5)	—	(612.3)	(874.6)	16.8%	41.9%	(913.8)	(954.9)	(998.8)	4.5%	80.4%
Net increase/(decrease) in cash and cash equivalents	(1 284.2)	1 135.3	666.5	192.5	-153.1%	1.4%	422.9	1 362.0	1 573.1	101.4%	100.0%

Table 40.28 Airports Company South Africa statements of financial performance, cash flow and financial position (continued)

Statement of financial position					Average growth rate (%)	Average: Expenditure/ Total (%)				Average growth rate (%)	Average: Expenditure/ Total (%)
	Audited outcome			Revised estimate			Medium-term expenditure estimate				
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Carrying value of assets	25 429.9	24 434.8	23 905.7	23 028.3	-3.3%	82.0%	23 691.9	29 610.3	37 541.7	17.7%	90.6%
of which:											
Acquisition of assets	(519.0)	(382.3)	(400.5)	(874.0)	19.0%	100.0%	(1 044.8)	(1 091.8)	(1 142.0)	9.3%	100.0%
Investments	1 855.5	3 490.3	3 014.7	768.5	-25.5%	7.4%	1 155.6	1 387.5	768.5	—	3.4%
Inventory	1.3	1.8	1.8	1.8	10.3%	—	1.8	1.8	1.8	—	—
Receivables and prepayments	1 706.4	1 695.4	1 660.5	947.8	-17.8%	5.0%	1 062.9	1 149.7	1 228.8	9.0%	3.6%
Cash and cash equivalents	1 048.2	2 183.6	2 850.2	615.0	-16.3%	5.5%	689.7	746.0	797.4	9.0%	2.3%
Taxation	90.6	—	—	47.2	-19.5%	0.1%	47.2	47.2	47.2	—	0.2%
Derivatives financial instruments	5.7	1.2	1.1	—	-100.0%	—	—	—	—	—	—
Total assets	30 137.7	31 807.0	31 433.9	25 408.5	-5.5%	100.0%	26 649.2	32 942.4	40 385.4	16.7%	100.0%
Accumulated surplus/(deficit)	17 711.2	17 275.1	17 747.0	14 977.0	-5.4%	57.1%	15 859.7	17 001.7	18 533.2	7.4%	54.0%
Capital and reserves	1 150.2	1 088.3	1 080.3	5 026.2	63.5%	7.6%	5 026.2	5 026.2	5 026.2	—	16.6%
Borrowings	9 254.1	10 963.6	8 982.1	1 314.2	-47.8%	24.7%	1 379.2	5 590.0	11 092.6	103.6%	13.7%
Deferred income	47.1	45.1	43.9	41.0	-4.5%	0.1%	41.0	41.0	41.0	—	0.1%
Trade and other payables	1 292.5	1 314.0	1 623.4	956.6	-9.5%	4.3%	1 234.8	2 156.0	2 561.9	38.9%	5.3%
Taxation	609.6	938.5	1 647.1	764.2	7.8%	3.3%	779.0	798.2	801.1	1.6%	2.6%
Provisions	71.7	182.5	310.1	27.3	-27.5%	0.5%	27.3	27.3	27.3	—	0.1%
Derivatives financial instruments	1.2	0.1	—	2 302.1	1 134.7%	2.3%	2 302.1	2 302.1	2 302.1	—	7.6%
Total equity and liabilities	30 137.7	31 807.0	31 433.9	25 408.5	-5.5%	100.0%	26 649.2	32 942.4	40 385.4	16.7%	100.0%

Personnel information

Table 40.29 Airports Company South Africa personnel numbers and cost by salary level

Number of posts estimated for 31 March 2025			Number and cost ¹ of personnel posts filled/planned for on funded establishment												Average growth rate of personnel posts (%)	Average: salary level/ Total (%)			
Number of funded posts	Number of approved posts on establishment	Actual			Revised estimate			Medium-term expenditure estimate											
		2023/24			2024/25			2025/26			2026/27			2027/28			2024/25 - 2027/28		
Airports Company South Africa			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost					
Salary level	3 827	3 827	3 264	1 575.9	0.5	3 827	1 880.3	0.5	3 871	2 094.4	0.5	3 871	2 230.5	0.6	3 871	2 374.5	0.6	0.4%	100.0%
1 – 6	2 492	2 492	2 053	653.3	0.3	2 492	793.1	0.3	2 512	942.7	0.4	2 512	998.2	0.4	2 512	1 062.0	0.4	0.3%	64.9%
7 – 10	920	920	817	439.1	0.5	920	515.8	0.6	933	547.1	0.6	933	585.4	0.6	933	623.4	0.7	0.5%	24.1%
11 – 12	197	197	185	166.3	0.9	197	198.0	1.0	204	212.4	1.0	204	227.3	1.1	204	242.0	1.2	1.2%	5.2%
13 – 16	204	204	195	258.4	1.3	204	307.9	1.5	208	325.0	1.6	208	347.8	1.7	208	370.4	1.8	0.6%	5.4%
17 – 22	15	15	15	58.7	3.9	15	65.5	4.4	15	67.3	4.5	15	72.0	4.8	15	76.6	5.1	–	0.4%

1. Rand million.

Cross-Border Road Transport Agency

Selected performance indicators

Table 40.30 Cross-Border Road Transport Agency performance indicators by programme/objective/activity and related outcome

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Percentage of temporary permits issued in front office within 8 working hours per year	Regulatory services	Outcome 7: Increased investment, trade and tourism	98.7% (25 267/ 25 600)	98.7% (24 983/ 25 320)	98.2% (25 180/ 25 635)	98%	98%	98%	98%
Percentage of temporary permits issued in remote office within 1 day per year	Regulatory services		95.6% (23 067/ 24 138)	97.8% (23 600/ 24 125)	97.8% (23 892/ 24 425)	98%	98%	98%	98%
Number of permits issued per year	Regulatory services		62 464	68 710	93 449	83 139	87 295	91 659	96 242

Entity overview

The Cross-Border Road Transport Agency is mandated to regulate the cross-border road freight and passenger

industry in terms of the Cross-Border Road Transport Act (1998). It facilitates an unimpeded flow of freight and passenger road transport across the region. To fulfil its responsibilities, the agency will continue to implement harmonised systems and processes to ensure optimal cross-border road transport services.

Expenditure is expected to increase at an average annual rate of 4.6 per cent, from R388.3 million in 2024/25 to R443.9 million in 2027/28, driven mainly by spending on administration, law enforcement, regulatory services and facilitation. The agency generates revenue mainly through administrative and permit fees. Revenue is expected to increase at an average annual rate of 4.8 per cent, from R388.4 million in 2024/25 to R447.3 million in 2027/28.

Programmes/Objectives/Activities

Table 40.31 Cross-Border Road Transport Agency expenditure trends and estimates by programme/objective/activity

R million	Audited outcome			Revised estimate	Average growth rate (%)		Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24		2021/22 - 2024/25	2024/25	2025/26	2026/27	2027/28		
Administration	131.7	141.4	148.2	179.1	10.8%	48.4%	187.3	195.9	204.7	4.6%	46.1%
Regulatory services	22.6	28.2	42.8	45.6	26.4%	10.8%	47.7	49.9	52.2	4.6%	11.7%
Law enforcement	—	70.8	123.3	121.7	—	22.8%	127.3	133.1	139.1	4.6%	31.3%
Facilitation	19.5	21.8	27.1	33.6	19.8%	8.1%	35.1	36.7	38.4	4.6%	8.6%
Research and development	59.9	29.5	6.9	8.4	-48.1%	10.0%	8.7	9.1	9.6	4.6%	2.2%
Total	233.7	291.7	348.3	388.3	18.4%	100.0%	406.2	424.7	443.9	4.6%	100.0%

Statements of financial performance, cash flow and financial position

Table 40.32 Cross-Border Road Transport Agency statements of financial performance, cash flow and financial position

Statement of financial performance											
R million	Audited outcome			Revised estimate	Average growth rate (%)		Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24		2021/22 - 2024/25	2024/25	2025/26	2026/27	2027/28		
Revenue											
Non-tax revenue	265.4	333.4	385.4	388.4	13.5%	100.0%	409.3	427.9	447.3	4.8%	100.0%
Sale of goods and services other than capital assets	213.5	243.9	288.8	292.2	11.0%	75.9%	305.6	319.5	334.0	4.6%	74.8%
of which:											
Administrative fees	213.5	243.9	288.8	292.2	11.0%	75.9%	305.6	319.5	334.0	4.6%	74.8%
Permit issue fees	171.1	186.8	220.7	233.9	11.0%	59.5%	244.7	255.8	267.4	4.6%	59.9%
Permit application fees	28.8	42.2	50.0	41.6	13.1%	11.8%	43.5	45.5	47.6	4.6%	10.7%
Compliance fees	13.6	14.9	18.1	16.6	7.0%	4.6%	17.4	18.2	19.0	4.6%	4.3%
Other non-tax revenue	51.9	89.5	96.6	96.2	22.8%	24.1%	103.7	108.4	113.3	5.6%	25.2%
Transfers received	0.4	0.1	—	—	-100.0%	—	—	—	—	—	—
Total revenue	265.8	333.4	385.4	388.4	13.5%	100.0%	409.3	427.9	447.3	4.8%	100.0%
Expenses											
Current expenses	233.7	291.7	348.3	388.3	18.4%	100.0%	406.2	424.7	443.9	4.6%	100.0%
Compensation of employees	136.3	147.7	229.6	274.4	26.3%	61.4%	287.0	300.1	313.7	4.6%	70.7%
Goods and services	92.9	137.9	109.7	101.4	3.0%	36.2%	106.1	110.9	115.9	4.6%	26.1%
Depreciation	4.0	5.9	8.8	12.5	46.1%	2.4%	13.1	13.7	14.3	4.6%	3.2%
Interest, dividends and rent on land	0.5	0.3	0.3	—	-100.0%	0.1%	—	—	—	—	—
Total expenses	233.7	291.7	348.3	388.3	18.4%	100.0%	406.2	424.7	443.9	4.6%	100.0%
Surplus/(Deficit)	32.1	41.7	37.0	—	-100.0%	—	3.1	3.2	3.3	—	—
Cash flow statement											
Cash flow from operating activities	28.6	37.7	44.9	(16.9)	-183.9%	100.0%	2.1	4.1	6.1	-171.2%	100.0%
Receipts											
Non-tax receipts	257.5	314.0	370.8	377.9	13.6%	100.0%	395.3	413.3	431.9	4.6%	100.0%
Sales of goods and services other than capital assets	257.5	314.0	370.8	377.9	13.6%	100.0%	395.3	413.3	431.9	4.6%	100.0%
of which:											
Administrative fees	257.5	314.0	370.8	377.9	13.6%	100.0%	395.3	413.3	431.9	4.6%	100.0%
Permit issue fees	257.5	313.9	370.8	377.9	13.6%	100.0%	395.3	413.3	431.9	4.6%	100.0%
Permit application fees	—	—	—	41.6	—	2.8%	—	—	—	-100.0%	2.8%
Compliance fees	—	—	—	16.6	—	1.1%	—	—	—	-100.0%	1.1%
Please specify	—	0.1	—	—	—	—	—	—	—	—	—
Total receipts	257.5	314.0	370.8	377.9	13.6%	100.0%	395.3	413.3	431.9	4.6%	100.0%

Table 40.32 Cross-Border Road Transport Agency statements of financial performance, cash flow and financial position (continued)

Cash flow statement				Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
Audited outcome											
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Payment											
Current payments	229.0	276.2	325.9	394.7	19.9%	100.0%	393.2	409.2	425.8	2.6%	100.0%
Compensation of employees	143.7	142.2	224.0	274.4	24.1%	63.1%	287.0	300.1	313.7	4.6%	72.4%
Goods and services	85.3	134.1	101.9	120.4	12.2%	36.9%	106.1	109.1	112.2	-2.3%	27.6%
Total payments	229.0	276.2	325.9	394.7	19.9%	100.0%	393.2	409.2	425.8	2.6%	100.0%
Net cash flow from investing activities	(3.6)	4.2	(17.4)	(37.9)	118.2%	100.0%	(66.0)	4.7	(2.7)	-58.6%	100.0%
Acquisition of property, plant, equipment and intangible assets	(3.6)	(1.4)	(22.5)	(23.3)	86.2%	64.4%	(77.0)	(7.0)	(15.0)	-13.6%	146.5%
Acquisition of software and other intangible assets	(6.0)	(6.3)	(11.4)	(28.0)	67.1%	39.1%	(3.0)	(3.0)	(3.0)	-52.5%	31.4%
Proceeds from the sale of property, plant, equipment and intangible assets	0.1	–	–	–	-100.0%	-0.7%	–	–	–	–	–
Other flows from investing activities	5.9	11.9	16.5	13.4	31.7%	-2.8%	14.0	14.7	15.3	4.6%	-77.9%
Net cash flow from financing activities	–	–	1.1	–	–	–	–	–	–	–	–
Deferred income	–	–	1.1	–	–	–	–	–	–	–	–
Net increase/(decrease) in cash and cash equivalents	24.9	42.0	28.6	(54.8)	-230.0%	4.8%	(63.9)	8.8	3.4	-139.7%	100.0%
Statement of financial position											
Carrying value of assets	27.3	28.0	54.1	114.2	61.2%	19.2%	179.3	173.7	175.5	15.4%	49.5%
of which:											
Acquisition of assets	(3.6)	(1.4)	(22.5)	(23.3)	86.2%	100.0%	(77.0)	(7.0)	(15.0)	-13.6%	100.0%
Receivables and prepayments	14.2	21.8	18.8	19.9	12.1%	6.8%	20.8	20.8	21.8	3.0%	6.4%
Cash and cash equivalents	169.5	211.4	240.1	185.3	3.0%	74.0%	121.4	130.2	133.6	-10.3%	44.1%
Total assets	210.9	261.2	312.9	319.5	14.8%	100.0%	321.5	324.7	330.9	1.2%	100.0%
Accumulated surplus/(deficit)	177.5	219.2	252.9	255.8	13.0%	82.2%	258.9	262.1	265.4	1.2%	80.4%
Borrowings	–	–	0.7	0.7	–	0.1%	–	–	–	-100.0%	0.1%
Trade and other payables	29.7	24.1	34.1	36.2	6.7%	11.4%	37.4	37.4	39.1	2.7%	11.6%
Provisions	3.7	18.0	25.2	26.7	93.0%	6.3%	25.2	25.2	26.3	-0.5%	8.0%
Total equity and liabilities	210.9	261.2	312.9	319.5	14.8%	100.0%	321.5	324.7	330.9	1.2%	100.0%

Personnel information

Table 40.33 Cross-Border Road Transport Agency personnel numbers and cost by salary level

Number of posts estimated for 31 March 2025			Number and cost ¹ of personnel posts filled/planned for on funded establishment														Average growth rate of personnel posts (%)	Average: salary level/ Total (%)	
Number of funded posts	Number of approved posts on establishment		Actual			Revised estimate			Medium-term expenditure estimate										
			2023/24			2024/25			2025/26		2026/27		2027/28		2024/25 - 2027/28				
Cross-Border Road Transport Agency			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost		
Salary level	293	293	293	229.6	0.8	293	274.4	0.9	293	287.0	1.0	293	300.1	1.0	293	313.7	1.1	–	100.0%
1 – 6	31	31	31	26.4	0.9	31	30.2	1.0	31	31.8	1.0	31	33.3	1.1	31	35.0	1.1	–	10.6%
7 – 10	202	202	202	129.5	0.6	202	143.4	0.7	202	149.7	0.7	202	156.4	0.8	202	163.4	0.8	–	68.9%
13 – 16	60	60	60	73.7	1.2	60	100.9	1.7	60	105.5	1.8	60	110.3	1.8	60	115.3	1.9	–	20.5%

1. Rand million.

Driving licence card account

Selected performance indicators

Table 40.34 Driving licence card account performance indicators by programme/objective/activity and related outcome

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Number of driving licence cards produced per year	Production	Outcome 3: Structural reforms to drive growth and competitiveness	2.3 million	3.4 million	2.8 million	1.5 million	3.1 million	3.2 million	3.4 million
Number of days taken to produce and distribute driving licence cards per year	Production		14	22	18	11	14	14	14
Percentage of driving licence cards delivered within 7 working days of production per year	Production		97% (201 450/ 208 398)	97% (203 723/ 209 432)	98% (202 315/ 206 482)	95%	95%	95%	95%

Entity overview

The driving licence card account was established in terms of the Public Finance Management Act (1999) to manufacture driving licence cards based on orders from testing centres across South Africa. To enhance productivity, the entity plans to procure a new card manufacturing machine at an estimated cost of R173 million over the medium term. Expenditure is projected to increase at an average annual rate of 5.4 per cent, from R274.9 million in 2024/25 to R321.6 million in 2027/28.

The entity generates its revenue mainly through the sale of driving licence cards. However, delays in procuring the new machine have led to reliance on the old, less efficient machine. The use of the old machine is expected to result in a decrease in revenue at an average annual rate of 4.3 per cent, from R377.7 million in 2024/25 to R331.1 million in 2027/28. This trend is likely to be reversed, and revenue is expected to increase over the medium term once the new machine is successfully procured and in use.

Programmes/Objectives/Activities

Table 40.35 Driving licence card account expenditure trends and estimates by programme/objective/activity

R million	Audited outcome			Revised estimate	Average growth rate (%)		Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24		2021/22 - 2024/25	2024/25	2025/26	2026/27	2027/28		
Administration	31.2	37.3	36.7	78.3	35.9%	21.5%	85.8	91.1	96.5	7.2%	27.6%
Production	72.1	110.0	106.2	137.0	23.9%	51.5%	227.4	153.4	154.6	4.1%	51.8%
Infrastructure	51.5	56.2	48.7	59.6	4.9%	27.0%	66.1	67.1	70.4	5.7%	20.6%
Service delivery	0.1	0.1	–	0.1	1.1%	–	0.1	0.1	0.1	4.7%	–
Total	154.9	203.6	191.6	274.9	21.1%	100.0%	379.3	311.7	321.6	5.4%	100.0%

Statements of financial performance, cash flow and financial position

Table 40.36 Driving licence card account statements of financial performance, cash flow and financial position

Statement of financial performance											
R million	Audited outcome			Revised estimate	Average growth rate (%)		Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24		2021/22 - 2024/25	2024/25	2025/26	2026/27	2027/28		
Revenue											
Non-tax revenue	193.0	285.0	241.5	243.9	8.1%	91.1%	321.3	322.0	331.1	10.7%	91.1%
Sale of goods and services other than capital assets of which:	182.3	267.0	222.2	232.1	8.4%	85.4%	313.9	314.3	322.9	11.6%	88.6%
Administrative fees	0.0	–	–	0.0	21.6%	–	0.0	0.0	0.0	3.6%	–
Late licence application fees	0.0	–	–	0.0	21.6%	–	0.0	0.0	0.0	3.6%	–
Sales by market establishments	182.3	267.0	222.2	232.0	8.4%	85.4%	313.9	314.2	322.9	11.6%	88.6%
Driving licence card sales	182.3	267.0	222.2	232.0	8.4%	85.4%	313.9	314.2	322.9	11.6%	88.6%
Other non-tax revenue	10.7	18.1	19.4	11.8	3.6%	5.8%	7.4	7.8	8.2	-11.6%	2.6%
Transfers received	–	–	–	133.8	–	8.9%	–	–	–	-100.0%	8.9%
Total revenue	193.0	285.0	241.5	377.7	25.1%	100.0%	321.3	322.0	331.1	-4.3%	100.0%

Table 40.36 Driving licence card account statements of financial performance, cash flow and financial position (continued)

Statement of financial performance						Average growth rate (%)	Average: Expenditure/ Total (%)				Average growth rate (%)	Average: Expenditure/ Total (%)
	Audited outcome				Revised estimate			Medium-term expenditure estimate				
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28		
Expenses												
Current expenses	154.9	203.6	191.6	274.9	21.1%	100.0%	379.3	311.7	321.6	5.4%	100.0%	
Compensation of employees	18.7	22.8	22.0	44.3	33.4%	12.7%	50.0	53.8	57.2	8.9%	16.1%	
Goods and services	103.8	149.6	142.4	186.4	21.6%	70.7%	285.1	213.7	218.0	5.4%	69.8%	
Depreciation	32.4	31.3	27.2	44.2	10.9%	16.6%	44.2	44.2	46.4	1.6%	14.1%	
Total expenses	154.9	203.6	191.6	274.9	21.1%	100.0%	379.3	311.7	321.6	5.4%	100.0%	
Surplus/(Deficit)	38.1	81.4	50.0	102.8	39.2%		(57.9)	10.4	9.5	-54.8%		
Cash flow statement												
Cash flow from operating activities	109.9	87.7	54.9	187.7	19.5%	100.0%	11.4	80.6	84.3	-23.4%	100.0%	
Receipts												
Non-tax receipts	200.6	264.5	227.2	245.5	7.0%	91.2%	321.3	322.0	331.1	10.5%	91.2%	
Sales of goods and services other than capital assets	190.3	246.7	208.9	232.1	6.8%	85.3%	313.9	314.2	322.9	11.6%	88.5%	
of which:												
Sales by market establishment	190.3	246.7	208.9	232.1	6.8%	85.3%	313.9	314.2	322.9	11.6%	88.5%	
Driving licence card sales	190.3	246.7	208.9	232.1	6.8%	85.3%	313.9	314.2	322.9	11.6%	88.5%	
Other sales	0.0	—	—	—	-100.0%	—	—	—	—	—	—	
Other tax receipts	10.3	17.9	18.4	13.4	9.3%	5.9%	7.4	7.8	8.2	-15.2%	2.7%	
Transfers received	—	—	—	133.8	—	8.8%	—	—	—	-100.0%	8.8%	
Total receipts	200.6	264.5	227.2	379.3	23.7%	100.0%	321.3	322.0	331.1	-4.4%	100.0%	
Payment												
Current payments	90.6	175.3	172.3	191.6	28.3%	99.8%	309.9	241.5	246.8	8.8%	100.0%	
Compensation of employees	18.7	21.5	22.1	27.9	14.2%	15.0%	32.8	35.8	38.3	11.2%	13.9%	
Goods and services	71.9	153.8	150.3	163.7	31.6%	84.8%	277.1	205.7	208.5	8.4%	86.1%	
Payments for financial assets	—	1.5	—	—	—	0.2%	—	—	—	—	—	
Total payments	90.6	176.8	172.3	191.6	28.3%	100.0%	309.9	241.5	246.8	8.8%	100.0%	
Net cash flow from investing activities	(9.3)	(40.9)	(122.9)	(250.5)	199.8%	100.0%	(184.6)	(108.7)	(110.2)	-24.0%	100.0%	
Acquisition of property, plant, equipment and intangible assets	(9.3)	(40.9)	(122.9)	(250.5)	199.8%	100.0%	(184.6)	(108.7)	(110.2)	-24.0%	100.0%	
Net increase/(decrease) in cash and cash equivalents	100.6	46.8	(68.0)	(62.8)	-185.5%	7.4%	(173.1)	(28.1)	(25.9)	-25.6%	100.0%	
Statement of financial position												
Carrying value of assets	66.3	66.7	162.5	728.4	122.3%	34.9%	650.1	605.9	636.1	-4.4%	67.0%	
of which:												
Acquisition of assets	(9.3)	(40.9)	(122.9)	(250.5)	199.8%	100.0%	(184.6)	(108.7)	(110.2)	-24.0%	100.0%	
Inventory	8.4	24.9	16.4	12.3	13.7%	3.3%	12.9	13.4	14.1	4.7%	1.4%	
Receivables and prepayments	4.0	24.2	37.5	18.8	67.6%	4.4%	19.6	20.5	21.5	4.7%	2.1%	
Cash and cash equivalents	400.9	272.3	204.3	146.8	-28.5%	54.1%	230.7	316.7	332.6	31.3%	26.4%	
Statutory receivables	—	—	—	133.8	—	3.2%	—	—	—	-100.0%	3.2%	
Total assets	479.5	388.2	420.6	1 040.0	29.4%	100.0%	913.3	956.5	1 004.3	-1.2%	100.0%	
Accumulated surplus/(deficit)	453.6	359.7	409.5	1 017.4	30.9%	95.6%	889.5	931.7	978.2	-1.3%	97.5%	
Trade and other payables	25.2	28.0	10.6	22.6	-3.5%	4.3%	23.8	24.9	26.1	4.9%	2.5%	
Derivatives financial instruments	0.8	0.5	0.5	—	-100.0%	0.1%	—	—	—	—	—	
Total equity and liabilities	479.5	388.2	420.6	1 040.0	29.4%	100.0%	913.3	956.5	1 004.3	-1.2%	100.0%	

Personnel information

Table 40.37 Driving licence card account personnel numbers and cost by salary level

Number of posts estimated for 31 March 2025			Number and cost ¹ of personnel posts filled/planned for on funded establishment														Average growth rate of personnel posts (%)	Average: salary level/ Total (%)	
Number of funded posts	Number of approved establishment	posts	Actual			Revised estimate			Medium-term expenditure estimate										
			2023/24			2024/25			2025/26			2026/27			2027/28				2024/25 - 2027/28
Driving licence card account			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost		
Salary level	71	71	36	22.0	0.6	71	44.3	0.6	79	50.0	0.6	78	53.8	0.7	71	57.2	0.8	–	100.0%
1 – 6	5	5	1	0.8	0.8	5	3.3	0.7	13	4.2	0.3	5	3.8	0.8	5	4.0	0.8	–	9.2%
7 – 10	47	47	26	13.8	0.5	47	23.1	0.5	47	24.6	0.5	52	27.3	0.5	47	29.5	0.6	–	64.6%
11 – 12	14	14	7	4.2	0.6	14	10.2	0.7	14	12.6	0.9	16	13.8	0.9	14	14.5	1.0	–	19.4%
13 – 16	5	5	2	3.3	1.6	5	7.7	1.5	5	8.6	1.7	5	8.8	1.8	5	9.2	1.8	–	6.7%

1. Rand million.

Passenger Rail Agency of South Africa

Selected performance indicators

Table 40.38 Passenger Rail Agency of South Africa performance indicators by programme/objective/activity and related outcome

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Number of Metrorail trains scheduled per year	Metrorail	Outcome 10: Reduced poverty and improved livelihoods	73 695	80 265	140 699	170 420	264 880	364 250	364 250
Trains on time as a percentage of trains run per year	Metrorail		69%	77%	87%	90%	90%	92%	92%
Train service availability (trains not cancelled) per year	Metrorail		60 932	71 262	132 397	160 195	25 164	346 038	346 038
Number of safety occurrences reported to the Railway Safety Regulator (categories A-L)	Metrorail		247	168	2882	1 083	1 083	1 083	1 083
Number of security incidents reported to the Railway Safety Regulator (categories 1-9)	Metrorail		1 705	1 036	946	1 450	1 156	1 103	990
Number of train trips per year	Mainline passenger service (Shosholoz Meyl)		75	44	36	30	30	30	30
Number of Autopax bus trips scheduled per year	Autopax	Outcome 4: increased infrastructure investment and job creation	21 202	18 173	32 746	32 617	32 617	32 617	32 617
Number of Autopax passengers per year	Autopax		800 000	700 000	1.5 million	1.6 million	1.6 million	1.6 million	1.6 million
Number of mainline passenger service coaches refurbished per year	Mainline passenger service (Shosholoz Meyl)		0	0	25	35	45	55	55
Number of Metrorail coaches refurbished per year	Metrorail		0	134	136	155	155	155	140
Recovery of central lines (number of service lines)	Metrorail		1	2	2	0	0	0	0
Number of new train sets delivered for Metrorail per year	Metrorail		33	57	60	60	60	50	50

Entity overview

The Passenger Rail Agency of South Africa was established in terms of the Legal Succession to the South African Transport Services Amendment Act (2008). The agency's primary mandate is to provide rail commuter services within, to and from South Africa in the public interest. It also provides long-haul passenger rail and bus services within, to and from South Africa.

The agency will continue to focus on ensuring the recovery of commuter rail services over the medium term by implementing its corridors recovery programme and modernising its infrastructure. This includes maintaining, recovering and renewing its rolling stock fleet, modernising rail infrastructure, improving signalling, rolling out new train sets to priority corridors and increasing rail passenger trips. As a result, spending on Metrorail and administrative support is expected to amount to 86.2 per cent (R50.4 billion) of the agency's budget over the MTEF period. As the agency anticipates increasing its spending on procurement and contracts, its goods and services budget is expected to account for 48.2 per cent (R28 billion) of total expenditure over the medium term, and compensation of employees for 36.1 per cent (R21.1 billion). Total expenditure is expected to increase at an average annual rate of 6.1 per cent, from R17.2 billion in 2024/25 to R20.5 billion in 2027/28.

Revenue is expected to increase at an average annual rate of 5.3 per cent, from R22.2 billion in 2024/25 to R25.9 billion in 2027/28, in line with transfers from the department and an anticipated improvement in revenue from Metrorail fares. Transfers from the department are projected to constitute 87 per cent (R66.1 billion) of the agency's revenue over the next 3 years. Other sources of revenue include fares and ticket sales, rental income and interest.

Programmes/Objectives/Activities

Table 40.39 Passenger Rail Agency of South Africa expenditure trends and estimates by programme/objective/activity

	Audited outcome			Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25	2021/22 - 2024/25	2025/26	2026/27	2027/28	2024/25 - 2027/28	2024/25 - 2027/28
Administration	2 782.4	8 975.4	2 956.7	5 045.4	21.9%	26.3%	5 316.1	5 599.1	5 923.1	5.5%	29.0%
Metrorail	7 245.8	12 206.5	9 145.8	9 730.5	10.3%	55.4%	10 488.8	11 290.0	11 739.5	6.5%	57.2%
Main line passenger service	627.9	1 468.0	570.9	513.7	-6.5%	4.3%	517.1	547.2	579.1	4.1%	2.9%
Corporate real estate solutions	1 298.5	2 798.9	1 269.3	1 285.7	-0.3%	9.2%	1 362.6	1 444.2	1 530.8	6.0%	7.4%
Intersite	28.2	24.1	0.8	54.5	24.5%	0.2%	57.7	61.2	64.9	6.0%	0.3%
Autopax	626.5	485.8	452.8	434.5	-11.5%	3.1%	496.4	522.5	550.1	8.2%	2.6%
Technical	276.9	364.8	240.9	110.1	-26.5%	1.5%	112.7	119.5	126.7	4.8%	0.6%
Total	12 886.3	26 323.5	14 637.2	17 174.2	10.0%	100.0%	18 351.6	19 583.7	20 514.1	6.1%	100.0%

Statements of financial performance, cash flow and financial position

Table 40.40 Passenger Rail Agency of South Africa statements of financial performance, cash flow and financial position

Statement of financial performance						Average: Expenditure/ Total (%)				Average growth rate (%)	Average: Expenditure/ Total (%)
	Audited outcome			Revised estimate	Average growth rate (%)		Medium-term expenditure estimate				
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Revenue											
Non-tax revenue	2 104.3	2 879.8	3 579.0	2 833.1	10.4%	12.9%	2 970.7	3 163.6	3 765.9	10.0%	13.0%
Sale of goods and services other than capital assets	1 098.4	1 227.3	2 029.5	1 883.1	19.7%	7.0%	2 589.7	2 795.6	3 497.9	22.9%	10.9%
of which:											
Sales by market establishments	952.2	1 001.0	1 220.4	1 801.8	23.7%	5.7%	2 456.9	2 658.6	3 325.7	22.7%	10.4%
Rental income	608.8	616.0	696.5	789.8	9.1%	3.1%	872.6	886.3	930.6	5.6%	3.5%
Metrorail - Fare revenue	105.5	116.4	254.5	438.8	60.8%	1.0%	719.1	863.8	1 232.4	41.1%	3.3%
MLPS - Fare revenue	3.0	2.2	3.0	2.3	-8.0%	—	2.4	2.5	2.6	4.6%	—
Autopax - Fare revenue	234.9	266.4	266.4	571.0	34.5%	1.5%	862.8	906.0	1 160.2	26.7%	3.5%
Other sales	146.2	226.3	809.1	81.3	-17.8%	1.4%	132.8	137.0	172.2	28.4%	0.5%
Other non-tax revenue	1 005.9	1 652.5	1 549.5	950.0	-1.9%	5.8%	381.0	368.0	268.0	-34.4%	2.1%
Transfers received	16 669.5	19 858.5	20 451.8	19 354.0	5.1%	87.1%	22 870.7	21 078.1	22 104.4	4.5%	87.0%
Total revenue	18 773.7	22 738.4	24 030.8	22 187.2	5.7%	100.0%	25 841.4	24 241.7	25 870.3	5.3%	100.0%
Expenses											
Current expenses	12 886.3	26 323.5	14 637.2	17 174.2	10.0%	100.0%	18 351.6	19 583.7	20 514.1	6.1%	100.0%
Compensation of employees	5 848.1	6 290.2	6 396.2	6 243.8	2.2%	37.3%	6 618.4	7 015.5	7 436.4	6.0%	36.1%
Goods and services	4 518.0	15 117.2	5 699.2	8 417.9	23.1%	45.1%	8 873.5	9 380.1	9 718.4	4.9%	48.2%
Depreciation	2 479.8	4 850.7	2 531.8	2 512.6	0.4%	17.4%	2 859.8	3 188.0	3 359.3	10.2%	15.7%
Interest, dividends and rent on land	40.4	65.4	10.1	—	-100.0%	0.2%	—	—	—	—	—
Total expenses	12 886.3	26 323.5	14 637.2	17 174.2	10.0%	100.0%	18 351.6	19 583.7	20 514.1	6.1%	100.0%
Surplus/(Deficit)	5 887.4	(3 585.1)	9 393.6	5 012.9	-5.2%		7 489.7	4 658.0	5 356.2	2.2%	
Cash flow statement											
Cash flow from operating activities	312.9	4 021.6	(1 901.0)	(3 334.4)	-320.1%	100.0%	(642.2)	55.0	1 387.3	-174.7%	100.0%
Receipts											
Non-tax receipts	2 121.3	2 879.8	3 579.0	2 916.0	11.2%	26.7%	3 371.2	3 563.8	4 166.1	12.6%	28.2%
Sales of goods and services other than capital assets	1 115.4	1 227.3	2 029.5	1 883.1	19.1%	14.6%	2 589.7	2 795.6	3 497.9	22.9%	21.5%
of which:											
Sales by market establishment	999.2	1 001.0	1 220.4	1 801.8	21.7%	11.8%	2 456.9	2 658.6	3 325.7	22.7%	20.5%
Rental income	655.8	616.0	696.5	789.8	6.4%	6.5%	872.6	886.3	930.6	5.6%	7.0%
Metrorail - Fare revenue	105.5	116.4	254.5	438.8	60.8%	2.1%	719.1	863.8	1 232.4	41.1%	6.5%
MLPS - Fare revenue	3.0	2.2	3.0	2.3	-8.0%	—	2.4	2.5	2.6	4.6%	—
Autopax - Fare revenue	234.9	266.4	266.4	571.0	34.5%	3.1%	862.8	906.0	1 160.2	26.7%	7.0%
Other sales	116.3	226.3	809.1	81.3	-11.2%	2.8%	132.8	137.0	172.2	28.4%	1.0%
Other tax receipts	1 005.9	1 652.5	1 549.5	1 032.9	0.9%	12.1%	781.5	768.2	668.2	-13.5%	6.7%
Transfers received	6 923.3	9 240.1	7 515.5	7 776.5	3.9%	73.3%	10 765.9	8 418.6	8 866.6	4.5%	71.8%
Total receipts	9 044.6	12 119.9	11 094.5	10 692.5	5.7%	100.0%	14 137.1	11 982.4	13 032.7	6.8%	100.0%
Payment											
Current payments	8 731.7	8 098.3	12 995.5	12 579.3	12.9%	97.4%	14 779.2	11 927.3	11 645.4	-2.5%	97.4%
Compensation of employees	5 810.1	6 051.5	6 616.8	6 616.8	4.4%	59.8%	5 969.4	5 821.8	5 717.8	-4.8%	46.4%
Goods and services	2 881.1	2 046.8	6 378.7	5 962.5	27.4%	37.5%	8 809.9	6 105.5	5 927.6	-0.2%	51.1%
Interest and rent on land	40.4	—	—	—	-100.0%	0.1%	—	—	—	—	—
Transfers and subsidies	—	—	—	1 447.6	—	2.6%	—	—	—	-100.0%	2.6%
Total payments	8 731.7	8 098.3	12 995.5	14 026.9	17.1%	100.0%	14 779.2	11 927.3	11 645.4	-6.0%	100.0%

Table 40.40 Passenger Rail Agency of South Africa statements of financial performance, cash flow and financial position (continued)

Cash flow statement				Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
Audited outcome			2024/25								
R million	2021/22	2022/23					2023/24	2021/22 - 2024/25	2025/26		
Net cash flow from investing activities	(7 739.9)	(15 958.3)	(20 685.7)	(18 490.4)	33.7%	100.0%	(19 816.8)	(21 192.8)	(22 676.3)	7.0%	100.0%
Acquisition of property, plant, equipment and intangible assets	(7 733.0)	(15 605.9)	(20 248.8)	(18 350.3)	33.4%	98.7%	(19 610.8)	(21 000.6)	(22 470.7)	7.0%	99.1%
Investment property	(6.2)	(276.8)	(341.2)	(48.9)	98.7%	0.9%	(61.2)	(22.1)	(23.7)	-21.4%	0.2%
Acquisition of software and other intangible assets	(0.6)	(85.8)	(95.7)	(91.2)	432.2%	0.4%	(144.8)	(170.1)	(182.0)	25.9%	0.7%
Proceeds from the sale of property, plant, equipment and intangible assets	—	10.2	—	—	—	—	—	—	—	—	—
Net cash flow from financing activities	9 746.2	10 618.5	12 936.3	11 577.5	5.9%	100.0%	12 104.8	12 659.5	13 237.9	4.6%	100.0%
Deferred income	9 746.2	10 618.5	12 936.3	11 577.5	5.9%	100.0%	12 104.8	12 659.5	13 237.9	4.6%	100.0%
Net increase/(decrease) in cash and cash equivalents	2 319.3	(1 318.2)	(9 650.4)	(10 247.2)	-264.1%	-28.2%	(8 354.2)	(8 478.2)	(8 051.2)	-7.7%	100.0%
Statement of financial position											
Carrying value of assets of which:	47 545.0	52 984.2	67 424.5	82 415.9	20.1%	67.4%	94 424.3	106 361.3	121 003.8	13.7%	85.6%
Acquisition of assets	(7 733.0)	(15 605.9)	(20 248.8)	(18 350.3)	33.4%	100.0%	(19 610.8)	(21 000.6)	(22 470.7)	7.0%	100.0%
Investments	—	—	—	79.5	—	—	79.5	79.5	79.5	—	0.1%
Inventory	480.7	464.8	466.3	489.4	0.6%	0.5%	489.4	489.4	489.4	—	0.4%
Receivables and prepayments	10 378.3	9 604.4	9 456.0	8 949.5	-4.8%	10.6%	8 392.8	8 220.9	6 466.0	-10.3%	7.0%
Cash and cash equivalents	24 641.6	23 211.6	18 536.1	10 170.6	-25.5%	21.5%	8 330.0	7 285.1	6 169.0	-15.4%	7.0%
Total assets	83 045.6	86 264.9	95 882.8	102 104.9	7.1%	100.0%	111 716.0	122 436.2	134 207.7	9.5%	100.0%
Accumulated surplus/(deficit)	70 316.0	71 723.4	80 753.2	86 714.8	7.2%	84.2%	95 802.9	106 018.0	117 225.8	10.6%	86.2%
Capital and reserves	4 248.3	4 248.3	4 248.3	4 938.3	5.1%	4.8%	4 938.3	4 938.3	4 938.3	—	4.2%
Trade and other payables	6 814.4	8 767.6	9 310.3	8 992.4	9.7%	9.2%	9 515.5	10 020.6	10 584.3	5.6%	8.3%
Taxation	1.8	—	—	—	-100.0%	—	—	—	—	—	—
Provisions	1 665.2	1 525.7	1 571.1	1 459.3	-4.3%	1.7%	1 459.3	1 459.3	1 459.3	—	1.3%
Total equity and liabilities	83 045.6	86 264.9	95 882.8	102 104.9	7.1%	100.0%	111 716.0	122 436.2	134 207.7	9.5%	100.0%

Personnel information

Table 40.41 Passenger Rail Agency of South Africa personnel numbers and cost by salary level

Number of posts estimated for 31 March 2025		Number and cost ¹ of personnel posts filled/planned for on funded establishment														Average growth rate of personnel posts (%)	Average: salary level/ Total (%)		
		Actual			Revised estimate			Medium-term expenditure estimate											
Number of funded posts	Number of approved establishment posts	2023/24			2024/25			2025/26			2026/27			2027/28		2024/25 - 2027/28			
		Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost		Unit cost		
Passenger Rail Agency of South Africa		14 663	6 396.2	0.4	14 663	6 243.8	0.4	14 663	6 618.4	0.5	14 663	7 015.5	0.5	14 663	7 436.4	0.5	–	100.0%	
Salary level	14 663	14 663	6 396.2	0.4	14 663	6 243.8	0.4	14 663	6 618.4	0.5	14 663	7 015.5	0.5	14 663	7 436.4	0.5	–	100.0%	
1 – 6	7 292	7 292	7 197	2 012.2	0.3	7 292	1 830.5	0.3	7 292	1 940.3	0.3	7 292	2 056.7	0.3	7 292	2 180.1	0.3	–	49.7%
7 – 10	6 830	6 830	6 962	3 985.3	0.6	6 830	3 375.1	0.5	6 830	3 577.6	0.5	6 830	3 792.3	0.6	6 830	4 019.8	0.6	–	46.6%
11 – 12	300	300	284	298.3	1.1	300	291.6	1.0	300	309.1	1.0	300	327.6	1.1	300	347.3	1.2	–	2.0%
13 – 16	218	218	192	288.4	1.5	218	332.0	1.5	218	351.9	1.6	218	373.0	1.7	218	395.4	1.8	–	1.5%
17 – 22	23	23	28	(188.0)	(6.7)	23	414.6	18.0	23	439.5	19.1	23	465.9	20.3	23	493.8	21.5	–	0.2%

1. Rand million.

Ports Regulator of South Africa

Selected performance indicators

Table 40.42 Ports Regulator of South Africa performance indicators by programme/objective/activity and related outcome

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Number of global port pricing comparator studies conducted per year	Economic regulation	Outcome 3: Structural reforms to drive growth and competitiveness	1	1	1	1	1	1	1
Number of National Ports Authority tariff assessments conducted per year	Economic regulation		1	1	1	1	1	1	1
Number of port capacity and usage reviews conducted per year	Industry development		1	1	1	1	1	1	1

Entity overview

The Ports Regulator of South Africa was established in terms of the National Ports Act (2005) to regulate South Africa's ports infrastructure system. Its mandate, and ongoing focus, is to set tariffs for the Transnet National Ports Authority and oversee complaints and appeals to maintain fairness, transparency and competitive practices for ports infrastructure.

Expenditure is expected to increase at an average annual rate of 4.9 per cent, from R45.7 million in 2024/25 to R52.8 million in 2027/28, with compensation of employees accounting for an estimated 71.6 per cent (R107.2 million) of the total budget over the period ahead. The regulator derives its revenue mainly through transfers from the department. Revenue is set to increase in line with expenditure.

Programmes/Objectives/Activities

Table 40.43 Ports Regulator of South Africa expenditure trends and estimates by programme/objective/activity

					Average growth rate (%)	Average: Expenditure/ Total (%)				Average growth rate (%)	Average: Expenditure/ Total (%)
	Audited outcome			Revised estimate			Medium-term expenditure estimate				
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Administration	15.3	20.3	19.0	18.3	6.1%	40.3%	19.1	19.9	21.3	5.3%	40.2%
Economic regulation	4.9	6.0	6.8	7.9	17.6%	14.1%	8.2	8.9	9.0	4.5%	17.4%
Legal services	10.2	10.8	10.5	8.8	-5.0%	22.6%	8.8	9.1	9.4	2.3%	18.5%
Industry development	3.7	8.6	7.1	7.6	26.8%	14.6%	8.1	8.4	9.1	6.0%	17.0%
Governance	1.7	4.2	6.9	3.1	21.9%	8.4%	3.2	3.2	4.0	8.4%	6.9%
Total	35.9	49.8	50.4	45.7	8.4%	100.0%	47.4	49.6	52.8	4.9%	100.0%

Statements of financial performance, cash flow and financial position

Table 40.44 Ports Regulator of South Africa statements of financial performance, cash flow and financial position

Statement of financial performance					Average growth rate (%)	Average: Expenditure/ Total (%)				Average growth rate (%)	Average: Expenditure/ Total (%)
	Audited outcome			Revised estimate			Medium-term expenditure estimate				
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Revenue											
Non-tax revenue	1.7	2.1	2.0	1.2	-10.1%	3.9%	1.0	1.0	2.0	18.4%	2.6%
Sale of goods and services other than capital assets	–	–	0.0	–	–	–	–	–	–	–	–
of which:											
Administrative fees	–	–	0.0	–	–	–	–	–	–	–	–
Complaint lodging fees	–	–	0.0	–	–	–	–	–	–	–	–
Other non-tax revenue	1.7	2.1	2.0	1.2	-10.1%	3.9%	1.0	1.0	2.0	18.4%	2.6%
Transfers received	41.0	43.0	42.6	44.5	2.8%	96.1%	46.5	48.6	50.8	4.5%	97.4%
Total revenue	42.6	45.1	44.6	45.7	2.3%	100.0%	47.4	49.6	52.8	4.9%	100.0%

Table 40.44 Ports Regulator of South Africa statements of financial performance, cash flow and financial position (continued)

Statement of financial performance					Average growth rate (%)	Average: Expenditure/ Total (%)				Average growth rate (%)	Average: Expenditure/ Total (%)
	Audited outcome			Revised estimate			Medium-term expenditure estimate				
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Expenses											
Current expenses	35.9	49.8	50.4	45.7	8.4%	100.0%	47.4	49.6	52.8	4.9%	100.0%
Compensation of employees	19.7	27.9	30.1	32.7	18.4%	60.6%	34.2	35.7	37.3	4.4%	71.6%
Goods and services	15.8	21.7	19.8	12.5	-7.6%	38.6%	12.8	13.4	15.0	6.3%	27.4%
Depreciation	0.3	0.3	0.4	0.5	12.6%	0.9%	0.5	0.5	0.5	2.5%	1.0%
Total expenses	35.9	49.8	50.4	45.7	8.4%	100.0%	47.4	49.6	52.8	4.9%	100.0%
Surplus/(Deficit)	6.8	(4.8)	(5.8)	—	-100.0%		—	—	—	—	
Cash flow statement											
Cash flow from operating activities	0.8	(10.8)	0.6	0.7	-4.2%	100.0%	(0.4)	0.4	0.5	-9.2%	100.0%
Receipts											
Non-tax receipts	1.7	2.1	2.2	2.3	11.0%	4.6%	1.0	1.0	2.0	-4.1%	3.2%
Sales of goods and services other than capital assets of which:	0.3	0.0	—	—	-100.0%	0.2%	—	—	—	—	—
Administrative fees	0.0	0.0	—	—	-100.0%	—	—	—	—	—	—
Complaint lodging fees	0.0	0.0	—	—	-100.0%	—	—	—	—	—	—
Other sales	0.3	—	—	—	-100.0%	0.2%	—	—	—	—	—
Other tax receipts	1.4	2.1	2.2	2.3	18.0%	4.4%	1.0	1.0	2.0	-4.1%	3.2%
Transfers received	41.0	43.0	42.6	44.5	2.8%	95.4%	46.5	48.6	50.8	4.5%	96.8%
Total receipts	42.6	45.1	44.7	46.8	3.1%	100.0%	47.4	49.6	52.8	4.1%	100.0%
Payment											
Current payments	41.9	55.9	44.2	46.1	3.3%	100.0%	47.8	49.2	52.3	4.3%	100.0%
Compensation of employees	19.7	27.9	31.7	32.8	18.5%	60.0%	34.3	36.0	37.3	4.4%	71.9%
Goods and services	22.1	28.0	12.5	13.3	-15.7%	40.0%	13.5	13.2	15.0	4.2%	28.1%
Total payments	41.9	55.9	44.2	46.1	3.3%	100.0%	47.8	49.2	52.3	4.3%	100.0%
Net cash flow from investing activities	(0.5)	(0.0)	—	—	-100.0%	—	—	—	—	—	—
Acquisition of property, plant, equipment and intangible assets	(0.5)	(0.0)	—	—	-100.0%	—	—	—	—	—	—
Proceeds from the sale of property, plant, equipment and intangible assets	0.0	—	—	—	-100.0%	—	—	—	—	—	—
Net increase/(decrease) in cash and cash equivalents	0.3	(10.8)	0.6	0.7	28.4%	-4.6%	(0.4)	0.4	0.5	-9.2%	100.0%
Statement of financial position											
Carrying value of assets of which:	1.9	1.6	3.3	1.8	-2.2%	8.0%	1.9	2.0	2.2	6.7%	6.6%
Acquisition of assets	(0.5)	(0.0)	—	—	-100.0%	—	—	—	—	—	—
Receivables and prepayments	0.4	0.7	1.2	0.8	25.6%	2.9%	0.9	0.9	0.9	5.0%	2.9%
Cash and cash equivalents	37.0	26.2	16.8	28.7	-8.2%	89.1%	25.0	26.4	27.3	-1.6%	90.4%
Total assets	39.4	28.6	21.3	31.3	-7.4%	100.0%	27.8	29.3	30.5	-0.9%	100.0%
Accumulated surplus/(deficit)	37.1	25.4	19.7	27.8	-9.2%	91.0%	24.1	25.4	26.8	-1.2%	87.6%
Trade and other payables	1.5	1.8	0.5	2.0	9.5%	4.7%	2.1	2.2	1.9	-1.2%	6.8%
Provisions	0.7	1.4	1.2	1.5	27.7%	4.3%	1.6	1.7	1.8	5.4%	5.6%
Total equity and liabilities	39.4	28.6	21.3	31.3	-7.4%	100.0%	27.8	29.3	30.5	-0.9%	100.0%

Personnel information

Table 40.45 Ports Regulator of South Africa personnel numbers and cost by salary level

Number of posts estimated for 31 March 2025			Number and cost ¹ of personnel posts filled/planned for on funded establishment													Average growth rate of personnel posts (%)	Average: salary level/ Total (%)		
Number of funded posts	Number of approved establishment posts	Number of posts on funded establishment	Actual			Revised estimate			Medium-term expenditure estimate										
			2023/24			2024/25			2025/26		2026/27		2027/28			2024/25 - 2027/28			
			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost		
Ports Regulator of South Africa			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost		
Salary level	34	34	36	30.1	0.8	31	32.7	1.1	29	34.2	1.2	29	35.7	1.2	29	37.3	1.3	-2.2%	100.0%
1 – 6	6	6	8	0.8	0.1	3	0.3	0.1	1	0.3	0.3	1	0.3	0.3	1	0.3	0.3	-30.7%	5.0%
7 – 10	17	17	17	9.0	0.5	17	10.9	0.6	17	11.4	0.7	17	11.9	0.7	17	12.4	0.7	–	57.7%
11 – 12	1	1	1	0.9	0.9	1	0.9	0.9	1	0.9	0.9	1	1.0	1.0	1	1.0	1.0	–	3.4%
13 – 16	9	9	9	15.6	1.7	9	16.5	1.8	9	17.3	1.9	9	18.1	2.0	9	18.9	2.1	–	30.5%
17 – 22	1	1	1	3.8	3.8	1	4.1	4.1	1	4.3	4.3	1	4.5	4.5	1	4.7	4.7	–	3.4%

1. Rand million.

Railway Safety Regulator

Selected performance indicators

Table 40.46 Railway Safety Regulator performance indicators by programme/objective/activity and related outcome

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Number of safety initiatives conducted per year	Administration	Outcome 3: Structural reforms to drive growth and competitiveness	30	42	40	48	40	40	40
Number of safety performance agreements signed for high-risk operators per year	Operations		30	33	35	35	35	35	35
Number of industry safety risk profiles developed per year	Operations		1	1	1	1	1	1	1
Number of interface agreements aligned with operational risks per year	Operations		1	1	1	1	1	1	1
Number of common safety methods developed and implemented per year	Operations		1	1	1	1	1	1	1

Entity overview

The Railway Safety Regulator was established in terms of the National Railway Safety Regulator Act (2002). The regulator is mandated to oversee railway operations, monitor operators and enforce a safe operating environment. This includes rail operators in neighbouring countries whose operations enter South Africa. Over the medium term, the regulator will continue to focus on issuing safety permits, conducting inspections and audits, investigating railway accidents, and developing regulations and safety standards.

Total expenditure is expected to increase at an average annual rate of 4.5 per cent, from R281 million in 2024/25 to R320.7 million in 2027/28, with compensation of employees comprising an estimated 64.8 per cent (R601.6 million) of planned operational expenditure over the medium term. The regulator expects to generate 70.2 per cent (R649.5 million) of its revenue over the MTEF period through administrative fees and the remainder through transfers from the department.

Programmes/Objectives/Activities

Table 40.47 Railway Safety Regulator expenditure trends and estimates by programme/objective/activity

R million	Audited outcome				Revised estimate	Average growth rate (%)	Average: Expenditure/Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/Total (%)
	2021/22	2022/23	2023/24	2024/25				2025/26	2026/27	2027/28		
Administration	145.0	143.3	157.5	148.7		0.8%	54.2%	155.6	158.6	166.8	3.9%	52.3%
Operations	111.2	125.3	134.5	132.3		6.0%	45.8%	141.3	148.2	153.9	5.2%	47.7%
Total	256.2	268.5	292.1	281.0		3.1%	100.0%	296.9	306.9	320.7	4.5%	100.0%

Statements of financial performance, cash flow and financial position

Table 40.48 Railway Safety Regulator statements of financial performance, cash flow and financial position

Statement of financial performance					Average growth rate (%)	Average: Expenditure/ Total (%)				Average growth rate (%)	Average: Expenditure/ Total (%)
	Audited outcome			Revised estimate			Medium-term expenditure estimate				
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Revenue											
Non-tax revenue	189.1	193.3	222.9	201.5	2.1%	73.0%	213.8	220.0	229.9	4.5%	71.8%
Sale of goods and services other than capital assets	178.9	183.5	188.1	197.2	3.3%	67.8%	209.3	215.2	225.0	4.5%	70.2%
of which:											
Administrative fees	178.9	183.5	188.1	197.2	3.3%	67.8%	209.3	215.2	225.0	4.5%	70.2%
Permit issuing fees	178.4	179.4	186.4	197.2	3.4%	67.2%	205.1	215.2	225.0	4.5%	69.9%
Permit application fees	0.5	4.1	1.7	—	-100.0%	0.6%	4.2	—	—	—	0.4%
Other non-tax revenue	10.2	9.8	34.8	4.3	-24.8%	5.2%	4.5	4.7	5.0	4.7%	1.5%
Transfers received	69.7	72.9	76.1	79.5	4.5%	27.0%	83.1	86.9	90.8	4.5%	28.2%
Total revenue	258.7	266.2	299.0	281.0	2.8%	100.0%	296.9	306.9	320.7	4.5%	100.0%
Expenses											
Current expenses	248.4	268.5	292.1	281.0	4.2%	99.2%	296.9	306.9	320.7	4.5%	100.0%
Compensation of employees	165.7	165.8	184.6	180.0	2.8%	63.4%	190.8	200.4	210.4	5.3%	64.8%
Goods and services	77.8	97.5	101.8	101.0	9.1%	34.4%	106.1	106.5	110.3	3.0%	35.2%
Depreciation	4.9	5.3	5.6	0.0	-94.1%	1.4%	—	—	—	-100.0%	—
Transfers and subsidies	7.7	—	—	—	-100.0%	0.8%	—	—	—	—	—
Total expenses	256.2	268.5	292.1	281.0	3.1%	100.0%	296.9	306.9	320.7	4.5%	100.0%
Surplus/(Deficit)	2.6	(2.4)	6.9	—	-100.0%		—	—	—	—	
Cash flow statement											
Cash flow from operating activities	(24.8)	(2.7)	(5.1)	(20.0)	-7.0%	100.0%	5.4	3.8	7.6	-172.3%	100.0%
Receipts											
Non-tax receipts	189.4	190.1	224.7	200.5	1.9%	72.9%	209.4	220.0	229.9	4.7%	71.6%
Sales of goods and services other than capital assets	182.6	181.3	214.1	196.2	2.4%	70.2%	204.9	215.2	225.0	4.7%	70.1%
of which:											
Sales by market establishment	182.6	181.3	214.1	196.2	2.4%	70.2%	204.9	215.2	225.0	4.7%	70.1%
Permit issuing fees	182.6	181.3	214.1	196.2	2.4%	70.2%	204.9	215.2	225.0	4.7%	70.1%
Other tax receipts	6.9	8.8	10.6	4.3	-14.3%	2.8%	4.5	4.7	5.0	4.7%	1.5%
Transfers received	69.7	72.9	76.1	79.5	4.5%	27.1%	83.1	86.9	90.8	4.5%	28.4%
Total receipts	259.1	263.0	300.8	280.0	2.6%	100.0%	292.5	306.9	320.7	4.6%	100.0%
Payment											
Current payments	283.9	265.7	305.9	299.9	1.9%	100.0%	287.1	303.1	313.2	1.4%	100.0%
Compensation of employees	160.5	165.1	184.3	181.8	4.2%	59.9%	189.0	196.6	210.4	5.0%	64.6%
Goods and services	73.8	92.8	121.6	118.2	17.0%	35.0%	98.1	106.5	102.8	-4.5%	35.4%
Interest and rent on land	49.6	7.7	—	—	-100.0%	5.1%	—	—	—	—	—
Total payments	283.9	265.7	305.9	299.9	1.9%	100.0%	287.1	303.1	313.2	1.4%	100.0%
Net cash flow from investing activities	(3.0)	(5.3)	(4.4)	(5.9)	25.4%	100.0%	(6.2)	(7.0)	(9.0)	15.1%	100.0%
Acquisition of property, plant, equipment and intangible assets	(3.2)	(5.4)	(4.6)	(5.9)	22.5%	103.5%	(6.2)	(7.0)	(9.0)	15.1%	100.0%
Proceeds from the sale of property, plant, equipment and intangible assets	0.2	0.1	0.2	—	-100.0%	-3.5%	—	—	—	—	—
Net increase/(decrease) in cash and cash equivalents	(27.8)	(8.0)	(9.5)	(25.9)	-2.3%	-6.6%	(0.7)	(3.2)	(1.4)	-61.7%	100.0%
Statement of financial position											
Carrying value of assets	29.6	29.6	28.7	38.2	8.9%	27.8%	36.4	33.0	27.0	-10.9%	37.8%
of which:											
Acquisition of assets	(3.2)	(5.4)	(4.6)	(5.9)	22.5%	100.0%	(6.2)	(7.0)	(9.0)	15.1%	100.0%
Receivables and prepayments	6.2	10.8	8.5	9.0	13.3%	7.5%	7.0	6.5	3.5	-26.9%	7.2%
Cash and cash equivalents	93.3	85.3	75.8	49.9	-18.8%	64.7%	50.6	47.4	46.0	-2.7%	55.0%
Total assets	129.1	125.6	113.0	97.1	-9.1%	100.0%	94.0	86.9	76.5	-7.6%	100.0%
Accumulated surplus/(deficit)	65.1	66.1	69.7	61.4	-1.9%	57.0%	57.8	50.4	40.4	-13.1%	58.9%
Trade and other payables	46.6	48.9	20.9	11.7	-36.9%	26.4%	12.2	13.6	14.9	8.4%	15.0%
Provisions	17.3	10.7	12.0	13.0	-9.1%	11.5%	13.5	14.0	15.0	4.9%	15.9%
Derivatives financial instruments	—	—	10.5	11.0	—	5.1%	10.5	8.9	6.2	-17.2%	10.2%
Total equity and liabilities	129.1	125.6	113.0	97.1	-9.1%	100.0%	94.0	86.9	76.5	-7.6%	100.0%

Personnel information

Table 40.49 Railway Safety Regulator personnel numbers and cost by salary level

Number of posts estimated for 31 March 2025			Number and cost ¹ of personnel posts filled/planned for on funded establishment														Average growth rate of personnel posts (%)	Average: salary level/ Total (%)	
Number of funded posts	Number of posts on approved establishment	Actual			Revised estimate			Medium-term expenditure estimate											
		2023/24			2024/25			2025/26		2026/27		2027/28				2024/25 - 2027/28			
Railway Safety Regulator			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost		
Salary level	150	150	144	184.6	1.3	150	180.0	1.2	150	190.8	1.3	150	200.4	1.3	150	210.4	1.4	–	100.0%
1 – 6	10	10	10	3.0	0.3	10	2.8	0.3	10	2.9	0.3	10	3.1	0.3	10	3.2	0.3	–	6.7%
7 – 10	42	42	42	31.1	0.7	42	28.4	0.7	42	30.1	0.7	42	31.6	0.8	42	33.2	0.8	–	28.0%
11 – 12	43	43	41	50.5	1.2	43	47.9	1.1	43	50.8	1.2	43	53.3	1.2	43	56.0	1.3	–	28.7%
13 – 16	52	52	50	96.8	1.9	52	91.6	1.8	52	97.1	1.9	52	102.0	2.0	52	107.1	2.1	–	34.7%
17 – 22	3	3	1	3.2	3.2	3	9.4	3.1	3	10.0	3.3	3	10.4	3.5	3	11.0	3.7	–	2.0%

1. Rand million.

Road Accident Fund

Selected performance indicators

Table 40.50 Road Accident Fund performance indicators by programme/objective/activity and related outcome

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Percentage reduction of 3-year-old open claims per year	Payment of claims to accident victims	Outcome 11: Optimised social protection and coverage	14.5%	16.8%	20%	25%	30%	35%	35%
Percentage of claims processed within 120 days per year	Payment of claims to accident victims		0.3%	0.2%	9.8%	15%	20%	25%	30%
Percentage of claims validated and verified within 60 days per year	Payment of claims to accident victims		59%	53%	89%	80%	95%	95%	95%

Entity overview

The Road Accident Fund was established in terms of the Road Accident Fund Act (1996) and is mandated to compensate South African road users for losses or damages caused by motor vehicle accidents within the borders of South Africa. Over the medium term, the fund aims to reduce its claims backlog, enhance operational efficiency and optimise revenue collection while managing its existing resources to address cost pressures and improve efficiencies.

Expenditure is expected to increase at an average annual rate of 19.1 per cent, from R53 billion in 2024/25 to R89.7 billion in 2027/28, mainly because of an anticipated increase in claims from victims of motor vehicle accidents. The fund derives revenue mainly through the road accident fund levy, which is collected by the South African Revenue Service. Revenue is projected to increase at an average annual rate of 10.3 per cent, from R50.7 billion in 2024/25 to R68 billion in 2027/28.

Programmes/Objectives/Activities

Table 40.51 Road Accident Fund expenditure trends and estimates by programme/objective/activity

	Audited outcome			Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
R million				2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Administration	2 773.5	3 264.6	3 839.8	4 775.0	19.9%	7.1%	4 984.2	5 286.1	5 516.8	4.9%	7.3%
Payment of claims to accident victims	44 952.7	53 921.9	45 679.6	48 270.8	2.4%	92.9%	51 387.9	93 251.0	84 153.5	20.4%	92.7%
Total	47 726.2	57 186.4	49 519.4	53 045.9	3.6%	100.0%	56 372.1	98 537.1	89 670.3	19.1%	100.0%

Statements of financial performance, cash flow and financial position

Table 40.52 Road Accident Fund statements of financial performance, cash flow and financial position

Statement of financial performance					Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate ¹			Average growth rate (%)	Average: Expenditure/ Total (%)
	Audited outcome			Revised estimate							
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Revenue											
Non-tax revenue	222.8	286.2	702.1	69.2	-32.3%	0.6%	97.1	218.4	473.1	89.8%	0.3%
Other non-tax revenue	222.8	286.2	702.1	69.2	-32.3%	0.6%	97.1	218.4	473.1	89.8%	0.3%
Transfers received	47 931.9	48 471.5	49 082.9	50 647.3	1.9%	99.4%	55 965.4	61 580.3	67 570.6	10.1%	99.7%
Total revenue	48 154.7	48 757.8	49 784.9	50 716.5	1.7%	100.0%	56 062.5	61 798.7	68 043.8	10.3%	100.0%
Expenses											
Current expenses	2 773.5	3 264.6	3 839.8	4 775.0	19.9%	7.1%	4 984.2	5 286.1	5 516.8	4.9%	7.3%
Compensation of employees	1 996.0	2 135.7	2 201.8	2 317.1	5.1%	4.2%	2 443.6	2 577.3	2 718.4	5.5%	3.6%
Goods and services	613.6	785.3	1 317.2	2 185.1	52.7%	2.4%	2 309.0	2 499.3	2 625.2	6.3%	3.4%
Depreciation	44.8	45.6	45.9	76.4	19.4%	0.1%	75.6	72.4	70.1	-2.8%	0.1%
Interest, dividends and rent on land	119.1	298.1	274.9	196.5	18.2%	0.4%	156.0	137.0	103.1	-19.3%	0.2%
Transfers and subsidies	44 952.7	53 921.9	45 679.6	48 270.8	2.4%	92.9%	51 387.9	93 251.0	84 153.5	20.4%	92.7%
Total expenses	47 726.2	57 186.4	49 519.4	53 045.9	3.6%	100.0%	56 372.1	98 537.1	89 670.3	19.1%	100.0%
Surplus/(Deficit)	428.5	(8 428.7)	265.5	(2 329.4)	-275.8%		(309.7)	(36 738.4)	(21 626.5)	110.2%	
Cash flow statement											
Cash flow from operating activities	(3 771.5)	(173.0)	301.1	(244.1)	-59.8%	100.0%	1 084.8	4 542.5	9 337.2	-436.9%	100.0%
Receipts											
Non-tax receipts	216.6	281.7	677.1	48.7	-39.2%	0.6%	75.4	195.4	448.7	109.7%	0.3%
Other tax receipts	216.6	281.7	677.1	48.7	-39.2%	0.6%	75.4	195.4	448.7	109.7%	0.3%
Transfers received	47 058.7	48 481.6	48 581.1	50 708.0	2.5%	99.4%	55 012.2	60 389.5	67 501.1	10.0%	99.7%
Financial transactions in assets and liabilities	0.0	2.1	5.0	—	-100.0%	—	—	—	—	—	—
Total receipts	47 275.4	48 765.4	49 263.2	50 756.7	2.4%	100.0%	55 087.6	60 584.9	67 949.9	10.2%	100.0%
Payment											
Current payments	2 703.7	3 245.4	3 862.3	4 673.3	20.0%	7.2%	4 880.5	5 163.5	5 391.5	4.9%	9.2%
Compensation of employees	1 996.0	2 135.7	2 201.8	2 317.1	5.1%	4.3%	2 443.6	2 577.3	2 718.4	5.5%	4.6%
Goods and services	588.7	811.6	1 385.6	2 185.1	54.8%	2.5%	2 320.0	2 523.7	2 664.8	6.8%	4.4%
Interest and rent on land	119.1	298.1	274.9	171.2	12.9%	0.4%	116.9	62.6	8.3	-63.6%	0.2%
Transfers and subsidies	48 343.1	45 693.0	45 099.8	46 327.4	-1.4%	92.8%	49 122.2	50 878.9	53 221.1	4.7%	90.8%
Total payments	51 046.8	48 938.4	48 962.2	51 000.8	—	100.0%	54 002.8	56 042.4	58 612.6	4.7%	100.0%
Net cash flow from investing activities	(45.1)	(64.8)	(115.7)	(150.3)	49.4%	100.0%	(158.1)	(166.3)	(174.9)	5.2%	100.0%
Acquisition of property, plant, equipment and intangible assets	(35.0)	(0.6)	(6.4)	—	-100.0%	21.0%	—	—	—	—	—
Acquisition of software and other intangible assets	(10.1)	(64.1)	(109.3)	(150.3)	146.3%	79.0%	(158.1)	(166.3)	(174.9)	5.2%	100.0%
Net increase/(decrease) in cash and cash equivalents	(3 816.6)	(237.8)	185.4	(394.4)	-53.1%	-2.2%	926.8	4 376.2	9 162.3	-385.3%	100.0%
Statement of financial position											
Carrying value of assets of which:	222.2	295.9	383.4	401.8	21.8%	2.1%	420.3	439.4	459.3	4.6%	2.2%
Acquisition of assets	(35.0)	(0.6)	(6.4)	—	-100.0%	—	—	—	—	—	—
Inventory	4.8	5.1	5.4	5.7	5.6%	—	5.9	6.2	6.5	4.6%	—
Loans	214.1	227.0	240.6	252.1	5.6%	1.6%	263.7	275.7	288.2	4.6%	1.4%
Receivables and prepayments	11 005.1	11 204.7	11 295.9	11 838.1	2.5%	76.8%	12 383.8	12 947.3	13 532.5	4.6%	64.7%
Cash and cash equivalents	867.6	904.3	5 546.3	5 812.5	88.5%	19.4%	6 080.5	6 357.1	6 644.5	4.6%	31.7%
Total assets	12 313.8	12 637.0	17 471.5	18 310.1	14.1%	100.0%	19 154.2	20 025.7	20 930.9	4.6%	100.0%
Accumulated surplus/(deficit)	(344 792.7)	(342 977.9)	(335 986.5)	(352 113.9)	0.7%	-2 340.1%	(368 346.3)	(385 106.1)	(402 512.9)	4.6%	-1 923.1%
Capital and reserves	108.7	108.7	108.7	113.9	1.6%	0.7%	119.2	124.6	130.3	4.6%	0.6%
Trade and other payables	337.2	357.4	378.8	397.0	5.6%	2.5%	415.3	434.2	453.8	4.6%	2.2%
Provisions	356 549.8	355 031.3	352 845.9	369 782.5	1.2%	2 436.0%	386 829.5	404 430.2	422 710.5	4.6%	2 019.6%
Derivatives financial instruments	110.9	117.5	124.6	130.5	5.6%	0.8%	136.6	142.8	149.2	4.6%	0.7%
Total equity and liabilities	12 313.8	12 637.0	17 471.5	18 310.1	14.1%	100.0%	19 154.2	20 025.7	20 930.9	4.6%	100.0%

1. Estimated increases in expenditure and revenue over the medium are mainly linked to fuel sales volumes projected by the Road Accident Fund.

Personnel information

Table 40.53 Road Accident Fund personnel numbers and cost by salary level

Number of posts estimated for 31 March 2025			Number and cost ¹ of personnel posts filled/planned for on funded establishment												Average growth rate of personnel posts (%)	Average: salary level/ Total (%)	
Number of funded posts	Number of approved establishment posts	Actual			Revised estimate			Medium-term expenditure estimate									
		2023/24			2024/25			2025/26		2026/27		2027/28		2024/25 - 2027/28			
			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost			
Road Accident Fund			2 807	2 201.8	0.8	2 807	2 317.1	0.8	2 807	2 443.6	0.9	2 807	2 577.3	0.9	2 807	2 718.4	1.0
Salary level	2 807	2 807	2 807	2 201.8	0.8	2 807	2 317.1	0.8	2 807	2 443.6	0.9	2 807	2 577.3	0.9	2 807	2 718.4	1.0
1 – 6	251	251	251	64.6	0.3	251	68.0	0.3	251	71.7	0.3	251	75.6	0.3	251	79.7	0.3
7 – 10	1 836	1 836	1 836	1 130.5	0.6	1 836	1 189.6	0.6	1 836	1 254.6	0.7	1 836	1 323.2	0.7	1 836	1 395.7	0.8
11 – 12	376	376	376	426.7	1.1	376	449.0	1.2	376	473.5	1.3	376	499.4	1.3	376	526.8	1.4
13 – 16	340	340	340	561.9	1.7	340	591.3	1.7	340	623.6	1.8	340	657.7	1.9	340	693.7	2.0
17 – 22	4	4	4	18.2	4.6	4	19.2	4.8	4	20.2	5.1	4	21.3	5.3	4	22.5	5.6

1. Rand million.

Road Traffic Infringement Agency

Selected performance indicators

Table 40.54 Road Traffic Infringement Agency performance indicators by programme/objective/activity and related outcome

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Percentage of representations received and adjudicated within 21 days per year	Discourage contravention of traffic laws	Outcome 20: Safer communities and increased business confidence	100% (281 827)	100% (192 547)	100% (198 235)	100%	100%	100%	100%

Entity overview

The Road Traffic Infringement Agency was established in terms of the Administrative Adjudication of Road Traffic Offences (AARTO) Act (1998) to facilitate and administer procedures to discourage the contravention of road traffic laws, adjudicate infringements, enforce penalties for the contravention of road traffic laws, provide specialised prosecution support services, and carry out community education and awareness programmes in matters related to road safety. Over the MTEF period, the agency will focus on efficiency in administrative processes, adjudication and support, and rolling out the AARTO programme.

Expenditure is expected to increase at an average annual rate of 4.4 per cent, from R500.6 million in 2024/25 to R596.5 million in 2027/28, with goods and services accounting for an estimated 58.3 per cent (R56.3 million) of the agency's total budget over the period ahead. The agency derives its revenue mainly through administrative fees, which are projected to total R1.1 billion over the medium term; and 32 per cent (R524.3 million) through transfers from the department, of which R492 million is earmarked for the planned AARTO rollout in 2025/26.

Programmes/Objectives/Activities

Table 40.55 Road Traffic Infringement Agency expenditure trends and estimates by programme/objective/activity

R million	Audited outcome			Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
Administration	113.1	114.4	106.3	139.1	7.2%	45.8%	145.4	151.9	158.0	4.3%	27.8%
AARTO adjudication and support	31.8	54.4	117.7	121.5	56.4%	28.4%	127.0	132.7	138.0	4.3%	24.3%
AARTO information and analytics	8.2	4.1	10.0	9.3	4.5%	3.0%	9.7	10.2	10.6	4.3%	1.9%
AARTO education and administration	10.9	23.4	5.6	61.6	78.4%	7.9%	64.4	67.3	70.0	4.3%	12.3%
AARTO rollout programme	38.7	–	17.9	168.9	63.4%	15.0%	176.5	184.5	192.9	4.5%	33.8%
Total	202.6	196.4	257.4	500.6	35.2%	100.0%	523.1	546.6	569.5	4.4%	100.0%

Statements of financial performance, cash flow and financial position

Table 40.56 Road Traffic Infringement Agency statements of financial performance, cash flow and financial position

Statement of financial performance

R million	Audited outcome			Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
Revenue											
Non-tax revenue	185.4	126.1	112.2	340.7	22.5%	51.5%	356.0	372.1	386.9	4.3%	68.0%
Sale of goods and services other than capital assets of which:	178.2	112.9	102.3	340.7	24.1%	49.0%	356.0	372.1	386.9	4.3%	68.0%
Administrative fees	178.2	112.9	102.3	340.7	24.1%	49.0%	356.0	372.1	386.9	4.3%	68.0%
Infringement fees	178.2	112.9	102.3	340.7	24.1%	49.0%	356.0	372.1	386.9	4.3%	68.0%
Other non-tax revenue	7.2	13.1	9.9	–	-100.0%	2.5%	–	–	–	–	–
Transfers received	159.4	175.0	153.0	159.9	0.1%	48.5%	167.1	174.6	182.6	4.5%	32.0%
Total revenue	344.9	301.1	265.2	500.6	13.2%	100.0%	523.1	546.6	569.5	4.4%	100.0%
Expenses											
Current expenses	202.6	196.4	257.4	500.6	35.2%	100.0%	523.1	546.6	569.5	4.4%	100.0%
Compensation of employees	146.8	107.8	124.3	206.4	12.0%	54.2%	215.7	225.4	234.4	4.3%	41.2%
Goods and services	53.8	86.5	130.9	291.9	75.7%	44.9%	305.0	318.8	332.5	4.4%	58.3%
Depreciation	2.0	2.1	2.2	2.3	5.0%	0.8%	2.4	2.5	2.6	4.3%	0.5%
Total expenses	202.6	196.4	257.4	500.6	35.2%	100.0%	523.1	546.6	569.5	4.4%	100.0%
Surplus/(Deficit)	142.2	104.7	7.8	–	-100.0%		–	–	–	–	

Cash flow statement

Cash flow from operating activities	389.1	(39.5)	(41.2)	344.2	-4.0%	100.0%	359.8	375.5	390.7	4.3%	100.0%
Receipts											
Non-tax receipts	466.1	309.8	280.6	658.3	12.2%	81.8%	687.9	717.0	745.7	4.2%	80.4%
Sales of goods and services other than capital assets of which:	459.3	297.0	270.9	658.3	12.7%	79.9%	687.9	717.0	745.7	4.2%	80.4%
Administrative fees	459.3	297.0	270.9	658.3	12.7%	79.9%	687.9	717.0	745.7	4.2%	80.4%
Infringement fees	459.3	297.0	270.9	658.3	12.7%	79.9%	687.9	717.0	745.7	4.2%	80.4%
Other tax receipts	6.8	12.8	9.7	–	-100.0%	1.9%	–	–	–	–	–
Transfers received	159.4	9.1	81.2	159.9	0.1%	17.4%	167.0	174.7	181.7	4.4%	19.6%
Financial transactions in assets and liabilities	0.4	0.4	11.1	–	-100.0%	0.8%	–	–	–	–	–
Total receipts	625.9	319.2	373.0	818.1	9.3%	100.0%	854.9	891.7	927.4	4.3%	100.0%
Payment											
Current payments	236.8	358.6	413.6	473.9	26.0%	100.0%	495.1	516.2	536.7	4.2%	100.0%
Compensation of employees	63.7	108.4	111.5	206.4	48.0%	31.9%	215.7	225.4	234.4	4.3%	43.6%
Goods and services	173.1	250.2	302.1	267.5	15.6%	68.1%	279.4	290.8	302.3	4.2%	56.4%
Transfers and subsidies	–	0.1	0.6	–	–	–	–	–	–	–	–
Total payments	236.8	358.7	414.2	473.9	26.0%	100.0%	495.1	516.2	536.7	4.2%	100.0%
Net cash flow from investing activities	(7.5)	(3.5)	(7.0)	(14.6)	24.5%	100.0%	(15.2)	(15.8)	(16.4)	4.1%	100.0%
Acquisition of property, plant, equipment and intangible assets	(3.2)	(0.4)	(0.2)	(8.9)	39.9%	29.5%	(9.2)	(9.6)	(10.0)	4.0%	60.9%
Acquisition of software and other intangible assets	(4.3)	(3.1)	(6.8)	(5.7)	9.7%	70.5%	(5.9)	(6.2)	(6.4)	4.3%	39.1%
Net increase/(decrease) in cash and cash equivalents	381.6	(43.1)	(48.2)	329.7	-4.8%	53.4%	344.7	359.7	374.3	4.3%	100.0%

Table 40.56 Road Traffic Infringement Agency statements of financial performance, cash flow and financial position (continued)

Statement of financial position				Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
Audited outcome							2025/26	2026/27	2027/28		
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Carrying value of assets	10.1	5.9	4.7	3.9	-27.1%	1.6%	4.1	4.3	4.4	4.3%	1.5%
<i>of which:</i>											
<i>Acquisition of assets</i>	<i>(3.2)</i>	<i>(0.4)</i>	<i>(0.2)</i>	<i>(8.9)</i>	<i>39.9%</i>	<i>100.0%</i>	<i>(9.2)</i>	<i>(9.6)</i>	<i>(10.0)</i>	<i>4.0%</i>	<i>100.0%</i>
Investments	151.4	136.6	139.1	148.5	-0.7%	40.8%	154.4	160.6	167.0	4.0%	55.0%
Receivables and prepayments	42.7	27.4	34.3	67.3	16.3%	12.7%	70.3	73.5	76.4	4.3%	25.1%
Cash and cash equivalents	346.9	156.8	108.6	49.4	-47.8%	39.9%	51.6	53.9	56.1	4.3%	18.4%
Statutory receivables	—	—	71.8	—	—	5.0%	—	—	—	—	—
Total assets	551.2	326.8	358.5	269.0	-21.3%	100.0%	280.4	292.3	303.9	4.1%	100.0%
Accumulated surplus/(deficit)	384.5	177.5	185.3	104.4	-35.3%	53.6%	109.1	114.0	118.5	4.3%	38.9%
Trade and other payables	162.5	145.3	169.2	162.4	—	45.4%	169.0	175.8	182.9	4.0%	60.2%
Provisions	4.2	4.0	4.0	2.3	-18.4%	1.0%	2.4	2.5	2.6	4.3%	0.8%
Total equity and liabilities	551.2	326.8	358.5	269.0	-21.3%	100.0%	280.4	292.3	303.9	4.1%	100.0%

Personnel information

Table 40.57 Road Traffic Infringement Agency personnel numbers and cost by salary level

Number of posts estimated for 31 March 2025			Number and cost ¹ of personnel posts filled/planned for on funded establishment														Average growth rate of personnel posts (%)	Average: salary level/ Total (%)	
Number of funded posts	Number of approved posts on establishment		Actual			Revised estimate			Medium-term expenditure estimate										
			2023/24			2024/25			2025/26			2026/27			2027/28				2024/25 - 2027/28
Road Traffic Infringement Agency			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost		
Salary level	197	197	197	197.5	1.0	197	206.4	1.0	197	215.7	1.1	197	225.4	1.1	197	234.4	1.2	4.3%	100.0%
1 – 6	54	54	54	23.7	0.4	54	24.8	0.5	54	25.9	0.5	54	27.1	0.5	54	28.2	0.5	4.3%	12.0%
7 – 10	94	94	94	79.4	0.8	94	82.9	0.9	94	86.4	0.9	94	90.3	1.0	94	94.0	1.0	4.3%	40.1%
11 – 12	24	24	24	26.0	1.1	24	27.2	1.1	24	28.4	1.2	24	29.7	1.2	24	30.9	1.3	4.4%	13.2%
13 – 16	25	25	25	62.2	2.5	25	65.0	2.6	25	68.1	2.7	25	71.2	2.8	25	74.0	3.0	4.4%	31.3%
17 – 22	—	—	—	6.2	—	—	6.5	—	—	6.8	—	—	7.1	—	1	7.4	7.4	4.2%	3.1%

1. Rand million.

Road Traffic Management Corporation

Selected performance indicators

Table 40.58 Road Traffic Management Corporation performance indicators by programme/objective/activity and related outcome

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Number of road safety programmes implemented per year	Law enforcement	Outcome 20: Safer communities and increased business confidence	4	3	4	3	4	4	4
Number of targeted law enforcement interventions conducted per year	Law enforcement		5 864	3 196	3 345	7 665	7 665	7 665	7 665
Number of traffic officer modules delivered to existing traffic officers per year	Training of traffic personnel		3	3	3	3	3	3	3
Number of modules on national qualifications framework (level 6) traffic officer qualification completed for traffic trainees per year	Training of traffic personnel		7	10	13	17	13	13	13
Number of modules on national qualifications framework (level 6) road traffic safety officer qualification completed for road safety practitioners per year	Training of traffic personnel		6	9	9	9	9	9	9

Table 40.58 Road Traffic Management Corporation performance indicators by programme/objective/activity and related outcome (continued)

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Number of self-initiated fraud and corruption cases investigated per year	Traffic intelligence and security	Outcome 20: Safer communities and increased business confidence	160	197	220	190	280	310	324
Number of state of road safety reports published per year	Strategic services		1	1	1	1	1	1	1
Number of road traffic research studies published per year	Strategic services		4	1	3	1	3	3	3
Number of learner licence testing centres computerised per year	Strategic services		120	42	64	130	50	50	50
Number of vehicle testing stations using digitised roadworthiness testing sheet forms per year	Strategic services		116	82	75	120	120	120	60

Entity overview

The Road Traffic Management Corporation was established in terms of the Road Traffic Management Corporation Act (1999). It is mandated to provide strategic planning and law enforcement, and pool public sector resources for national road traffic management. The corporation intends to implement the national road traffic law enforcement code over the medium term, which is expected to integrate and harmonise the enforcement of traffic laws and facilitate the integration and development of road safety regulations and the fair and efficient use of resources.

Expenditure is expected to increase at an average annual rate of 8.9 per cent, from R1.6 billion in 2024/25 to R2.1 billion in 2027/28, driven mainly by spending on compensation of employees and goods and services. The corporation expects to derive 54.9 per cent (R3.1 billion) of its revenue over the medium term through transaction fees and administrative fees at driving licence testing centres. Revenue is set to increase in line with spending.

Programmes/Objectives/Activities

Table 40.59 Road Traffic Management Corporation expenditure trends and estimates by programme/objective/activity

R million	Audited outcome			Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
Administration	416.3	553.6	653.2	720.8	20.1%	41.2%	824.7	956.0	1 073.0	14.2%	47.3%
Road safety marketing and stakeholder	213.9	228.2	34.1	33.8	-45.9%	9.8%	35.0	36.7	38.5	4.4%	1.9%
Law enforcement	271.2	274.4	264.1	408.5	14.6%	21.5%	428.4	449.7	479.6	5.5%	23.6%
Training of traffic personnel	—	—	237.5	158.2	—	6.5%	155.1	161.0	143.6	-3.2%	8.3%
Traffic intelligence and security	25.4	21.3	24.1	24.0	-1.8%	1.7%	25.0	26.3	27.6	4.7%	1.4%
Strategic services	284.8	257.1	230.8	297.4	1.4%	19.2%	317.1	337.8	359.6	6.5%	17.5%
Total	1 211.6	1 334.6	1 443.8	1 642.7	10.7%	100.0%	1 785.3	1 967.5	2 121.9	8.9%	100.0%

Statements of financial performance, cash flow and financial position

Table 40.60 Road Traffic Management Corporation statements of financial performance, cash flow and financial position

Statement of financial performance					Average growth rate (%)	Average: Expenditure/ Total (%)				Average growth rate (%)	Average: Expenditure/ Total (%)
	Audited outcome			Revised estimate			Medium-term expenditure estimate				
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Revenue											
Non-tax revenue	1 019.4	1 205.7	1 365.6	1 445.7	12.3%	85.2%	1 581.0	1 752.4	1 897.0	9.5%	88.8%
Sale of goods and services other than capital assets of which:	928.7	1 027.2	1 177.8	1 296.1	11.8%	75.0%	1 411.3	1 576.2	1 711.8	9.7%	79.7%
Administrative fees	909.0	924.3	998.6	1 006.1	3.4%	65.6%	1 003.6	1 036.3	1 046.7	1.3%	54.9%
eNATIS transactions fees	909.0	924.3	948.7	953.8	1.6%	64.0%	953.8	989.0	1 004.1	1.7%	52.3%
Driving licence testing centres administrative fees	—	—	49.9	52.4	—	1.6%	49.8	47.3	42.5	-6.7%	2.6%
Other sales	19.7	102.9	179.2	290.0	145.2%	9.4%	407.7	539.9	665.1	31.9%	24.8%
Other non-tax revenue	90.7	178.5	187.8	149.5	18.1%	10.2%	169.8	176.2	185.2	7.4%	9.1%
Transfers received	217.3	224.2	220.1	197.0	-3.2%	14.8%	204.3	215.2	224.9	4.5%	11.2%
Total revenue	1 236.7	1 429.9	1 585.7	1 642.6	9.9%	100.0%	1 785.3	1 967.5	2 121.9	8.9%	100.0%
Expenses											
Current expenses	1 211.6	1 334.6	1 443.8	1 642.7	10.7%	100.0%	1 785.3	1 967.5	2 121.9	8.9%	100.0%
Compensation of employees	713.1	724.8	616.7	816.8	4.6%	51.4%	857.6	900.5	945.5	5.0%	47.0%
Goods and services	430.7	508.8	747.7	733.2	19.4%	42.5%	824.7	959.3	1 063.8	13.2%	47.4%
Depreciation	66.4	96.3	79.3	91.9	11.5%	5.9%	102.9	107.6	112.5	7.0%	5.5%
Interest, dividends and rent on land	1.5	4.7	0.1	0.8	-18.7%	0.1%	0.1	0.1	0.1	-52.0%	—
Total expenses	1 211.6	1 334.6	1 443.8	1 642.7	10.7%	100.0%	1 785.3	1 967.5	2 121.9	8.9%	100.0%
Surplus/(Deficit)	25.1	95.3	141.9	—	-100.0%		—	—	—	—	
Cash flow statement											
Cash flow from operating activities	89.9	272.6	338.3	52.2	-16.6%	100.0%	99.3	92.8	107.7	27.3%	100.0%
Receipts											
Non-tax receipts	978.9	1 417.9	2 203.6	1 397.2	12.6%	85.3%	1 564.7	1 732.9	1 876.9	10.3%	88.1%
Sales of goods and services other than capital assets of which:	928.7	1 334.5	2 185.2	1 256.4	10.6%	80.7%	1 403.7	1 566.3	1 701.7	10.6%	79.5%
Administrative fees	922.6	963.3	912.2	966.4	1.6%	57.7%	996.0	1 026.4	1 036.6	2.4%	54.5%
eNATIS transactions fees	896.9	900.3	853.3	914.0	0.6%	54.8%	946.2	979.1	994.1	2.8%	51.8%
Driving licence testing centres administrative fees	25.6	63.0	58.9	52.4	26.9%	2.9%	49.8	47.3	42.5	-6.7%	2.6%
Other sales	6.1	371.2	1 273.0	290.0	261.7%	23.0%	407.7	539.9	665.1	31.9%	25.0%
Other tax receipts	50.2	83.4	18.4	140.8	41.0%	4.7%	160.9	166.6	175.2	7.6%	8.7%
Transfers received	217.3	224.2	220.1	197.0	-3.2%	13.1%	204.3	215.2	224.9	4.5%	11.4%
Financial transactions in assets and liabilities	21.6	18.5	70.8	8.7	-26.1%	1.6%	9.1	9.6	10.0	4.6%	0.5%
Total receipts	1 217.8	1 660.6	2 494.5	1 602.9	9.6%	100.0%	1 778.1	1 957.6	2 111.8	9.6%	100.0%
Payment											
Current payments	1 127.9	1 388.0	2 156.2	1 550.8	11.2%	100.0%	1 678.8	1 864.8	2 004.1	8.9%	100.0%
Compensation of employees	701.6	702.8	735.0	816.8	5.2%	49.9%	857.6	900.5	945.5	5.0%	49.8%
Goods and services	426.3	685.1	1 421.2	733.2	19.8%	50.1%	821.1	964.3	1 058.5	13.0%	50.2%
Interest and rent on land	—	0.1	0.0	0.8	—	—	0.1	0.1	0.1	-52.0%	—
Total payments	1 127.9	1 388.0	2 156.2	1 550.8	11.2%	100.0%	1 678.8	1 864.8	2 004.1	8.9%	100.0%
Net cash flow from investing activities	(197.2)	(243.3)	(131.2)	(133.8)	-12.1%	100.0%	(163.8)	(265.6)	(338.7)	36.3%	100.0%
Acquisition of property, plant, equipment and intangible assets	(119.8)	(227.0)	(133.7)	(133.8)	3.7%	89.0%	(163.8)	(265.6)	(338.7)	36.3%	100.0%
Acquisition of software and other intangible assets	(79.2)	(17.2)	—	—	-100.0%	11.8%	—	—	—	—	—
Proceeds from the sale of property, plant, equipment and intangible assets	1.8	0.9	2.5	—	-100.0%	-0.8%	—	—	—	—	—
Net cash flow from financing activities	(11.8)	(47.8)	(47.9)	—	-100.0%	—	—	—	—	—	—
Deferred income	—	—	0.0	—	—	—	—	—	—	—	—
Repayment of finance leases	(11.8)	(47.8)	(47.9)	—	-100.0%	—	—	—	—	—	—
Net increase/(decrease) in cash and cash equivalents	(119.0)	(18.4)	159.2	(81.7)	-11.8%	-1.3%	(64.5)	(172.8)	(231.0)	41.4%	100.0%

Table 40.60 Road Traffic Management Corporation statements of financial performance, cash flow and financial position (continued)

Statement of financial position				Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
Audited outcome											
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Carrying value of assets	979.7	1 116.6	1 160.4	820.5	-5.7%	79.0%	793.3	830.6	873.8	2.1%	71.8%
<i>of which:</i>											
Acquisition of assets	(119.8)	(227.0)	(133.7)	(133.8)	3.7%	100.0%	(163.8)	(265.6)	(338.7)	36.3%	100.0%
Inventory	7.3	2.9	2.3	13.9	23.7%	0.6%	14.0	14.6	15.4	3.6%	1.3%
Receivables and prepayments	128.1	137.6	151.1	119.1	-2.4%	10.4%	120.9	126.6	133.2	3.8%	10.8%
Cash and cash equivalents	73.7	55.3	214.5	178.5	34.3%	10.1%	179.5	188.0	197.8	3.5%	16.1%
Total assets	1 188.8	1 312.3	1 528.3	1 132.0	-1.6%	100.0%	1 107.8	1 159.9	1 220.2	2.5%	100.0%
Accumulated surplus/(deficit)	850.1	944.9	1 090.1	891.6	1.6%	73.4%	863.2	906.4	956.4	2.4%	78.3%
Capital and reserves	55.7	55.7	55.7	55.7	—	4.4%	55.7	55.7	55.7	—	4.8%
Finance lease	122.8	79.8	36.2	0.9	-80.8%	4.7%	0.9	0.9	1.0	4.8%	0.1%
Trade and other payables	88.2	146.8	271.5	100.5	4.4%	11.3%	103.0	107.8	113.4	4.1%	9.2%
Provisions	71.9	85.2	74.7	83.3	5.0%	6.2%	85.1	89.1	93.7	4.0%	7.6%
Derivatives financial instruments	—	—	0.0	—	—	—	—	—	—	—	—
Total equity and liabilities	1 188.8	1 312.3	1 528.3	1 132.0	-1.6%	100.0%	1 107.8	1 159.9	1 220.2	2.5%	100.0%

Personnel information

Table 40.61 Road Traffic Management Corporation personnel numbers and cost by salary level

Number of posts estimated for 31 March 2024			Number and cost ¹ of personnel posts filled/planned for on funded establishment														Average growth rate of personnel posts (%)	Average: salary level/ Total (%)	
Number of funded posts	Number on approved establishment	Actual						Revised estimate			Medium-term expenditure estimate								
		2023/24			2024/25			2025/26		2026/27		2027/28		2024/25 - 2027/28					
		Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost						
		Road Traffic Management Corporation																	
Salary level	1 669	1 669	1 098	616.7	0.6	1 672	816.8	0.5	1 669	857.6	0.5	1 669	900.5	0.5	1 669	945.5	0.6	-0.1%	100.0%
1 – 6	184	184	178	28.2	0.2	187	36.0	0.2	184	36.6	0.2	184	38.4	0.2	184	40.1	0.2	-0.5%	11.1%
7 – 10	1 273	1 273	710	295.3	0.4	1 273	477.4	0.4	1 273	512.1	0.4	1 273	538.4	0.4	1 273	567.1	0.4	–	76.2%
11 – 12	97	97	96	95.6	1.0	97	98.9	1.0	97	100.7	1.0	97	105.5	1.1	97	110.3	1.1	–	5.8%
13 – 16	108	108	107	177.2	1.7	108	183.3	1.7	108	186.6	1.7	108	195.6	1.8	108	204.4	1.9	–	6.5%
17 – 22	7	7	7	20.4	2.9	7	21.1	3.0	7	21.5	3.1	7	22.6	3.2	7	23.6	3.4	–	0.4%

1. Rand million.

South African Airways

Selected performance indicators

Table 40.62 South African Airways performance indicators by programme/objective/activity and related outcome

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Technical dispatch reliability per year	South African Airways	Outcome 3: Structural reforms to drive growth and competitiveness	— ¹	— ¹	98.5%	98.5%	98.5%	98.5%	98.5%
On-time performance (within 15 minutes) per year	South African Airways		— ¹	— ¹	87%	87%	87%	87%	87%
Number of lost and mishandled baggage items per 1 000 passengers per year	South African Airways		— ¹	— ¹	3.79	3.79	3.79	3.79	3.79
Percentage of local spend per year	South African Airways		— ¹	— ¹	70%	70%	70%	70%	70%
Number of new artisan trainees per year	South African Airways	Outcome 1: Increased employment and work opportunities	— ¹	— ¹	75	75	75	75	75

1. No historical data available as these indicators were adopted after the airline's business rescue process.

Entity overview

South African Airways was established in April 1990 in terms of the Companies Act (2008) and is listed as schedule 2 entity in terms of the Public Finance Management Act (1999). As part of the airline's business rescue process, over the medium term, it will focus on sustainability and stabilisation despite its constrained working capital. This will entail densifying its schedule and expanding its fleet and routes.

Expenditure is expected to increase at an average annual rate of 31.5 per cent, from R10.8 billion in 2024/25 to R24.5 billion in 2027/28, mainly as a result of an increase and optimisation of operations. Spending on goods and services accounts for a projected 91.2 per cent (R58.5 billion) of total expenditure over the medium term, mainly driven by fuel, aircraft leases, maintenance and related costs. Compensation of employees constitutes 7.6 per cent (R4.5 billion), with the number of personnel set to increase from 1 888 in 2024/25 to 1 951 in 2027/28.

The airline derives revenue mainly through the sale of air tickets. Revenue is expected to increase at an average annual rate of 34.4 per cent, from R10.8 billion in 2024/25 to R26.2 billion in 2027/28. This significant increase is attributed to the airlines anticipated increase in operations, resulting in the sale of more tickets.

Programmes/Objectives/Activities

Table 40.63 South African Airways expenditure trends and estimates by programme/objective/activity

R million	Audited outcome			Revised estimate	Average growth rate (%)		Medium-term expenditure estimate			Average growth rate (%)	
	2021/22	2022/23	2023/24		2021/22 - 2024/25	2024/25	2025/26	2026/27	2027/28	2024/25 - 2027/28	2027/28
South African Airways	2 885.4	5 670.8	6 927.2	10 761.0	55.1%	100.0%	18 586.7	20 644.7	24 458.0	31.5%	100.0%
Total	2 885.4	5 670.8	6 927.2	10 761.0	55.1%	100.0%	18 586.7	20 644.7	24 458.0	31.5%	100.0%

Statements of financial performance, cash flow and financial position

Table 40.64 South African Airways statements of financial performance, cash flow and financial position

Statement of financial performance											
R million	Audited outcome			Revised estimate	Average growth rate (%)		Medium-term expenditure estimate			Average growth rate (%)	
	2021/22	2022/23	2023/24		2021/22 - 2024/25	2024/25	2025/26	2026/27	2027/28	2024/25 - 2027/28	2027/28
Revenue											
Non-tax revenue	1 347.1	6 060.2	7 103.0	10 802.8	100.2%	100.0%	19 376.0	21 845.4	26 246.2	34.4%	100.0%
Sale of goods and services other than capital assets	1 271.8	5 812.8	6 950.6	10 802.8	104.0%	97.0%	19 376.0	21 845.4	26 246.2	34.4%	100.0%
of which:											
Sales by market establishments	1 271.8	5 812.8	6 950.6	10 802.8	104.0%	97.0%	19 376.0	21 845.4	26 246.2	34.4%	100.0%
Passenger revenue	540.8	3 510.0	4 555.1	9 704.3	161.8%	63.0%	17 899.5	20 275.3	24 550.3	36.3%	92.1%
Freight and mail (cargo)	100.3	309.6	328.3	456.1	65.7%	5.3%	684.2	716.7	750.7	18.1%	3.5%
Other	630.7	1 993.2	2 067.2	642.4	0.6%	28.7%	792.3	853.5	945.2	13.7%	4.4%
Other non-tax revenue	75.3	247.5	152.4	—	-100.0%	3.0%	—	—	—	—	—
Total revenue	1 347.1	6 060.2	7 103.0	10 802.8	100.2%	100.0%	19 376.0	21 845.4	26 246.2	34.4%	100.0%
Expenses											
Current expenses	2 885.4	5 670.8	6 927.2	10 761.0	55.1%	100.0%	18 586.7	20 644.7	24 458.0	31.5%	100.0%
Compensation of employees	783.6	552.6	729.5	989.8	8.1%	14.2%	1 406.0	1 465.3	1 642.1	18.4%	7.6%
Goods and services	1 941.5	4 972.1	6 085.7	9 626.5	70.5%	83.1%	16 974.2	18 944.3	22 552.2	32.8%	91.2%
Depreciation	130.9	94.8	108.4	78.0	-15.8%	2.1%	106.6	135.2	163.7	28.0%	0.7%
Interest, dividends and rent on land	29.5	51.3	3.5	66.7	31.3%	0.6%	100.0	100.0	100.0	14.5%	0.5%
Total expenses	2 885.4	5 670.8	6 927.2	10 761.0	55.1%	100.0%	18 586.7	20 644.7	24 458.0	31.5%	100.0%
Surplus/(Deficit)	(1 538.3)	389.4	175.8	41.8	-130.1%		789.2	1 200.7	1 788.2	249.7%	

Table 40.64 South African Airways statements of financial performance, cash flow and financial position (continued)

Cash flow statement				Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
Audited outcome											
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Cash flow from operating activities	(3 585.1)	(155.2)	(1 476.3)	530.1	-152.9%	100.0%	(44.4)	1 532.6	2 371.6	64.8%	100.0%
Receipts											
Non-tax receipts	1 346.8	5 872.0	7 346.2	10 802.8	100.2%	100.0%	19 376.0	21 845.4	26 246.2	34.4%	100.0%
Sales of goods and services other than capital assets	1 271.8	5 812.8	7 346.2	10 802.8	104.0%	98.4%	19 376.0	21 845.4	26 246.2	34.4%	100.0%
of which:											
Sales by market establishment	1 271.8	5 812.8	7 346.2	10 802.8	104.0%	98.4%	19 376.0	21 845.4	26 246.2	34.4%	100.0%
Passenger revenue	540.8	3 510.0	6 509.6	9 704.3	161.8%	69.6%	17 899.5	20 275.3	24 550.3	36.3%	92.1%
Freight and mail (cargo)	100.3	309.6	319.1	456.1	65.7%	5.3%	684.2	716.7	750.7	18.1%	3.5%
Other	630.7	1 993.2	517.5	642.4	0.6%	23.4%	792.3	853.5	945.2	13.7%	4.4%
Other tax receipts	75.0	59.3	–	–	-100.0%	1.6%	–	–	–	–	–
Total receipts	1 346.8	5 872.0	7 346.2	10 802.8	100.2%	100.0%	19 376.0	21 845.4	26 246.2	34.4%	100.0%
Payment											
Current payments	2 340.9	5 115.1	6 441.5	10 628.0	65.6%	77.2%	18 371.5	20 391.9	24 162.7	31.5%	99.9%
Compensation of employees	783.6	552.6	729.5	989.8	8.1%	10.7%	1 406.0	1 465.3	1 642.1	18.4%	7.7%
Goods and services	1 527.9	4 511.2	5 708.5	9 571.5	84.3%	65.9%	16 865.5	18 826.6	22 420.7	32.8%	91.7%
Interest and rent on land	29.5	51.3	3.5	66.7	31.3%	0.5%	100.0	100.0	100.0	14.5%	0.5%
Payments for financial assets	2 591.0	912.2	2 381.0	(355.2)	-151.6%	22.8%	1 048.9	(79.0)	(288.2)	-6.7%	0.1%
Total payments	4 931.9	6 027.2	8 822.5	10 272.8	27.7%	100.0%	19 420.4	20 312.9	23 874.6	32.5%	100.0%
Net cash flow from investing activities	(2 302.0)	(237.0)	656.0	(1 077.0)	-22.4%	100.0%	(1 126.0)	(1 001.0)	(2 872.0)	38.7%	100.0%
Acquisition of property, plant, equipment and intangible assets	(1.0)	(57.0)	–	(1 077.0)	925.0%	31.0%	(1 126.0)	(1 001.0)	(2 872.0)	38.7%	100.0%
Proceeds from the sale of property, plant, equipment and intangible assets	–	134.0	656.0	–	–	10.9%	–	–	–	–	–
Other flows from investing activities	(2 301.0)	(314.0)	–	–	-100.0%	58.1%	–	–	–	–	–
Net cash flow from financing activities	2 251.0	38.0	635.0	1 000.0	-23.7%	100.0%	–	–	–	-100.0%	–
Borrowing activities	–	(1 534.0)	–	–	–	-1 009.2%	–	–	–	–	–
Repayment of finance leases	–	(11.0)	–	–	–	-7.2%	–	–	–	–	–
Other flows from financing activities	2 251.0	1 583.0	635.0	1 000.0	-23.7%	1 116.4%	–	–	–	-100.0%	–
Net increase/(decrease) in cash and cash equivalents	(3 636.1)	(354.2)	(185.3)	453.1	-149.9%	-32.7%	(1 170.4)	531.6	(500.4)	-203.4%	100.0%
Statement of financial position											
Carrying value of assets of which:	1 317.8	3 777.5	3 867.5	4 084.2	45.8%	32.9%	4 177.6	4 242.4	4 278.7	1.6%	29.1%
Acquisition of assets	(1.0)	(57.0)	–	(1 077.0)	925.0%	–	(1 126.0)	(1 001.0)	(2 872.0)	38.7%	100.0%
Investments	3 848.2	2 946.1	2 959.6	3 892.0	0.4%	36.4%	4 818.3	5 619.7	8 291.6	28.7%	37.7%
Inventory	36.4	41.5	90.7	126.3	51.4%	0.7%	215.8	244.7	296.9	33.0%	1.5%
Loans	94.1	–	–	(2.2)	-128.4%	0.3%	(2.2)	(2.2)	(2.2)	–	–
Receivables and prepayments	521.2	1 153.6	1 612.6	2 436.0	67.2%	14.0%	3 601.6	4 060.6	4 878.6	26.0%	25.2%
Cash and cash equivalents	1 744.0	1 389.8	1 204.5	1 657.6	-1.7%	16.1%	487.1	1 018.7	518.4	-32.1%	6.7%
Defined benefit plan assets	(73.0)	(31.1)	(33.9)	(31.1)	-24.8%	-0.5%	(31.1)	(31.1)	(31.1)	–	-0.2%
Derivatives financial instruments	0.8	1.0	1.1	1.1	7.7%	–	1.1	1.1	1.1	–	–
Total assets	7 489.5	9 278.5	9 702.0	12 163.9	17.5%	100.0%	13 268.2	15 154.1	18 232.1	14.4%	100.0%
Accumulated surplus/(deficit)	(58 183.7)	(57 980.9)	(57 805.1)	(58 559.1)	0.2%	-619.7%	(57 769.8)	(56 569.1)	(54 780.9)	-2.2%	-397.6%
Capital and reserves	3 584.2	2 905.8	2 918.3	2 905.8	-6.8%	33.3%	2 905.8	2 905.8	2 905.8	–	20.2%
Capital reserve fund	58 679.2	60 261.7	61 261.7	61 261.7	1.4%	642.0%	61 261.7	61 261.7	61 261.7	–	426.4%
Borrowings	–	–	–	1 000.0	–	2.1%	1 000.0	1 000.0	1 000.0	–	7.0%
Deferred income	2 167.9	986.8	1 433.7	2 966.6	11.0%	19.7%	2 453.9	2 754.6	3 285.2	3.5%	19.8%
Trade and other payables	1 015.8	2 830.2	1 586.8	2 261.0	30.6%	19.8%	3 088.7	3 473.2	4 232.4	23.2%	22.0%
Provisions	226.1	274.8	306.6	327.9	13.2%	3.0%	327.9	327.9	327.9	–	2.3%
Total equity and liabilities	7 489.5	9 278.5	9 702.0	12 163.9	17.5%	100.0%	13 268.2	15 154.1	18 232.1	14.4%	100.0%

Personnel information

Table 40.65 South African Airways personnel numbers and cost by salary level

Number of posts estimated for 31 March 2025		Number and cost ¹ of personnel posts filled/planned for on funded establishment													Average growth rate of personnel posts (%)	Average: salary level/ Total (%)			
Number of funded posts	Number of posts on approved establishment	Actual			Revised estimate			Medium-term expenditure estimate											
		2023/24			2024/25			2025/26		2026/27		2027/28					2024/25 - 2027/28		
South African Airways			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost					
Salary level	1 888	1 888	1 290	729.5	0.6	1 888	989.8	0.5	1 930	1 406.0	0.7	1 940	1 465.3	0.8	1 951	1 642.1	0.8	1.1%	100.0%
1 – 6	311	311	311	64.1	0.2	311	57.9	0.2	311	80.3	0.3	311	83.4	0.3	311	93.2	0.3	–	16.1%
7 – 10	1 126	1 126	702	283.3	0.4	1 126	366.3	0.3	1 156	519.8	0.4	1 166	544.2	0.5	1 177	613.2	0.5	1.5%	60.0%
11 – 12	203	203	106	95.5	0.9	203	174.1	0.9	209	248.9	1.2	209	258.7	1.2	209	288.9	1.4	1.0%	10.8%
13 – 16	243	243	165	268.0	1.6	243	377.1	1.6	249	536.9	2.2	249	558.1	2.2	249	623.4	2.5	0.8%	12.8%
17 – 22	5	5	6	18.6	3.1	5	14.5	2.9	5	20.1	4.0	5	20.9	4.2	5	23.3	4.7	–	0.3%

1. Rand million.

South African Civil Aviation Authority

Selected performance indicators

Table 40.66 South African Civil Aviation Authority performance indicators by programme/objective/activity and related outcome

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Number of air safety infrastructure inspections conducted or certificates issued per year	Continually improve civil aviation safety	Outcome 3: Structural reforms to drive growth and competitiveness	229	247	266	266	266	266	266
Number of air safety operations inspections conducted or certificates issued per year	Continually improve civil aviation safety		1 374	1 677	1 783	1 783	1 783	1 783	1 783
Number of aviation security inspections conducted or certificates issued per year	Continually improve civil aviation security		877	1 109	1 133	1 133	1 133	1 133	1 133

Entity overview

The South African Civil Aviation Authority was established in terms of the Civil Aviation Act (2009). It is mandated to oversee the safety and security of the civil aviation industry and ensure compliance with and adherence to the standards and recommended practices of the International Civil Aviation Organisation. The authority will continue to focus on implementing safety and security programmes over the next 3 years, in line with the standards and recommended practices issued by the organisation and South African civil aviation regulations.

Expenditure is estimated to increase at an average annual rate of 7.4 per cent, from R984 million in 2024/25 to R1.2 billion in 2027/28, with compensation of employees accounting for an estimated 67.6 per cent (R2.3 billion) of total expenditure over the period ahead. Passenger safety charges, user fees and the aviation fuel levy are expected to comprise 78.9 per cent (R2.7 billion) of the authority's revenue over the period ahead, with transfers from the department accounting for an estimated 8.3 per cent (R282.2 million). Revenue is expected to increase in line with expenditure.

Programmes/Objectives/Activities

Table 40.67 South African Civil Aviation Authority expenditure trends and estimates by programme/objective/activity

R million	Audited outcome			Revised estimate	Average growth rate (%)		Medium-term expenditure estimate			Average growth rate (%)	
	2021/22	2022/23	2023/24		2021/22 - 2024/25	Average: Expenditure/ Total (%)	2025/26	2026/27	2027/28	2024/25 - 2027/28	Average: Expenditure/ Total (%)
Administration	305.2	366.7	388.6	450.4	13.9%	45.6%	460.6	483.3	506.5	4.0%	42.9%
Continually improve civil aviation safety	314.5	373.8	422.4	462.2	13.7%	47.4%	556.0	601.6	634.0	11.1%	50.6%
Continually improve civil aviation security	44.2	55.8	63.7	71.4	17.3%	7.1%	69.3	72.8	77.0	2.6%	6.6%
Total	663.9	796.4	874.7	984.0	14.0%	100.0%	1 085.9	1 157.7	1 217.6	7.4%	100.0%

Statements of financial performance, cash flow and financial position

Table 40.68 South African Civil Aviation Authority statements of financial performance, cash flow and financial position

Statement of financial performance											
R million	Audited outcome			Revised estimate	Average growth rate (%)		Medium-term expenditure estimate			Average growth rate (%)	
	2021/22	2022/23	2023/24		2021/22 - 2024/25	Average: Expenditure/ Total (%)	2025/26	2026/27	2027/28	2024/25 - 2027/28	Average: Expenditure/ Total (%)
Revenue											
Non-tax revenue	498.2	697.7	839.9	896.5	21.6%	81.2%	995.8	1 063.8	1 119.4	7.7%	91.7%
Sale of goods and services other than capital assets of which:	483.3	664.0	792.3	846.6	20.5%	77.2%	949.2	1 019.1	1 074.6	8.3%	87.4%
Administrative fees	447.3	626.8	751.7	804.2	21.6%	72.8%	904.9	972.7	1 026.1	8.5%	83.3%
User fees	112.8	137.6	105.1	115.6	0.8%	13.3%	120.9	126.3	132.1	4.5%	11.2%
Flight Inspection Unit user fees	36.4	33.3	45.7	43.5	6.1%	4.5%	49.2	51.4	53.8	7.3%	4.5%
Passenger safety charges	298.1	455.8	562.5	611.2	27.0%	53.2%	699.2	757.7	801.3	9.4%	64.4%
Fuel levy	—	—	38.5	33.9	—	1.9%	35.6	37.2	39.0	4.7%	3.3%
Sales by market establishments	35.9	37.2	40.5	42.4	5.6%	4.4%	44.3	46.4	48.5	4.6%	4.1%
Accidents and incidents investigations	35.9	37.2	40.5	42.4	5.6%	4.4%	44.3	46.4	48.5	4.6%	4.1%
Other non-tax revenue	14.9	33.7	47.6	50.0	49.6%	4.0%	46.6	44.7	44.8	-3.5%	4.2%
Transfers received	277.6	187.9	85.8	87.4	-32.0%	18.8%	90.1	93.9	98.2	3.9%	8.3%
Total revenue	775.8	885.6	925.7	984.0	8.2%	100.0%	1 085.9	1 157.7	1 217.6	7.4%	100.0%
Expenses											
Current expenses	663.9	796.4	874.7	984.0	14.0%	100.0%	1 085.9	1 157.7	1 217.6	7.4%	100.0%
Compensation of employees	473.1	558.0	601.0	665.8	12.1%	69.4%	727.5	785.0	829.0	7.6%	67.6%
Goods and services	179.2	229.3	260.8	303.1	19.1%	29.1%	332.6	344.0	358.5	5.8%	30.1%
Depreciation	11.6	9.1	12.9	15.0	9.1%	1.5%	25.8	28.7	30.0	26.0%	2.2%
Total expenses	663.9	796.4	874.7	984.0	14.0%	100.0%	1 085.9	1 157.7	1 217.6	7.4%	100.0%
Surplus/(Deficit)	111.9	89.2	51.0	—	-100.0%		—	—	—	—	
Cash flow statement											
Cash flow from operating activities	147.5	138.4	80.2	57.7	-26.9%	100.0%	45.7	54.2	41.2	-10.6%	100.0%
Receipts											
Non-tax receipts	465.3	689.0	826.6	916.8	25.4%	80.8%	1 000.4	1 057.9	1 116.8	6.8%	91.7%
Sales of goods and services other than capital assets of which:	454.4	665.0	784.3	868.7	24.1%	77.4%	954.7	1 014.7	1 073.5	7.3%	87.6%
Administrative fees	418.4	627.7	743.7	826.3	25.5%	72.9%	910.4	968.3	1 025.1	7.5%	83.5%
User fees	418.4	627.7	743.7	826.3	25.5%	72.9%	910.4	968.3	1 025.1	7.5%	83.5%
Flight Inspection Unit user fees	—	—	—	43.5	—	1.1%	—	—	—	-100.0%	1.1%
Passenger safety charges	—	—	—	611.2	—	15.2%	—	—	—	-100.0%	15.2%
Fuel levy	—	—	—	33.9	—	0.8%	—	—	—	-100.0%	0.8%
Sales by market establishment	35.9	37.2	40.5	42.4	5.6%	4.4%	44.3	46.4	48.5	4.6%	4.1%
Accidents and incidents investigations	35.9	37.2	40.5	42.4	5.6%	4.4%	44.3	46.4	48.5	4.6%	4.1%
Other tax receipts	10.9	24.0	42.3	48.2	63.9%	3.4%	45.7	43.3	43.3	-3.5%	4.1%
Transfers received	277.6	187.9	85.8	87.4	-32.0%	19.2%	90.1	93.9	98.2	3.9%	8.3%
Total receipts	742.9	876.9	912.4	1 004.2	10.6%	100.0%	1 090.5	1 151.9	1 215.0	6.6%	100.0%
Payment											
Current payments	595.4	738.6	832.2	946.5	16.7%	100.0%	1 044.8	1 097.7	1 173.8	7.4%	100.0%
Compensation of employees	431.4	515.4	574.1	648.4	14.5%	69.9%	715.3	757.0	811.1	7.7%	68.8%
Goods and services	164.0	223.2	258.1	298.1	22.0%	30.1%	329.5	340.7	362.7	6.8%	31.2%
Total payments	595.4	738.6	832.2	946.5	16.7%	100.0%	1 044.8	1 097.7	1 173.8	7.4%	100.0%

Table 40.68 South African Civil Aviation Authority statements of financial performance, cash flow and financial position (continued)

Cash flow statement						Average: Expenditure/ Total (%)				Average growth rate (%)	Average: Expenditure/ Total (%)
	Audited outcome			Revised estimate	Average growth rate (%)		Medium-term expenditure estimate				
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Net cash flow from investing activities	(7.3)	(6.3)	(10.3)	(113.0)	149.0%	100.0%	(33.5)	(24.0)	(306.0)	39.4%	100.0%
Acquisition of property, plant, equipment and intangible assets	(2.2)	(7.1)	(9.3)	(103.0)	263.0%	80.9%	(18.5)	(14.0)	(296.0)	42.2%	75.4%
Acquisition of software and other intangible assets	(5.2)	–	(1.1)	(10.0)	24.4%	22.7%	(15.0)	(10.0)	(10.0)	–	24.6%
Proceeds from the sale of property, plant, equipment and intangible assets	0.0	0.8	0.2	–	-100.0%	-3.6%	–	–	–	–	–
Net cash flow from financing activities	–	–	–	–	–	–	–	–	236.1	–	–
Borrowing activities	–	–	–	–	–	–	–	–	236.1	–	–
Net increase/(decrease) in cash and cash equivalents	140.2	132.0	69.9	(55.3)	-173.3%	10.0%	12.2	30.2	(28.7)	-19.6%	100.0%
Statement of financial position											
Carrying value of assets	83.3	80.5	77.8	175.8	28.3%	16.1%	183.5	178.7	454.7	37.3%	28.6%
of which:											
Acquisition of assets	(2.2)	(7.1)	(9.3)	(103.0)	263.0%	100.0%	(18.5)	(14.0)	(296.0)	42.2%	100.0%
Inventory	0.5	0.6	0.3	0.6	4.9%	0.1%	0.6	0.6	0.6	–	0.1%
Receivables and prepayments	72.4	77.7	90.8	70.5	-0.9%	12.3%	79.3	85.3	90.0	8.5%	9.9%
Cash and cash equivalents	338.9	470.9	540.8	485.5	12.7%	71.4%	497.7	527.9	499.2	0.9%	61.5%
Total assets	495.1	629.8	709.7	732.4	13.9%	100.0%	761.1	792.5	1 044.4	12.6%	100.0%
Accumulated surplus/(deficit)	400.0	489.2	540.3	539.3	10.5%	77.1%	539.3	539.3	539.3	–	66.0%
Finance lease	–	–	–	–	–	–	–	–	236.1	–	5.7%
Trade and other payables	72.6	65.2	83.0	96.8	10.1%	12.5%	123.9	150.3	160.3	18.3%	16.0%
Provisions	22.5	75.3	86.4	96.3	62.4%	10.5%	97.8	102.8	108.7	4.1%	12.3%
Total equity and liabilities	495.1	629.8	709.7	732.4	13.9%	100.0%	761.1	792.5	1 044.4	12.6%	100.0%

Personnel information

Table 40.69 South African Civil Aviation Authority personnel numbers and cost by salary level

Number of posts estimated for 31 March 2025			Number and cost ¹ of personnel posts filled/planned for on funded establishment															Average growth rate of personnel posts (%)	Average: salary level/ Total (%)
Number of funded posts	Number of approved establishment	Number of posts on approved establishment	Actual			Revised estimate			Medium-term expenditure estimate										
			2023/24			2024/25			2025/26			2026/27			2027/28				
			South African Civil Aviation Authority			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost
Salary level	568	570	564	601.0	1.1	567	665.8	1.2	580	727.5	1.3	596	785.0	1.3	596	829.0	1.4	1.7%	100.0%
1 – 6	66	68	67	24.3	0.4	66	31.7	0.5	68	34.5	0.5	68	37.1	0.5	68	39.5	0.6	1.0%	11.5%
7 – 10	157	157	160	92.9	0.6	157	99.9	0.6	166	113.2	0.7	168	119.2	0.7	168	127.5	0.8	2.3%	28.2%
11 – 12	236	236	235	292.5	1.2	236	339.1	1.4	236	359.6	1.5	249	393.0	1.6	249	409.7	1.6	1.8%	41.5%
13 – 16	103	103	96	168.3	1.8	102	170.6	1.7	104	194.4	1.9	105	207.9	2.0	105	222.8	2.1	1.0%	17.8%
17 – 22	6	6	6	23.0	3.8	6	24.6	4.1	6	25.9	4.3	6	27.8	4.6	6	29.5	4.9	–	1.0%

1. Rand million.

South African Maritime Safety Authority

Selected performance indicators

Table 40.70 South African Maritime Safety Authority performance indicators by programme/objective/activity and related outcome

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Number of reportable maritime pollution incidents from all types of vessels per year	Prevent and combat pollution of marine environment by ships	Outcome 3: Structural reforms to drive growth and competitiveness	2.1	1.9	0.5	<4	<4	<2	<2

Table 40.70 South African Maritime Safety Authority performance indicators by programme/objective/activity and related outcome (continued)

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Reportable maritime incident rate from all types of vessels	Ensure the safety of life and property at sea	Outcome 3: Structural reforms to drive growth and competitiveness	14.66	14	12.94	<20	<20	<15	<15
High-priority foreign vessels inspected under port state responsibility per year	Ensure the safety of life and property at sea		100%	100%	100%	100%	100%	100%	100%
Number of maritime fatalities reported from all types of vessels per year	Ensure the safety of life and property at sea		1.77	0.93	2.12	<2	<2	<2	<2
Number of merchant vessels registered on the South African ships register per year	Promote South Africa's maritime interests		1	1	1	1	1	1	1

Entity overview

The South African Maritime Safety Authority was established in terms of the South African Maritime Safety Authority Act (1998). It is responsible for regulating and enforcing maritime safety and marine pollution from ships and promoting South Africa's maritime interests. Its continued focus is on ensuring the safety of life and property at sea, and preventing and combating marine pollution.

Expenditure is expected to increase at an average annual rate of 5.7 per cent, from R475.8 million in 2024/25 to R561.7 million in 2027/28, with compensation of employees constituting an estimated 62.6 per cent (R1 billion) of total expenditure over the MTEF period. The authority derives its revenue through levies, fees and user charges. Revenue is expected to increase at an average annual rate of 5.7 per cent, from R476.3 million in 2024/25 to R563.1 million in 2027/28.

Programmes/Objectives/Activities

Table 40.71 South African Maritime Safety Authority expenditure trends and estimates by programme/objective/activity

R million	Audited outcome			Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
Administration	34.2	35.3	36.2	42.8	7.7%	6.6%	45.8	48.1	50.6	5.7%	9.0%
Prevent and combat pollution of the marine environment by ships	57.1	57.9	60.3	71.4	7.7%	11.0%	76.2	80.2	84.4	5.7%	15.0%
Ensure the safety of life and property at sea	220.8	224.0	233.1	276.0	7.7%	42.5%	294.8	310.3	326.2	5.7%	58.0%
Promote South Africa's maritime interests	247.0	282.5	330.9	85.6	-29.7%	39.8%	91.5	96.3	100.6	5.5%	18.0%
Total	559.0	599.7	660.5	475.8	-5.2%	100.0%	508.3	535.0	561.7	5.7%	100.0%

Statements of financial performance, cash flow and financial position

Table 40.72 South African Maritime Safety Authority statements of financial performance, cash flow and financial position

Statement of financial performance						Average: Expenditure/ Total (%)				Average growth rate (%)	Average: Expenditure/ Total (%)	
	Audited outcome				Revised estimate	Average growth rate (%)		Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25	2024/25	2025/26	2026/27	2027/28	2024/25 - 2027/28		
Revenue												
Non-tax revenue	594.7	637.3	757.9	475.6	-7.2%	99.9%	508.2	535.6	562.3	5.7%	99.9%	
Sale of goods and services other than capital assets	585.5	621.4	694.6	474.1	-6.8%	96.7%	506.7	534.1	560.8	5.8%	99.6%	
of which:												
Administrative fees	314.5	312.2	339.1	353.9	4.0%	55.2%	376.9	396.4	416.3	5.6%	74.0%	
Levies	314.5	312.2	339.1	353.9	4.0%	55.2%	376.9	396.4	416.3	5.6%	74.0%	
Sales by market establishments	202.7	234.3	278.3	30.3	-46.9%	28.5%	31.9	33.6	35.2	5.1%	6.3%	
Vessel Management services	198.9	234.1	278.3	30.3	-46.6%	28.3%	31.9	33.6	35.2	5.1%	6.3%	
SA Agulhas fees	3.8	0.3	—	—	-100.0%	0.2%	—	—	—	—	—	
Contributions received	—	—	0.0	—	—	—	—	—	—	—	—	
Other sales	68.2	74.8	77.2	89.9	9.7%	13.1%	98.0	104.1	109.3	6.7%	19.2%	
Other non-tax revenue	9.3	15.9	63.3	1.5	-45.5%	3.2%	1.5	1.5	1.5	—	0.3%	
Transfers received	0.4	0.7	0.5	0.7	14.8%	0.1%	0.7	0.7	0.8	5.2%	0.1%	
Total revenue	595.2	638.0	758.5	476.3	-7.2%	100.0%	508.9	536.3	563.1	5.7%	100.0%	
Expenses												
Current expenses	553.3	597.0	659.0	472.1	-5.2%	99.4%	504.5	530.9	557.5	5.7%	99.2%	
Compensation of employees	331.7	330.0	329.3	294.4	-3.9%	56.5%	318.2	336.0	354.4	6.4%	62.6%	
Goods and services	214.6	261.0	324.3	170.8	-7.3%	41.7%	179.0	187.3	195.1	4.5%	35.2%	
Depreciation	6.9	6.1	5.4	6.9	—	1.1%	7.3	7.6	8.0	4.6%	1.4%	
Interest, dividends and rent on land	0.0	0.0	0.0	—	-100.0%	—	—	—	—	—	—	
Transfers and subsidies	5.8	2.7	1.5	3.7	-13.9%	0.6%	3.9	4.0	4.2	4.6%	0.8%	
Total expenses	559.0	599.7	660.5	475.8	-5.2%	100.0%	508.3	535.0	561.7	5.7%	100.0%	
Surplus/(Deficit)	36.1	38.3	98.0	—	-100.0%		—	1.4	1.4	—		
Cash flow statement												
Cash flow from operating activities	89.1	66.5	1.4	18.0	-41.3%	100.0%	13.8	9.1	9.9	-18.1%	100.0%	
Receipts												
Non-tax receipts	589.2	648.8	677.7	480.5	-6.6%	99.3%	508.0	532.7	559.3	5.2%	100.0%	
Sales of goods and services other than capital assets	581.0	632.8	664.4	479.0	-6.2%	97.8%	506.5	531.2	557.8	5.2%	99.7%	
of which:												
Administrative fees	309.0	322.6	320.9	358.8	5.1%	55.7%	376.7	393.5	413.2	4.8%	74.1%	
Levies	309.0	322.6	320.9	358.8	5.1%	55.7%	376.7	393.5	413.2	4.8%	74.1%	
Sales by market establishment	202.7	234.3	266.2	30.3	-46.9%	28.8%	31.9	33.6	35.2	5.1%	6.3%	
Vessel Management services	198.9	234.1	266.2	30.3	-46.6%	28.6%	31.9	33.6	35.2	5.1%	6.3%	
SA Agulhas fees	3.8	0.3	—	—	-100.0%	0.2%	—	—	—	—	—	
Other sales	69.3	75.9	77.3	89.9	9.1%	13.3%	98.0	104.1	109.3	6.7%	19.3%	
Other tax receipts	8.2	15.9	13.3	1.5	-43.3%	1.5%	1.5	1.5	1.5	—	0.3%	
Transfers received	0.4	0.7	0.6	—	-100.0%	0.1%	—	—	0.0	—	—	
Financial transactions in assets and liabilities	—	—	16.2	—	—	0.6%	—	—	—	—	—	
Total receipts	589.7	649.4	694.6	480.5	-6.6%	100.0%	508.0	532.7	559.3	5.2%	100.0%	
Payment												
Current payments	500.1	582.9	693.2	458.8	-2.8%	99.8%	490.4	519.6	549.3	6.2%	99.4%	
Compensation of employees	331.7	330.0	329.2	294.4	-3.9%	58.5%	318.2	336.0	352.8	6.2%	64.1%	
Goods and services	168.3	252.9	364.0	164.4	-0.8%	41.3%	172.2	183.6	196.5	6.1%	35.3%	
Interest and rent on land	0.0	0.0	0.0	—	-100.0%	—	—	—	—	—	—	
Transfers and subsidies	0.5	—	—	3.7	92.4%	0.2%	3.9	4.0	—	-100.0%	0.6%	
Total payments	500.6	582.9	693.2	462.5	-2.6%	100.0%	494.3	523.6	549.3	5.9%	100.0%	
Net cash flow from investing activities	(3.2)	(2.9)	36.1	(21.6)	88.3%	100.0%	(13.6)	(13.6)	(14.3)	-12.9%	100.0%	
Acquisition of property, plant, equipment and intangible assets	(2.7)	(2.9)	(8.4)	(14.1)	73.8%	56.3%	(10.1)	(10.1)	(10.6)	-9.1%	72.0%	
Acquisition of software and other intangible assets	(0.6)	(0.0)	(0.5)	(7.5)	138.9%	12.7%	(3.5)	(3.5)	(3.7)	-21.2%	28.0%	
Proceeds from the sale of property, plant, equipment and intangible assets	—	0.0	45.0	—	—	31.0%	—	—	—	—	—	
Net increase/(decrease) in cash and cash equivalents	85.8	63.6	37.5	(3.6)	-134.7%	7.7%	0.2	(4.5)	(4.4)	6.7%	100.0%	

Table 40.72 South African Maritime Safety Authority statements of financial performance, cash flow and financial position (continued)

Statement of financial position				Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
Audited outcome											
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Carrying value of assets	16.0	12.8	16.2	36.4	31.6%	7.3%	42.7	48.7	51.1	12.0%	16.7%
of which:											
Acquisition of assets	(2.7)	(2.9)	(8.4)	(14.1)	73.8%	100.0%	(10.1)	(10.1)	(10.6)	-9.1%	100.0%
Inventory	0.3	0.4	0.5	0.3	0.2%	0.1%	0.3	0.3	0.3	1.6%	0.1%
Receivables and prepayments	69.8	58.3	77.4	53.6	-8.4%	22.4%	53.9	56.8	59.6	3.6%	21.0%
Cash and cash equivalents	165.3	228.9	266.3	166.2	0.2%	70.2%	166.3	161.7	169.8	0.7%	62.2%
Total assets	251.3	300.4	360.4	256.5	0.7%	100.0%	263.2	267.5	280.9	3.1%	100.0%
Accumulated surplus/(deficit)	109.4	147.4	245.4	196.2	21.5%	59.3%	196.8	198.1	208.0	2.0%	74.8%
Capital and reserves	1.1	1.1	1.1	1.1	-0.8%	0.4%	1.1	1.1	1.2	1.6%	0.4%
Capital reserve fund	5.0	5.0	5.0	—	-100.0%	1.3%	—	—	—	—	—
Trade and other payables	127.4	138.5	99.9	50.5	-26.5%	36.1%	56.1	58.7	61.6	6.9%	21.2%
Taxation	—	—	0.2	—	—	—	—	—	—	—	—
Provisions	7.8	7.7	8.0	8.7	3.5%	2.8%	9.2	9.6	10.1	5.0%	3.5%
Derivatives financial instruments	0.5	0.6	0.7	—	-100.0%	0.2%	—	—	—	—	—
Total equity and liabilities	251.3	300.4	360.4	256.5	0.7%	100.0%	263.2	267.5	280.9	3.1%	100.0%

Personnel information

Table 40.73 South African Maritime Safety Authority personnel numbers and cost by salary level

Number of posts estimated for 31 March 2025			Number and cost ¹ of personnel posts filled/planned for on funded establishment													Average growth rate of personnel posts (%)	Average: salary level/ Total (%)				
Number of funded posts	Number of approved establishment	Actual									Revised estimate							Medium-term expenditure estimate			
		2023/24			2024/25			2025/26			2026/27		2027/28		2024/25 - 2027/28						
South African Maritime Safety Authority			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost				
Salary level	363	363	428	329.3	0.8	363	294.4	0.8	363	318.2	0.9	363	336.0	0.9	363	354.4	1.0	–	100.0%		
1 – 6	64	64	132	39.3	0.3	64	14.5	0.2	64	15.7	0.2	64	16.6	0.3	64	17.5	0.3	–	17.6%		
7 – 10	156	156	158	105.5	0.7	156	88.4	0.6	156	95.5	0.6	156	100.9	0.6	156	106.4	0.7	–	43.0%		
11 – 12	64	64	73	78.1	1.1	64	64.0	1.0	64	69.2	1.1	64	73.1	1.1	64	77.1	1.2	–	17.6%		
13 – 16	76	76	64	101.5	1.6	76	117.5	1.5	76	127.0	1.7	76	134.1	1.8	76	141.5	1.9	–	20.9%		
17 – 22	3	3	1	4.9	4.9	3	10.0	3.3	3	10.8	3.6	3	11.4	3.8	3	12.0	4.0	–	0.8%		

1. Rand million.

South African National Roads Agency

Selected performance indicators

Table 40.74 South African National Roads Agency performance indicators by programme/objective/activity and related outcome

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets			
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28	
Percentage of travel undertaken per year on national roads with roughness less than 4.2m/km	Roads asset infrastructure management	Outcome 4: Increased infrastructure investment and job creation	95%	95%	95%	95%	95%	95%	95%	95%
Percentage of travel undertaken per year on national roads with rut depth less than 20mm	Roads asset infrastructure management		95%	95%	95%	95%	95%	95%	95%	95%
Percentage of travel undertaken per year on national roads with macro texture higher than 0.4mm	Roads asset infrastructure management		95%	95%	95%	95%	95%	95%	95%	95%
Percentage of travel over or under bridges on national roads per year with an overall condition index higher than 70	Roads asset infrastructure management		90%	90%	90%	90%	90%	90%	90%	90%

Table 40.74 South African National Roads Agency performance indicators by programme/objective/activity and related outcome (continued)

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Length of national road network with active routine road maintenance contracts (km)	Roads asset infrastructure management	Outcome 4: Increased infrastructure investment and job creation	22 262	22 262	23 559	24 384	24 162	24 162	24 162
Length of national road network with active resurfacing contracts (km)	Roads asset infrastructure management		1 000	1 200	1200	950	2 000	2 000	2 000
Length of national road network with active strengthening, improvement or construction contracts (km)	Roads asset infrastructure management		600	300	270	200	300	400	400

Entity overview

The South African National Roads Agency was established in terms of the South African National Roads Agency Limited and National Roads Act (1998). Its primary responsibility is planning, design, construction, operation, management, control, maintenance and rehabilitation of the national road network, including financing these functions, for toll and non-toll roads.

Over the medium term, the agency will focus on undertaking preventative maintenance to improve and preserve the national road network. Accordingly, over the MTEF period, it plans to resurface 6 000 kilometres of road, strengthen or improve 1 100 kilometres of road, and build 19 interchanges and 43 bridges. As a result, capital spending is expected to increase at an average annual rate of 3.5 per cent, from R25.3 billion in 2024/25 to R28 billion in 2027/28.

Total expenditure is expected to increase at an average annual rate of 4.3 per cent, from R29.8 billion in 2024/25 to R33.8 billion, driven mostly by an acceleration of spending on infrastructure projects. Goods and services accounts for an estimated 73.2 per cent (R78.9 billion) of total spending over the MTEF period. Spending on compensation of employees is expected to increase at an average annual rate of 6.3 per cent, from R841.2 million in 2024/25 to R1 billion in 2027/28, in line with the agency's plans to retain key personnel such as engineers.

The agency derives its revenue transfers from the department for the non-toll network, and from toll fees. Transfers are expected to amount to R90.1 billion over the medium term, while toll revenue is expected to amount to R21.8 billion, increasing at an average annual rate of 23 per cent, from R4.3 billion in 2024/25 to R8.1 billion in 2027/28 due to the annual increase in toll fees and an anticipated increase in road traffic. Revenue is expected to increase at an average annual rate of 6.7 per cent, from R36.2 billion in 2024/25 to R44 billion in 2027/28.

Programmes/Objectives/Activities

Table 40.75 South African National Roads Agency expenditure trends and estimates by programme/objective/activity

R million	Audited outcome			Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
Administration	2 950.2	3 076.0	4 145.3	4 510.1	15.2%	15.3%	5 282.9	5 642.7	5 759.9	8.5%	15.6%
Roads asset infrastructure management	15 278.8	18 923.6	21 859.2	25 276.5	18.3%	84.7%	32 227.8	28 942.6	28 035.8	3.5%	84.4%
Total	18 228.9	21 999.6	26 004.5	29 786.6	17.8%	100.0%	37 510.6	34 585.3	33 795.7	4.3%	100.0%

Statements of financial performance, cash flow and financial position

Table 40.76 South African National Roads Agency statements of financial performance, cash flow and financial position

Statement of financial performance					Average growth rate (%)	Average: Expenditure/ Total (%)				Average growth rate (%)	Average: Expenditure/ Total (%)
	Audited outcome			Revised estimate			Medium-term expenditure estimate				
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Revenue											
Non-tax revenue	8 294.9	9 890.5	12 790.0	9 927.4	6.2%	36.5%	12 026.3	11 923.0	11 537.5	5.1%	28.1%
Sale of goods and services other than capital assets of which:	5 315.1	5 053.1	5 054.9	5 115.2	-1.3%	19.2%	7 074.0	8 344.8	8 960.3	20.5%	18.1%
Sales by market establishments	4 773.9	4 753.0	4 834.1	4 578.3	-1.4%	17.6%	6 813.8	7 572.0	8 405.6	22.4%	16.8%
Toll revenue	4 522.0	4 475.3	4 625.9	4 336.9	-1.4%	16.7%	6 520.9	7 256.0	8 063.8	23.0%	16.0%
Concession income	199.3	223.0	142.5	148.3	-9.4%	0.7%	196.3	205.0	214.1	13.0%	0.5%
Rental income on leased properties	52.7	54.7	65.8	93.1	20.9%	0.2%	96.5	111.0	127.7	11.1%	0.3%
Other sales	541.1	300.1	220.8	536.9	-0.3%	1.6%	260.2	772.8	554.7	1.1%	1.3%
Other non-tax revenue	2 979.8	4 837.3	7 735.2	4 812.2	17.3%	17.3%	4 952.3	3 578.1	2 577.2	-18.8%	10.1%
Transfers received	10 282.5	14 119.3	26 261.1	26 310.6	36.8%	63.5%	26 719.1	30 872.3	32 467.4	7.3%	71.9%
Total revenue	18 577.4	24 009.8	39 051.2	36 238.0	24.9%	100.0%	38 745.3	42 795.3	44 004.9	6.7%	100.0%
Expenses											
Current expenses	18 228.9	21 999.6	26 004.5	29 786.6	17.8%	100.0%	37 510.6	34 585.3	33 795.7	4.3%	100.0%
Compensation of employees	446.9	491.5	581.3	841.2	23.5%	2.4%	878.9	919.3	1 010.1	6.3%	2.7%
Goods and services	9 164.4	12 710.1	17 448.9	20 715.3	31.2%	61.2%	28 719.6	25 680.0	24 497.4	5.7%	73.2%
Depreciation	4 300.8	4 405.9	4 568.7	5 391.2	7.8%	19.8%	5 618.9	5 877.4	6 143.1	4.4%	17.1%
Interest, dividends and rent on land	4 316.9	4 392.1	3 405.6	2 838.9	-13.0%	16.6%	2 293.2	2 108.6	2 145.2	-8.9%	7.0%
Total expenses	18 228.9	21 999.6	26 004.5	29 786.6	17.8%	100.0%	37 510.6	34 585.3	33 795.7	4.3%	100.0%
Surplus/(Deficit)	348.5	2 010.2	13 046.7	6 451.4	164.5%		1 234.7	8 210.0	10 209.2	16.5%	
Cash flow statement											
Cash flow from operating activities	10 895.6	6 608.2	17 924.9	11 088.7	0.6%	100.0%	10 988.1	13 735.0	17 851.4	17.2%	100.0%
Receipts											
Non-tax receipts	6 919.5	8 684.1	10 747.2	9 523.4	11.2%	30.3%	10 608.9	10 440.4	9 988.0	1.6%	26.0%
Sales of goods and services other than capital assets of which:	5 259.5	4 994.8	4 674.3	4 721.0	-3.5%	17.2%	7 074.0	8 344.8	8 960.3	23.8%	18.4%
Sales by market establishment	4 715.9	4 694.7	4 491.8	4 530.1	-1.3%	16.1%	6 813.8	7 572.0	8 405.6	22.9%	17.3%
Toll revenue	4 522.0	4 475.3	4 307.1	4 336.9	-1.4%	15.4%	6 520.9	7 256.0	8 063.8	23.0%	16.6%
Concession income	141.3	164.7	118.9	148.3	1.6%	0.5%	196.3	205.0	214.1	13.0%	0.5%
Rental income on leased properties	52.7	54.7	65.8	93.1	20.9%	0.2%	96.5	111.0	127.7	11.1%	0.3%
Other sales	543.6	300.1	182.4	190.8	-29.5%	1.1%	260.2	772.8	554.7	42.7%	1.1%
Other tax receipts	1 659.9	3 689.3	6 073.0	4 802.5	42.5%	13.1%	3 535.0	2 095.6	1 027.7	-40.2%	7.6%
Transfers received	17 267.9	14 992.7	25 886.0	26 310.6	15.1%	69.7%	26 719.1	30 872.3	32 268.4	7.0%	74.0%
Total receipts	24 187.3	23 676.8	36 633.2	35 834.0	14.0%	100.0%	37 328.0	41 312.8	42 256.4	5.6%	100.0%
Payment											
Current payments	13 291.7	17 068.6	18 708.3	24 745.3	23.0%	100.0%	26 340.0	27 577.8	24 404.9	-0.5%	100.0%
Compensation of employees	446.9	491.7	569.5	841.2	23.5%	3.2%	878.9	918.2	1 010.1	6.3%	3.6%
Goods and services	9 072.7	12 997.3	15 114.9	21 112.9	32.5%	77.6%	23 167.9	24 550.9	20 810.2	-0.5%	86.9%
Interest and rent on land	3 772.1	3 579.6	3 023.9	2 791.2	-9.6%	19.2%	2 293.2	2 108.6	2 584.7	-2.5%	9.6%
Total payments	13 291.7	17 068.6	18 708.3	24 745.3	23.0%	100.0%	26 340.0	27 577.8	24 404.9	-0.5%	100.0%
Net cash flow from investing activities	(6 395.0)	(12 025.2)	(12 821.0)	(24 304.4)	56.1%	100.0%	(34 265.4)	(38 048.6)	(34 548.4)	12.4%	100.0%
Acquisition of property, plant, equipment and intangible assets	(4 772.2)	(8 280.1)	(12 136.7)	(22 407.2)	67.5%	82.6%	(32 283.0)	(35 975.1)	(32 381.2)	13.1%	93.7%
Investment property	—	(17.5)	—	—	—	—	—	—	—	—	—
Acquisition of software and other intangible assets	(26.7)	(15.9)	(75.6)	(79.1)	43.6%	0.4%	(82.8)	(86.5)	(90.4)	4.6%	0.3%
Proceeds from the sale of property, plant, equipment and intangible assets	0.6	2.7	0.8	—	-100.0%	—	—	—	—	—	—
Other flows from investing activities	(1 596.6)	(3 714.4)	(609.5)	(1 818.2)	4.4%	17.0%	(1 899.6)	(1 987.0)	(2 076.8)	4.5%	6.1%
Net cash flow from financing activities	7 409.0	(155.2)	(11 258.1)	(5 374.5)	-189.9%	100.0%	(4 097.9)	(59.3)	3 489.5	-186.6%	100.0%
Deferred income	4 334.4	7 925.1	—	—	-100.0%	-1 262.0%	—	—	—	—	—
Borrowing activities	3 074.7	(8 080.3)	(11 995.3)	(5 374.5)	-220.5%	1 363.6%	(4 097.9)	(59.3)	3 489.5	-186.6%	100.0%
Other flows from financing activities	—	—	737.2	—	—	-1.6%	—	—	—	—	—
Net increase/(decrease) in cash and cash equivalents	11 909.7	(5 572.2)	(6 154.2)	(18 590.3)	-216.0%	-11.5%	(27 375.2)	(24 372.9)	(13 207.5)	-10.8%	100.0%

Table 40.76 South African National Roads Agency statements of financial performance, cash flow and financial position (continued)

Statement of financial position						Average:					Average:
				Revised	Average	Expendi-				Average	Expendi-
	Audited outcome			estimate	growth	ture/	Medium-term expenditure			growth	ture/
	2021/22	2022/23	2023/24	2024/25	rate	Total	estimate			rate	Total
R million					(%)	(%)				(%)	(%)
	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Carrying value of assets	518 500.8	593 662.2	664 228.2	606 019.6	5.3%	91.0%	642 320.0	680 829.3	711 602.7	5.5%	96.0%
<i>of which:</i>											
<i>Acquisition of assets</i>	(4 772.2)	(8 280.1)	(12 136.7)	(22 407.2)	67.5%	100.0%	(32 283.0)	(35 975.1)	(32 381.2)	13.1%	100.0%
Investments	3 265.5	7 062.4	7 704.9	69.5	-72.3%	0.7%	72.2	75.6	79.0	4.4%	—
Receivables and prepayments	1 523.8	1 825.3	1 818.5	1 652.9	2.7%	0.3%	1 712.8	1 791.6	1 872.5	4.2%	0.3%
Cash and cash equivalents	41 250.0	59 414.2	53 260.0	58 305.5	12.2%	8.1%	23 511.6	14 716.3	4 929.4	-56.1%	3.8%
Non-current assets held for sale	13.3	—	—	46.2	51.2%	—	48.0	50.2	52.5	4.4%	—
Total assets	564 553.4	661 964.1	727 011.6	666 093.7	5.7%	100.0%	667 664.7	697 462.9	718 536.2	2.6%	100.0%
Accumulated surplus/(deficit)	(14 120.6)	84 240.3	97 286.9	53 444.6	-255.8%	7.9%	44 887.9	55 512.9	57 361.9	2.4%	7.7%
Capital and reserves	422 502.7	492 691.9	554 404.6	565 490.8	10.2%	77.6%	566 980.2	595 975.1	613 955.7	2.8%	85.2%
Capital reserve fund	—	23 736.4	23 736.4	—	—	1.7%	13 163.2	6 758.5	6 229.7	—	1.0%
Borrowings	49 596.8	27 940.5	22 754.5	33 359.2	-12.4%	5.3%	28 295.2	24 254.0	25 350.3	-8.7%	4.1%
Accrued interest	911.5	—	—	—	-100.0%	—	—	—	—	—	—
Deferred income	100 946.0	11 361.0	10 713.9	1 000.0	-78.5%	5.3%	1 000.0	1 000.0	1 000.0	—	0.1%
Trade and other payables	1 372.1	1 929.9	3 060.7	1 966.3	12.7%	0.3%	2 005.6	2 045.8	2 138.2	2.8%	0.3%
Taxation	2 502.1	4 037.5	4 953.9	3 390.4	10.7%	0.6%	3 562.0	3 760.4	3 930.4	5.1%	0.5%
Provisions	566.8	625.5	660.4	676.8	6.1%	0.1%	697.3	719.3	751.8	3.6%	0.1%
Managed funds	276.0	276.9	743.7	290.9	1.8%	0.1%	299.6	305.6	319.4	3.2%	—
Derivatives financial instruments	—	15 124.3	8 696.7	6 474.7	—	1.1%	6 773.6	7 131.2	7 498.8	5.0%	1.0%
Total equity and liabilities	564 553.4	661 964.1	727 011.6	666 093.7	5.7%	100.0%	667 664.7	697 462.9	718 536.2	2.6%	100.0%

Personnel information

Table 40.77 South African National Roads Agency personnel numbers and cost by salary level

Number of posts estimated for 31 March 2025			Number and cost ¹ of personnel posts filled/planned for on funded establishment															Average growth rate of personnel posts (%)	Average: salary level/ Total (%)
Number of funded posts	Number of approved posts on establishment	Actual			Revised estimate			Medium-term expenditure estimate											
		2023/24			2024/25			2025/26			2026/27			2027/28			2024/25 - 2027/28		
South African National Roads Agency			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost		
Salary level	697	697	689	581.3	0.8	697	841.2	1.2	697	878.9	1.3	697	919.3	1.3	697	1 010.1	1.4	–	
1 – 6	43	43	41	35.4	0.9	43	13.9	0.3	43	14.5	0.3	60	58.1	1.0	60	63.7	1.1	11.7%	
7 – 10	310	310	310	207.9	0.7	310	203.5	0.7	310	212.6	0.7	310	230.5	0.7	310	253.2	0.8	–	
11 – 12	160	160	160	115.0	0.7	160	200.4	1.3	160	209.4	1.3	160	240.6	1.5	160	264.4	1.7	–	
13 – 16	177	177	176	211.5	1.2	177	388.4	2.2	177	405.8	2.3	162	356.9	2.2	162	392.0	2.4	-2.9%	
17 – 22	7	7	2	11.5	5.8	7	35.0	5.0	7	36.6	5.2	5	33.2	6.6	5	36.7	7.3	-10.6%	

1. Rand million.

Transnet

Selected performance indicators

Table 40.78 Transnet performance indicators by programme/objective/activity and related outcome

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
General freight business (metric tons) per year	Transnet freight rail	Outcome 3: Structural reforms to drive growth and competitiveness	60.2	49.7	52.2	58.4	70.8	76.4	81.4
Metric tons of coal exported per year	Transnet freight rail		58.3	48.7	48.5	56.0	67.8	71.1	72.7
Metric tons of iron ore exported per year	Transnet freight rail		54.6	51.1	51	55.6	58.7	58.7	60
Container volumes per year (thousand 20-foot-equivalent units)	National Ports Authority		4 131	4 034	4 132	4 416	4 556	4 683	4 806

Table 40.78 Transnet performance indicators by programme/objective/activity and related outcome (continued)

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Metric tons of dry bulk goods transported per year	National Ports Authority	Outcome 3: Structural reforms to drive growth and competitiveness	173.1	149.5	163.9	206	210.3	212.8	215.1
Number of automotives handled at port terminals per year	Transnet port terminals		719 114	869 368	784 143	827 600	867 258	872 209	875 824
Total petroleum volumes (million litres) transported per year	Transnet pipelines		15 350	15 500	15 782	16 000	16 385	16 605	16 812

Entity overview

Transnet was established in April 1990 in terms of the Companies Act (2008) and is listed as a schedule 2 entity in terms of the Public Finance Management Act (1999). The company operates in the transportation and logistics sector, with a primary focus on rail, ports and pipelines.

To support economic growth and job creation and lower the cost of doing business, the company plans to spend 73.8 per cent (R245 billion) of its total budget over the medium term on building and upgrading rail infrastructure, R89.3 billion on ports infrastructure and R15.7 billion on pipeline infrastructure. Spending on freight rail activities accounts for an estimated 56.4 per cent (R186.8 billion) of total spending over the period ahead. Compensation of employees constitutes an estimated 33.4 per cent (R108.5 billion) of total spending, while goods and services constitute an estimated 27.7 per cent (R92.7 billion). Total expenditure is expected to increase at an average annual rate of 5.1 per cent, from R98.9 billion in 2024/25 to R114.9 billion in 2027/28.

Transnet derives its revenue mainly through its freight, port and pipeline operations. Revenue is expected to increase at an average annual rate of 8.4 per cent, from R100 billion in 2024/25 to R127.4 billion in 2027/28. This increase is mainly attributed to the projected increase in volumes, tariffs and rental income from leasing property and rolling stock.

Programmes/Objectives/Activities

Table 40.79 Transnet expenditure trends and estimates by programme/objective/activity

					Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	Audited outcome			Revised estimate							
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Administration	4 723.8	5 719.5	5 885.3	7 298.6	15.6%	6.6%	7 647.1	7 958.4	8 358.8	4.6%	7.3%
Transnet Freight Rail	42 186.4	48 250.5	51 738.8	54 843.0	9.1%	55.6%	59 182.8	62 136.6	65 511.6	6.1%	56.4%
Transnet Engineering	11 804.2	11 541.5	12 915.1	16 233.3	11.2%	14.8%	19 524.4	18 147.7	20 481.0	8.1%	17.4%
National Ports Authority	12 019.2	11 337.9	11 878.0	11 873.3	-0.4%	13.4%	12 196.3	13 349.4	14 165.3	6.1%	12.0%
Transnet Port Terminals	12 946.4	14 528.3	15 641.5	18 171.6	12.0%	17.3%	15 584.5	16 454.0	17 547.9	-1.2%	15.9%
Transnet pipelines	3 657.5	3 742.0	4 053.3	4 469.4	6.9%	4.5%	4 882.5	5 004.3	5 767.4	8.9%	4.7%
Transnet property	1 776.1	3 597.1	3 523.9	4 170.5	32.9%	3.6%	4 487.1	4 798.3	5 144.0	7.2%	4.3%
Treasury	6.8	13 782.7	16 386.4	16 957.8	1 253.1%	12.9%	18 869.3	19 004.5	18 659.7	3.2%	17.2%
Head Office Adjustments	11 665.0	–	1 942.1	973.0	-56.3%	4.4%	2 947.0	1 599.5	2 151.4	30.3%	1.8%
Consolidation and elimination	(20 582.4)	(28 016.7)	(33 521.0)	(36 133.8)	20.6%	-33.1%	(40 020.7)	(39 463.7)	(42 859.5)	5.9%	-37.0%
Total	80 203.0	84 482.8	90 443.5	98 856.7	7.2%	100.0%	105 300.2	108 989.0	114 927.6	5.1%	100.0%

Statements of financial performance, cash flow and financial position

Table 40.80 Transnet statements of financial performance, cash flow and financial position

Statement of financial performance					Average growth rate (%)	Average: Expenditure/ Total (%)				Average growth rate (%)	Average: Expenditure/ Total (%)
	Audited outcome			Revised estimate			Medium-term expenditure estimate				
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Revenue											
Non-tax revenue	80 864.5	73 304.2	82 151.3	96 334.4	6.0%	94.7%	106 502.3	114 301.5	123 055.7	8.5%	96.4%
Sale of goods and services other than capital assets	70 384.6	70 864.0	80 228.1	90 386.8	8.7%	88.8%	104 570.8	111 972.1	120 164.8	10.0%	93.5%
of which:											
Administrative fees	1 925.2	1 987.3	1 713.7	1 449.8	-9.0%	2.1%	2 519.4	2 770.5	3 038.7	28.0%	2.1%
Technical services rendered	—	—	20.0	16.9	—	—	17.9	19.0	20.1	6.0%	—
Recoveries and Others	1 925.2	1 987.3	1 693.7	1 432.9	-9.4%	2.0%	2 501.4	2 751.5	3 018.6	28.2%	2.1%
Sales by market establishments	68 459.3	68 876.6	78 514.4	88 937.0	9.1%	86.8%	102 051.5	109 201.6	117 126.1	9.6%	91.4%
External Revenue	65 985.4	66 220.0	75 157.7	85 427.8	9.0%	83.3%	98 433.0	105 428.2	113 139.5	9.8%	88.1%
Lease Income	2 474.0	2 656.7	3 356.7	3 509.2	12.4%	3.4%	3 618.5	3 773.4	3 986.5	4.3%	3.3%
Other non-tax revenue	10 479.9	2 440.2	1 923.2	5 947.7	-17.2%	5.9%	1 931.4	2 329.3	2 890.9	-21.4%	3.0%
Transfers received	4 385.6	5 502.6	4 769.3	3 615.7	-6.2%	5.3%	4 283.1	3 954.9	4 308.5	6.0%	3.6%
Total revenue	85 250.1	78 806.8	86 920.6	99 950.2	5.4%	100.0%	110 785.4	118 256.4	127 364.2	8.4%	100.0%
Expenses											
Current expenses	75 376.1	80 629.5	86 696.3	93 804.0	7.6%	95.0%	98 989.9	101 599.5	106 013.9	4.2%	93.6%
Compensation of employees	30 731.6	28 934.6	30 981.4	34 255.1	3.7%	35.4%	34 849.2	35 653.1	37 984.2	3.5%	33.4%
Goods and services	18 954.3	23 204.3	23 630.5	26 025.3	11.1%	25.9%	29 649.5	30 871.4	32 177.2	7.3%	27.7%
Depreciation	14 846.9	16 098.8	18 103.0	18 487.3	7.6%	19.1%	18 394.8	18 703.7	19 559.5	1.9%	17.6%
Interest, dividends and rent on land	10 843.2	12 391.8	13 981.4	15 036.3	11.5%	14.7%	16 096.5	16 371.3	16 293.0	2.7%	14.9%
Transfers and subsidies	4 826.9	3 853.3	3 747.2	5 052.7	1.5%	5.0%	6 310.2	7 389.6	8 913.7	20.8%	6.4%
Total expenses	80 203.0	84 482.8	90 443.5	98 856.7	7.2%	100.0%	105 300.2	108 989.0	114 927.6	5.1%	100.0%
Surplus/(Deficit)	5 047.1	(5 676.0)	(3 522.9)	1 093.5	-39.9%		5 485.3	9 267.3	12 436.6	124.9%	
Statement of financial position											
Carrying value of assets	330 590.9	331 034.0	329 777.1	336 088.2	0.6%	91.3%	348 751.5	361 360.8	375 131.5	3.7%	91.4%
Investments	1 319.9	3 241.0	2 481.6	3 432.5	37.5%	0.7%	3 883.1	4 340.6	4 899.1	12.6%	1.1%
Inventory	3 614.8	3 655.0	4 151.1	4 622.1	8.5%	1.1%	6 056.0	5 594.1	6 320.6	11.0%	1.5%
Loans	(0.0)	—	—	—	-100.0%	—	—	—	—	—	—
Receivables and prepayments	8 466.5	8 840.0	10 352.4	10 651.2	8.0%	2.6%	12 840.2	13 126.3	14 458.9	10.7%	3.3%
Cash and cash equivalents	3 935.4	13 540.0	12 417.4	9 917.6	36.1%	2.7%	7 291.7	3 591.7	3 116.6	-32.0%	1.6%
Non-current assets held for sale	306.6	326.0	328.5	328.5	2.3%	0.1%	328.5	328.5	328.5	—	0.1%
Taxation	2.5	—	—	—	-100.0%	—	—	—	—	—	—
Derivatives financial instruments	7 281.4	3 418.0	4 686.1	4 692.6	-13.6%	1.4%	4 696.6	4 695.4	3 424.2	-10.0%	1.1%
Total assets	355 518.0	364 054.0	364 194.2	369 732.7	1.3%	100.0%	383 847.5	393 037.5	407 679.3	3.3%	100.0%
Capital and reserves	131 115.6	129 223.0	127 697.5	130 231.3	-0.2%	35.7%	136 827.1	147 256.9	160 808.5	7.3%	36.9%
Capital reserve fund	12 660.5	18 498.0	18 498.0	18 498.0	13.5%	4.7%	18 498.0	18 498.0	18 498.0	—	4.8%
Borrowings	128 838.6	130 067.0	134 407.0	136 406.6	1.9%	36.4%	138 673.8	137 025.0	132 291.3	-1.0%	35.1%
Trade and other payables	21 191.4	24 382.0	24 676.9	24 939.7	5.6%	6.5%	27 526.0	24 520.7	25 643.1	0.9%	6.6%
Taxation	44 690.5	44 314.0	43 041.7	43 613.4	-0.8%	12.1%	45 756.9	49 044.4	53 452.5	7.0%	12.3%
Provisions	11 782.7	11 842.0	11 712.2	11 930.9	0.4%	3.3%	12 502.0	12 825.2	13 169.5	3.3%	3.2%
Derivatives financial instruments	5 238.8	5 728.0	4 160.8	4 112.8	-7.7%	1.3%	4 063.8	3 867.3	3 816.6	-2.5%	1.0%
Total equity and liabilities	355 518.0	364 054.0	364 194.2	369 732.7	1.3%	100.0%	383 847.5	393 037.5	407 679.3	3.3%	100.0%

Personnel information

Table 40.81 Transnet personnel numbers and cost by salary level

Number of posts estimated for 31 March 2025			Number and cost ¹ of personnel posts filled/planned for on funded establishment												Average growth rate of personnel posts (%)	Average: salary level/ Total (%)			
Number of funded posts	Number of posts on approved establishment	Actual			Revised estimate			Medium-term expenditure estimate											
		2023/24			2024/25			2025/26		2026/27		2027/28		2024/25 - 2027/28					
Transnet			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost					
Salary level	59 645	59 645	59 645	0 356.8	0.5	59 645	8 314.3	0.5	59 645	9 255.3	0.5	59 645	10 315.4	0.5	59 645	1 685.6	0.5	–	100.0%
1 – 6	23 583	23 583	23 583	7 210.5	0.3	23 583	6 725.3	0.3	23 583	6 948.8	0.3	23 583	7 200.6	0.3	23 583	7 526.1	0.3	–	39.5%
7 – 10	22 754	22 754	22 754	7 159.5	0.8	22 754	6 004.9	0.7	22 754	6 536.8	0.7	22 754	7 136.0	0.8	22 754	7 910.6	0.8	–	38.1%
11 – 12	3 024	3 024	3 024	2 832.1	0.9	3 024	2 641.5	0.9	3 024	2 729.3	0.9	3 024	2 828.2	0.9	3 024	2 956.1	1.0	–	5.1%
13 – 16	1 086	1 086	1 086	1 484.2	1.4	1 086	1 384.4	1.3	1 086	1 430.4	1.3	1 086	1 482.2	1.4	1 086	1 549.2	1.4	–	1.8%
17 – 22	9 198	9 198	9 198	1 670.6	0.2	9 198	1 558.2	0.2	9 198	1 610.0	0.2	9 198	1 668.3	0.2	9 198	1 743.7	0.2	–	15.4%

1. Rand million.